

March 4, 2011

# VIA ELECTRONIC FILING

David Erickson President and Chief Executive Officer Alberta Electric System Operator 2500, 330 – 5 Avenue SW Calgary, Alberta T2P 0L4

Re: North American Electric Reliability Corporation

Dear Mr. Erickson:

The North American Electric Reliability Corporation ("NERC") hereby submits this Notice of Filing of implementation plans for Generator Owners and Generator Operators of nuclear power plants in the United States for Versions 2 and 3 of the Critical Infrastructure Protection Reliability Standards, designated as CIP-002-2 through CIP-009-2 and CIP-002-3 through CIP-009-3 respectively, ("Implementation Plans"), as set forth in **Exhibit A** to this Notice.

The Implementation Plans were filed with the Federal Energy Regulatory Commission on September 9, 2010 in compliance with FERC's directive in paragraph 24 of FERC's Order Addressing Compliance Filing and Approving Implementation Plan<sup>1</sup> directing NERC, "upon completion of the balloting process, to make a compliance filing submitting implementation plans for the implementation of Versions 2 and 3 of the CIP

<sup>&</sup>lt;sup>1</sup> Order Addressing Compliance Filing and Approving Implementation Plan, 130 FERC ¶ 61,185 (2010).

standards by owners and operators of the U.S. nuclear power plants on the same schedule

as established for Version 1 under the Implementation Plan."<sup>2</sup>

The proposed Implementation Plans were approved by the NERC Board of

Trustees on August 5, 2010.

This Notice consists of the following:

- this transmittal letter;
- a table of contents for the entire Notice;
- the Implementation Plans for CIP-002-2 through CIP-009-2 and CIP-002-3 through CIP-009-3 for Generator Owners and Generator Operators of U.S. Nuclear Power Plants (**Exhibit A**);
- the Record of Development of the Proposed Implementation Plans for CIP-002-2 through CIP-009-2 and CIP-002-3 through CIP-009-3 for Generator Owners and Generator Operators of U.S. Nuclear Power Plants (**Exhibit B**); and
- the Standard Drafting Team roster (**Exhibit C**).

This filing is for informational purposes only, and NERC is not requesting any action by the AESO with regard to this filing.

Please contact the undersigned if you have any questions.

Respectfully submitted,

<u>/s/ Holly A. Hawkins</u> Holly A. Hawkins

Assistant General Counsel for Standards and Critical Infrastructure Protection for North American Electric Reliability Corporation

<sup>&</sup>lt;sup>2</sup> *Id.* at P 24.

#### BEFORE THE ALBERTA ELECTRIC SYSTEM OPERATOR

)

)

# NORTH AMERICAN ELECTRIC RELIABILITY CORPORATION

# NOTICE OF FILING OF THE NORTH AMERICAN ELECTRIC RELIABILITY CORPORATION OF IMPLEMENTATION PLANS FOR VERSIONS 2 AND 3 CRITICAL INFRASTRUCTURE PROTECTION RELIABILITY STANDARDS FOR GENERATOR OWNERS AND GENERATOR OPERATORS OF U.S. NUCLEAR POWER PLANTS

Gerald W. Cauley President and Chief Executive Officer David N. Cook Senior Vice President and General Counsel North American Electric Reliability Corporation 116-390 Village Boulevard Princeton, NJ 08540-5721 (609) 452-8060 (609) 452-9550 – facsimile david.cook@nerc.net

Rebecca J. Michael Associate General Counsel Holly A. Hawkins Assistant General Counsel for Standards and Critical Infrastructure Protection North American Electric Reliability Corporation 1120 G Street, N.W. Suite 990 Washington, D.C. 20005-3801 (202) 393-3955 – facsimile rebecca.michael@nerc.net holly.hawkins@nerc.net

March 4, 2011

# **TABLE OF CONTENTS**

I.	Introduction	1
II.	Notices and Communications	3
III.	Background	3
	a. Reliability Standards Development Procedure	3
IV	Summary of the Implementation Plans Development Proceedings	4
Fv	hibit A Implementation Plans for CIP 002.2 through CIP 000.2 and CIP 002.	3

Exhibit A — Implementation Plans for CIP-002-2 through CIP-009-2 and CIP-002-3 through CIP-009-3 for Generator Owners and Generator Operators of U.S. Nuclear Power Plants

Exhibit B — Record of Development of Proposed Implementation Plans

Exhibit C — Standard Drafting Team Roster

#### BEFORE THE PROVINCE OF MANITOBA

)

