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June 8, 2009

#### **VIA ELECTRONIC FILING**

Ms. Kimberly D. Bose Secretary Federal Energy Regulatory Commission 888 First Street, N.E. Washington, D.C. 20426

**North American Electric Reliability Corporation** Re:

Docket No. RR09- -000

Petition for Approval of Proposed Revisions to the Standards Development Process of Texas Regional Entity and Related Regional Entity Rules

Dear Ms. Bose:

The North American Electric Reliability Corporation (NERC) hereby submits the "Petition of the North American Electric Reliability Corporation for Approval of Proposed Revisions to the Standards Development Process of Texas Regional Entity and Related Regional Entity Rules."

This filing consists of: (1) this transmittal letter, (2) the narrative text of the filing, which follows this transmittal letter, and (3) Attachments A, B, C and D to the narrative. All of these documents are transmitted in a single pdf file.

Please contact the undersigned if you have any questions concerning this filing.

Respectfully submitted,

/s/ Owen E. MacBride Owen E. MacBride

Attorney for North American Electric Reliability Corporation

## UNITED STATES OF AMERICA Before the FEDERAL ENERGY REGULATORY COMMISSION

NORTH AMERICAN ELECTRIC	)		
RELIABILITY CORPORATION	)	Docket No. RR09	000

## PETITION OF THE NORTH AMERICAN ELECTRIC RELIABILITY CORPORATION FOR APPROVAL OF PROPOSED REVISIONS TO THE STANDARDS DEVELOPMENT PROCESS OF TEXAS REGIONAL ENTITY AND RELATED REGIONAL ENTITY RULES

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#### I. <u>INTRODUCTION</u>

In accordance with 18 C.F.R. §39.10, the North American Electric Reliability Corporation (NERC) requests the Commission's approval of revisions to the Standards Development Process of Texas Regional Entity (Texas RE), a Division of the Electric Reliability Council of Texas, Inc. (ERCOT), which is contained in Exhibit C to the Amended and Restated Delegation Agreement between NERC and Texas RE. NERC also requests approval of the Texas RE Reliability Standards Committee (RSC) Procedure and Registered Ballot Body (RBB) Procedure, as Regional Entity Rules. Texas RE is one of the Regional Entities to which NERC has delegated certain statutory functions under §215 of the Federal Power Act (FPA), pursuant to the delegation agreement between NERC and Texas RE that has been approved by the Commission. By approving the proposed revisions to the Texas RE Standards Development Process, the Commission will also be approving the revisions for purposes of Exhibit C to the NERC-Texas RE Delegation Agreement.

Attachment A to this filing is a "clean" version of the Texas RE Standards Development Process incorporating the proposed revisions. Attachment B is a redlined version of the proposed revised Texas RE Standards Development Process showing the proposed revisions in legislative style. Attachment B is redlined against the Texas RE Standards Development Process that was included in Exhibit B to the Amended and Restated Delegation Agreement between NERC and Texas RE filed in Attachment 10 to NERC's July 21, 2008 compliance filing with the Commission in Docket Nos. RR06-1-016 *et al.*, which was approved by the

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<sup>&</sup>lt;sup>1</sup> Pursuant to §215(e)(4) of the FPA and 18 C.F.R. §39.8, the Commission originally approved a delegation agreement between NERC and Texas RE in an order issued April 19, 2007. *North American Electric Reliability Corp.*, 119 FERC ¶ 61,060 (2007).

<sup>&</sup>lt;sup>2</sup> Compliance Filing of the North American Electric Reliability Corporation in Response to March 21, 2008 Order, filed July 21, 2008. There were no changes to the Texas RE Standards

Commission in its Order issued December 19, 2008.<sup>3</sup> Attachment C is the Texas RE RSC Procedure. Attachment D is the Texas RE RBB Procedure.

The Texas RE Board of Directors recommended approval of the revisions to the Standards Development Process, and of revisions to the RSC and RBB Procedures, on February 16, 2009, and the ERCOT Board of Directors formally approved these revisions on February 17, 2009. Texas RE submitted the revised Standards Development Process, RSC Procedure and RBB Procedure to NERC for approval on February 20, 2009. On May 6, 2009, the NERC Board of Trustees approved the proposed revisions to the Texas RE Standards Development Process. On June 3, 2009, the NERC Board approved the Texas RE RSC and RBB Procedures, which had not previously been approved by NERC.

#### II. NOTICES AND COMMUNICATIONS

Notices and communications with respect to this filing may be addressed to:

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Development Process proposed in the July 21, 2008 compliance filing, although there were changes proposed to other portions of the NERC-Texas RE Delegation Agreement.

<sup>&</sup>lt;sup>3</sup> Order Accepting Compliance Filings, Subject to Conditions, 125 FERC  $\P$  61,330 (2008) (December 19, 2008 Order), at P 108.

## III. BASIS AND PURPOSE OF THE PROPOSED REVISIONS TO THE TEXAS RE STANDARDS DEVELOPMENT PROCESS AND OF THE TEXAS REGIONAL ENTITY RELIABILITY STANDARDS COMMITTEE AND REGIONAL BALLOT BODY PROCEDURES

Section 39.10(a) of the Commission's regulations states, in pertinent part:

A Regional Entity shall submit a Regional Entity Rule or Rule change to the Electric Reliability Organization and, if approved by the Electric Reliability Organization, the Electric Reliability Organization shall file the proposed Regional Entity Rule or Rule change with the Commission for approval. Any filing by the Electric Reliability Organization shall be accompanied by an explanation of the basis and purpose for the Rule or Rule change, together with a description of the proceedings conducted by the Electric Reliability Organization or Regional Entity to develop the proposal.

Section 39.1 of the Commission's regulations defines "Regional Entity Rule" for purposes of Part 39 as "the bylaws, a rule of procedure or other organizational rule or protocol of a Regional Entity." Therefore, proposed revisions to a Regional Entity's reliability standards development procedure are subject to the requirements of §39.10. In addition, the Texas RE Standards Development Process (like the standards development procedures of the other Regional Entities), is part of Exhibit C to the Amended and Restated Delegation Agreement between NERC and Texas RE. Finally, the Texas RE RSC Procedure and RBB Procedure, which have not previously been approved by NERC nor submitted to the Commission, are "Regional Entity Rules" that, as required by §39.10, should be approved by the Commission.

Section III of this filing describes the basis and purpose of the proposed revisions to the Texas RE Standards Development Process and of the Texas RE RSC and RBB Procedures. Section IV describes the proceedings conducted by Texas RE and by NERC to approve the proposed revisions to the Texas RE Standards Development Process and to approve the Texas RE RSC and RBB Procedures.

#### A. Revisions to the Texas RE Standards Development Process

The principal revisions to the Texas RE Standards Development Process are as follows:

1. The revised Standards Development Process now expressly states that the process for obtaining a Texas RE Regional Variance to a NERC Reliability Standard shall be the same as the process for adopting a regional reliability standard (Regional Standards). The following paragraph is added in §I of the revised Standards Development Process:

The process for obtaining a Texas RE Regional Variance to a NERC Reliability Standard shall be the same as the process for obtaining a Regional Standard. Throughout this document, where the term Regional Standard is used, the same process will be applied to a Regional Variance.

- 2. A Registered Ballot Pool (RBP), rather than the entire Registered Ballot Body, will vote on a proposed new or revised Regional Standard. The RBP is comprised of interested persons from the RBB who elect to participate in the vote on a particular Regional Standard. At least 30 days prior to the start of a ballot on a particular Regional Standard, notice will be given to the RBB of the opportunity to become part of the RBP for the ballot. (See §IV and §V.B Step 5, of the revised Standards Development Process.)
- 3. The ERCOT ISO is added as a Segment in the RBB, with a ¼ vote on proposed new or revised Regional Standards within Texas RE.<sup>4</sup> With the addition of the ERCOT ISO segment, the quorum requirement for a ballot is representation of six of the eight (formerly five of the seven) Segments. (See §IV, §V.B Step 5, and Appendix A §III, of the revised Standards Development Process.) A two-thirds Segment Vote (now comprising 4.83 of 7.25

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<sup>&</sup>lt;sup>4</sup> The other seven Segments are Independent Generators, Investor-Owned Utilities, Independent Power Marketers, Retail Electric Providers, Municipally-Owned Utilities, Cooperatives, and Consumers, which are referred to as the "ERCOT Market Participant Segments." The title of the third segment just listed is changed from "Power Marketers" to "Independent Power Marketers." The eight Segments (including the ERCOT ISO) are referred to as the "Texas RE Segments."

votes) will still be required to approve a proposed Regional Standard.<sup>5</sup> (See §V.B – Step 6A, of the revised Standards Development Process.)