)

# NORTH AMERICAN ELECTRIC RELIABILITY CORPORATION

# NOTICE OF FILING OF THE NORTH AMERICAN ELECTRIC RELIABILITY CORPORATION OF IMPLEMENTATION PLANS FOR VERSIONS 2 and 3 CRITICAL INFRASTRUCTURE PROTECTION RELIABILITY STANDARDS FOR GENERATOR OWNERS AND GENERATOR OPERATORS OF U.S. NUCLEAR POWER PLANTS

# I. <u>INTRODUCTION</u>

The North American Electric Reliability Corporation ("NERC") hereby submits this Notice of Filing of implementation plans for Critical Infrastructure Protection ("CIP") Reliability Standards, CIP-002-2 through CIP-009-2 and CIP-002-3 through CIP-009-3 for Generator Owners and Generator Operators of U.S. nuclear power plants ("Implementation Plans"), included in **Exhibit A** of this Notice.

The Implementation Plans had been filed with the Federal Energy Regulatory Commission ("FERC") on September 9, 2010 in compliance with FERC's directive in paragraph 24 of its Order Addressing Compliance Filing and Approving Implementation Plan, issued on March 18, 2010.<sup>3</sup> The proposed Implementation Plans will be in effect only within the United States. FERC's directive was originally issued in paragraph 15 of its December 17, 2009 order<sup>4</sup> that directed NERC to make a compliance filing incorporating the implementation of Version 2 of the CIP Standards by nuclear power

<sup>&</sup>lt;sup>3</sup> Order Addressing Compliance Filing and Approving Implementation Plan, 130 FERC ¶ 61,185 (2010). ("March 18 Order").

<sup>&</sup>lt;sup>4</sup> Order Addressing Compliance Filing and Requiring Further Compliance Filing, 129 FERC ¶ 61,224 (2009)("December 17 Order").

plants on the same schedule established for Version 1 of the CIP Standards.<sup>5</sup> On January 19, 2010, in its compliance filing in response to the December 17 Order, NERC requested permission to submit an additional compliance filing requesting FERC approval of the Version 2 and Version 3 implementation plans for U.S. nuclear owners and operators after the plans were balloted by the industry and approved by the NERC Board of Trustees. In paragraph 24 of the March 18 Order, FERC approved NERC's request stating that:

NERC is directed, upon completion of its balloting process, to make a compliance filing submitting implementation plans for the implementation of Versions 2 and 3 of the CIP Standards by owners and operators of U.S. nuclear power plants on the same schedule established for Version 1 under the Implementation Plan.

On August 5, 2010, the NERC Board of Trustees approved the Implementation

Plans for CIP-002-2 through CIP-009-2 and CIP-002-3 through CIP-009-3 Reliability

Standards that will specifically apply to Generator Owners and Generator Operators of

U.S. nuclear power plants.

**Exhibit A** to this filing sets forth the proposed Implementation Plans. **Exhibit B** contains the complete record of development for the proposed plans. **Exhibit C** includes the standard drafting team roster.

NERC is filing these Implementation Plans with the other applicable governmental authorities in Canada. No action is being requested of any Canadian jurisdiction.

<sup>&</sup>lt;sup>5</sup> At that time, NERC had not yet submitted Version 3 of the CIP-002 through CIP-009 standards for FERC approval. NERC filed Version 3 for approval on December 29, 2009.

#### II. NOTICES AND COMMUNICATIONS

Notices and communications with respect to this filing may be addressed to the

following:

Gerald W. Cauley President and Chief Executive Officer David N. Cook Senior Vice President and General Counsel North American Electric Reliability Corporation 116-390 Village Boulevard Princeton, NJ 08540-5721 (609) 452-8060 (609) 452-9550 – facsimile david.cook@nerc.net

Rebecca J. Michael Associate General Counsel Holly A. Hawkins Assistant General Counsel for Standards and Critical Infrastructure Protection North American Electric Reliability Corporation 1120 G Street, N.W. Suite 990 Washington, D.C. 20005-3801 (202) 393-3998 (202) 393-3955 – facsimile rebecca.michael@nerc.net holly.hawkins@nerc.net

#### III. BACKGROUND

#### a. Reliability Standards Development Procedure

NERC develops Reliability Standards in accordance with Section 300 (Reliability Standards Development) of its Rules of Procedure and the NERC *Reliability Standards Development Procedure*, which is incorporated into the Rules of Procedure as Appendix 3A. NERC's proposed rules provide for reasonable notice and opportunity for public comment, due process, openness, and a balance of interests in developing Reliability Standards and thus satisfies certain of the criteria for approving Reliability Standards. The development process is open to any person or entity with a legitimate interest in the reliability of the bulk power system. NERC considers the comments of all stakeholders, and a vote of stakeholders and the NERC Board of Trustees is required to approve a Reliability Standard for submission to FERC. The proposed Implementation Plans included in **Exhibit A** have been developed and approved by industry stakeholders using NERC's *Reliability Standards Development Procedure*, and they were approved by the NERC Board of Trustees on August 5, 2010 for filing with FERC.