- 4. In addition, under the revised Standards Development Process, ERCOT will also have the right to vote in Reliability Standards Committee voting. As discussed in §III.B below, the duties of the RSC are to consider which requests for new or revised Regional Standards will be assigned for development (and which existing Regional Standards will be considered for deletion); and to vote to recommend whether proposed new or revised Regional Standards should be presented for a vote to the RBB. (See §IV and Appendix A §I, of the revised Standards Development Process.)
- 5. The revised Standards Development Process specifies that a Corporate Member of ERCOT either current with applicable fees or with a fee waiver is eligible to participate in the RBB. (See §IV of the revised Standards Development Process, stating that the RBB will be comprised of the ERCOT ISO and all entities or individuals that are part of an ERCOT Market Participant and are current with any ERCOT designated fees or have received a fee waiver.)
- 6. The Texas RE Board, not the ERCOT ISO Board of Directors, will vote to approve a proposed new or revised Regional Standard following successful balloting by the RBP. (See §IV, §V.B Step 7, and Appendix A §II, of the revised Standards Development Process.) Other references to the ERCOT Board of Directors are changed to the Texas RE Board of Directors throughout the document.
- 7. Text is added to specify that meetings of the ERCOT Reliability and Operations Subcommittee (ROS) are open to all interested parties and that the ERCOT ISO is an active participant in all ROS discussions. (See §IV of the revised Standards Development Process.)

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<sup>&</sup>lt;sup>5</sup> The Standards Development Process currently specifies that 4.67 affirmative votes (out of seven segments) are required for approval, which is equivalent to a two-thirds affirmative vote.

- 8. Text is added to specify that meetings of Standard Drafting Teams are open to "all interested parties." (See §V.A of the revised Standards Development Process.)
- 9. The revised Standards Development Process requires the Reliability Standards Manager to post all adequately completed Standards Authorization Requests for public viewing and possible comment. (See §V.B Step 1 of the revised Standards Development Process.)
- 10. Text is added to specify that the Standard Drafting Team's work plan will be submitted to the RSC for its concurrence "to ensure that the objectives established by the [RSC] are met." (See §V.B Step 3 in the revised Standards Development Process.)

In addition, the revised Texas RE Standards Development Process includes several changes to terminology:

- The terms "Standard," "Reliability Standard," and "ERCOT-Specific Standard" are changed to "Regional Standard" throughout the document.
- The defined term "Texas RE Segments" is added, referring to the seven (existing) ERCOT Market Participant Segments and the ERCOT ISO segment. (See §IV of the revised Standards Development Process.)
- References to the Texas RE "Director of Compliance" are changed to the "Chief Compliance Officer."
- The acronym "RSM" is used for "Reliability Standards Manager" throughout the document.
- In several places, the term "Texas" is replaced by the term "ERCOT Region."

Finally, other clarifying changes and grammatical corrections are made to the text of the Standards Development Process.

The most significant of the revisions to the Texas RE Standards Development Process is the addition of the ERCOT ISO to the RBB segments, with a ¼ Segment Vote. When Texas RE was originally formed and developed its processes, the ERCOT ISO was not authorized to be a member of the RBB or the RSC or to vote on regional standards actions. NERC concurs with the action of the Texas RE ballot pool and Board of Directors in determining that the ERCOT

ISO should be added as a RBB segment and be authorized to vote on proposed new and revised Regional Standards and Regional Variances. ERCOT ISO is the operator of the transmission system for the region and is registered on the NERC Compliance Registry as a Balancing Authority, Reliability Coordinator, Interchange Authority, Planning Authority, Resource Planner, Transmission Operator and Transmission Service Provider. Given ERCOT ISO's significant roles and responsibilities in operating and maintaining the reliability of the bulk power system in the ERCOT Region, as well as its expertise, it is appropriate for the ERCOT ISO to be included in the Texas RE RBB and to be a member of the Texas RE RSC.

The revised Texas RE Standards Development Process continues to satisfy the 34 common attributes of an acceptable Regional Entity standards development procedure specified in Exhibit C of the NERC *pro forma* Regional Delegation Agreement and Exhibit C to the NERC-Texas RE Delegation Agreement. **Attachment B** to this filing, the redlined version of the revised Texas RE Standards Development Process, contains annotations (designated by large numbers "1." "2," etc.) showing the provisions in the revised Standards Development Process that address each of the 34 common attributes.

## B. Texas RE Reliability Standards Committee Procedure and Registered Ballot Body Procedure

As discussed in §IV below, the Texas RE RSC Procedure and RBB Procedure are being submitted to the Commission for the first time as Regional Entity Rules.

The purpose of the RSC Procedure is to define the roles of participants on the RSC, which is responsible (i) to review Regional Standards Authorization Requests and subsequent recommendations for revision, deletion or development of a Texas RE Regional Standard or Regional Variance; and (ii) to vote to recommend a proposed new or revised Regional Standard to be presented for a vote to the Texas RE RBB. The RSC is segmented (consistent with the

addition of the ERCOT ISO as a RBB segment) into the eight Texas RE Segments, *i.e.*, the seven ERCOT Market Participant Segments and the ERCOT ISO. The composition and roles of the RSC are specified in the Texas RE Standards Development Process (see §IV and §V.B – Steps 1, 2, 3, 4, 5, 6A and 6B, and Appendix B, §III, §V and §VI, of the revised Standards Development Process). The RSC Procedure states the composition (committee structure) and roles of the RSC consistently with the Standards Development Process, and also provides (i) the nomination process for members of the RSC, (ii) selection of a Chair and Vice-Chair of the RSC, and (iii) detailed process steps and timelines for carrying out the RSC's responsibilities in the Standards Development Process.

The RSC Procedure specifies that a quorum for voting purposes requires the presence of at least one Voting Entity from six of the eight Texas RE Segments. Each of the seven ERCOT Market Participant Segments has one Segment Vote on the RSC, and the ERCOT ISO has 1/4 Segment Vote (consistent with the ERCOT ISO's vote in the RBB). Except for the Consumer Segment, each Voting Entity participating in a RSC vote has an equal fraction of the vote of the Voting Entity's ERCOT Market Participant Segment. The Consumer Segment is divided into three sub-segments for voting purposes (Residential, Commercial and Industrial). If no Voting Entity from a sub-segment is present, that sub-segment's fractional vote is allocated equally to the participating sub-segment(s). Approval of an action by the RSC requires a two-thirds affirmative vote, *i.e.*, 4.83 votes of the total 7.25 Segment Votes.

The Texas RE RBB Procedure explains the steps in establishing the RBB and the subsequent Registered Ballot Pool for the purpose of voting on proposed Regional Standards and

<sup>&</sup>lt;sup>6</sup> The Voting Entities (*i.e.*, entities entitled to vote) are the ERCOT ISO, the Office of Public Utility Counsel, ERCOT Corporate Members, ERCOT Associate Members and ERCOT Adjunct Members.

Regional Variances, as detailed in §V.B – Step 5 of the revised Texas RE Standards Development Process. Consistent with the revised Standards Development Process, the RBB, and any RBP formed for voting on a Regional Standard or Regional Variance, are comprised of the ERCOT ISO Segment and the seven ERCOT Market Participant Segments. An RBP is formed pursuant to a notice sent by the Reliability Standards Manager to the entities in the RBB, at least 30 days prior to the start of a ballot. Entities entitled to vote in a RBP are the ERCOT ISO, the Office of Public Utility Counsel, ERCOT Corporate Members, ERCOT Associate Members and ERCOT Adjunct Members.