#### IV. SUMMARY OF THE IMPLEMENTATION PLAN DEVELOPMENT PROCEEDINGS

NERC, through the drafting team that developed the CIP Version 1 implementation plan for U.S. nuclear power plants, developed plans for implementing Versions 2 and 3 of the CIP standards (CIP-002 through CIP-009) using the same schedule as approved for Version 1. The FERC-approved Version 1 implementation plan, and now the proposed Version 2 and 3 plans, are the later of:

- i) the FERC-approved effective date of the Version 1 Implementation Plan plus 18 months;
- ii) the date the scope of systems determination is completed plus ten months; or,
- iii) if an outage is required for implementation, six months following the completion of the first refueling outage at least 18 months beyond the FERC effective date.

The Version 2 and 3 Implementation Plans were processed using the Reliability Standard Development Procedure that resulted in one public comment period, and balloting. NERC conducted the comment period from February 12, 2010, through March 15, 2010, which included the draft Standard Authorization Request (SAR) and the revised Implementation Plans. In response, NERC received 11 sets of comments from representatives from 20 stakeholder companies and 9 of 10 industry segments. While most stakeholders agreed with the proposed Implementation Plans, some stakeholders proposed extending the timeframe for implementation, but did not specify any reasons for the extension.

NERC then processed the Versions 2 and 3 Implementation Plans through the preballot review, the initial ballot, and recirculation ballot processes, which culminated on July 2, 2010, with the successful approval of the Implementation Plans by the registered ballot body. The Implementation Plans achieved an 87.24 percent weighted segment approval, with an 89.1 percent quorum of registered ballot pool participating. During the balloting process, two themes were evident from those who dissented. First, commenters were concerned that the impact of the standards could not be fully appreciated until the "bright-line" scope of systems determination for the balance of plant was finalized. Second, some commenters were interested in NERC waiving expectations to implement Versions 2 and 3, in lieu of proactively implementing Version 4 of the CIP Reliability Standards currently under development.

Regarding commenters first concern, the drafting team responded that NERC has aggressively worked with the nuclear community to finalize the scope of systems determination and has already provided significant guidance to that end. NERC anticipates preliminarily determining the scope of systems "bright-line" (*i.e.*, those systems, structures, and components subject to Nuclear Regulatory Commission ("NRC") cyber security requirements and those subject to compliance with NERC CIP Reliability Standards) by October 15, 2010, and will make a filing at FERC reporting on the results of that determination. Upon final NRC verification of those systems, structures, and components subject to NRC cyber security requirements, NERC will formally notify the

5

nuclear power plants of their compliance obligations with applicable CIP Reliability Standard requirements.

Regarding the second concern, the team noted that it is premature to link implementation expectations to CIP standards that are still in development. The NERC Board of Trustees approved the Versions 2 and 3 implementation plans at its August 5, 2010 meeting. Implementation of the currently effective CIP Reliability Standards by nuclear power plants would ensure that there is no gap in reliability.

Respectfully submitted,

#### /s/ Holly A. Hawkins

Gerald W. Cauley President and Chief Executive Officer David N. Cook Senior Vice President and General Counsel North American Electric Reliability Corporation 116-390 Village Boulevard Princeton, NJ 08540-5721 (609) 452-8060 (609) 452-9550 – facsimile david.cook@nerc.net

Rebecca J. Michael Associate General Counsel Holly A. Hawkins Assistant General Counsel for Standards and Critical Infrastructure Protection North American Electric Reliability Corporation 1120 G Street, N.W. Suite 990 Washington, D.C. 20005-3801 (202) 393-3998 (202) 393-3955 – facsimile rebecca.michael@nerc.net holly.hawkins.@nerc.net

# Exhibits A - C

(Available on the NERC Website at

http://www.nerc.com/fileUploads/File/Filings/Attachments\_NUC\_ImpPlan\_V2\_V3.pdf)