The RBB Procedure specifies that a quorum of a RBP for voting purposes requires the vote of at least one representative from six of the eight Texas RE Segments. As specified in the revised Standards Development Process, each of the seven ERCOT Market Participant Segments has one Segment Vote and the ERCOT ISO has ¼ Segment Vote. For Texas RE Segments with more than one Voting Entity participating in a vote, each Voting Entity shall receive an equal fraction of its Segment's vote. Voting by the Consumer Segment in a RBP vote is divided into three sub-segments in the same manner as specified in the RSC Procedure. Finally, as specified in the revised Standards Development Process, a two-thirds affirmative vote of the RBP (*i.e.*, 4.83 of 7.25 Segment Votes) is required in order for the proposed Regional Standard or Regional Variance to be forwarded to the Texas RE Board of Directors for action.

## IV. APPROVAL PROCESS FOR REVISIONS TO THE TEXAS RE STANDARDS DEVELOPMENT PROCESS AND FOR THE RELIABILITY STANDARDS AND REGISTERED BALLOT BODY PROCEDURES

The revisions to the Texas RE Standards Development Process (and accompanying revisions to the Texas RE RSC Procedure and RBB Procedure) were initiated by the preparation of a Standards Authorization Request (SAR-001) and implemented through the same processes

specified in the Standards Development Process for adoption or revision of a Regional Standard, including balloting by the Registered Ballot Body (RBB). This is the correct procedure to change the Standards Development Process, as specified in Appendix B, Section III of the current Standards Development Process: "Significant changes to this process shall begin with the preparation of a SAR and be addressed using the same procedure as a request to add, modify, or delete an ERCOT-Specific Reliability Standard."

The 2008 Reliability Standards Committee approved SAR-001. A Standard Drafting Team was appointed for SAR-001 which prepared drafts of the proposed revised Standards Development Process. The official public comment period on the proposed revisions ran during the full month of November 2008.

ERCOT ISO to have a full segment vote (1.0 vote) on the Reliability Standards Committee and in standards balloting. The SAR-001 Standard Drafting Team was unable to reach consensus on the voting weight to be given the ERCOT ISO segment on the RBB. The Reliability Standards Committee directed that the proposed revisions be set for a ballot pool vote with the ERCOT ISO segment specified to have ¼ segment vote in Regional Standards balloting. A ballot pool was formed from the RBB. Members of the RBB were given 30 days (December 17, 2008 – January 15, 2009) to join the ballot pool. Thirty-seven of the 45 RBB members joined the ballot pool. The ballot period ran for the required 15 days from January 19 – February 2, 2009. A quorum was reached and the RBB approved the proposed revisions (including the ¼ segment vote for the ERCOT ISO) based on 5.8 of the (then) seven segments voting affirmatively for the revisions.

The Texas RE Board voted on February 16, 2009, to recommend approval of the revisions to the Standards Development Process that were developed by the Standard Drafting

Team and balloted by the RBB, as well as the revisions to the RSC and RBB Procedures. On February 17, 2009, the ERCOT Board of Directors voted to formally approve the revisions to the Texas RE Standards Development Process, the RSC Procedure and the RBB Procedure.

On February 20, 2009, Texas RE transmitted its written request to NERC requesting approval by NERC of the proposed revised Standards Development Process, RSC Procedure and RBB Procedure. NERC posted the proposed revised Texas RE Standards Development Process for comment, along with supporting materials, on April 16, 2009, with a comment due date of April 30, 2009. The revised Texas RE RSC Procedure and RBB Procedure were included in the supporting materials that were posted. The only comment that was received on the posting was from ERCOT, which supported the proposed revisions. At a meeting held on May 6, 2009, the NERC Board of Trustees approved the proposed revised Texas RE Standards Development Process. Although the related revisions to the Texas RE RSC and RBB Procedures were identified to the NERC Board in the agenda materials for the May 6 meeting, the Board was not provided copies of the RSC Procedure and RBB Procedure for that meeting.

In preparing its filing to the Commission for approval of the revised Texas RE Standards Development Process, NERC determined that the Texas RE RSC Procedure and RBB Procedure fell within the definition of "Regional Entity Rule" in 18 C.F.R. §39.1, and therefore should be presented to the NERC Board for approval and, if approved, filed with the Commission for approval. Texas RE concurred in this determination. Further, because the RSC Procedure and RBB Procedure had not previously been approved by the NERC Board and the Commission as "Regional Entity Rules," it would be necessary for the NERC Board, and then the Commission, to approve these Procedures in their entirety (*i.e.*, not just the most recent revisions). Accordingly, on May 30, 2009, the NERC Board was requested to approve the Texas RE RSC

Procedure and RBB Procedure through a call for action without a meeting. The NERC Board approved the RSC Procedure and RBB Procedure as Regional Entity Rules, through the action without a meeting process<sup>7</sup>, on June 3, 2009.

#### V. <u>CONCLUSION</u>

For the reasons discussed above, NERC respectfully asks the Commission (i) to approve the proposed revisions to the Texas Regional Entity Standards Development Process, as a Regional Entity Rule pursuant to 18 C.F.R. §39.10, and for purposes of Exhibit C to the Delegation Agreement between NERC and Texas RE; and (ii) to approve the proposed Texas RE Reliability Standards Committee Procedure and Registered Ballot Body Procedure as Regional Entity Rules pursuant to 18 C.F.R. §39.10.

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<sup>&</sup>lt;sup>7</sup> Article V, Section 6 of the NERC Bylaws.

#### **ATTACHMENT A**

# CLEAN VERSION OF PROPOSED REVISED TEXAS REGIONAL ENTITY STANDARDS DEVELOPMENT PROCESS



## Texas Regional Entity Standards Development Process

Appendix to Exhibit C to the Delegation Agreement Between NERC and ERCOT



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#### I. Introduction

This document defines the fair and open process for adoption, approval, revision, reaffirmation, and deletion of an Electric Reliability Council of Texas, Inc. (ERCOT) Regional Reliability Standard (Regional Standard) by the Texas Regional Entity (Texas RE) a division of ERCOT. Regional Standards provide for the reliable regional and sub-regional planning and operation of the Bulk Power System (BPS), consistent with Good Utility Practice within a Regional Entity's (RE's) geographical footprint.

The process for obtaining a Texas RE Regional Variance to a NERC Reliability Standard shall be the same as the process for obtaining a Regional Standard. Throughout this document, where the term Regional Standard is used, the same process will be applied to a Regional Variance.

Due process is the key to ensuring that Regional Standards are developed in an environment that is equitable, accessible and responsive to the requirements of all interested and affected parties. An open and fair process ensures that all interested and affected parties have an opportunity to participate in a Regional Standard's development.

Any entity (person, organization, company, government agency, individual, etc.) with a direct and material interest in the BPS has a right to participate by: a) expressing a position and its basis, b) having that position considered, and c) having the right to appeal.

Proposed Regional Standards shall be subject to approval by NERC, as the electric reliability organization, and by FERC before becoming mandatory and enforceable under Section 215 of the FPA. No Regional Standard shall be effective within the Texas RE area unless filed by NERC with FERC and approved by FERC.

Regional Standards shall provide for as much uniformity as possible with reliability standards across the interconnected BPS of the North American continent. A Regional Standard shall be more stringent than a continent-wide reliability standard, including a regional difference that addresses matters that the continent-wide reliability standard does not, or shall be a regional difference necessitated by a physical difference in the BPS. A Regional Standard that satisfies the statutory and regulatory criteria for approval of proposed North American reliability standards, and that is more stringent than a continent-wide reliability standard, would generally be acceptable.

Regional Standards, when approved by FERC, shall be made part of the body of NERC reliability standards and shall be enforced upon all applicable BPS owners, operators, and users within the Texas RE area, regardless of membership in the region.

#### II. Background

The Texas RE may develop, through their own processes, separate Regional Standards that go beyond, add detail to, or implement NERC Reliability Standards; obtain a Regional Variance; or otherwise address issues that are not addressed in NERC Reliability Standards.



NERC Reliability Standards and Regional Standards are all to be included within the Texas RE's Compliance Program.

Regional Standards are developed consistent with the following philosophies according to the process defined within this document:

- Developed in a fair and open process that provides an opportunity for all interested parties to participate;
- Does not have an adverse impact on commerce that is not necessary for reliability;
- Provides a level of BPS reliability that is adequate to protect public health, safety, welfare, and national security and does not have a significant adverse impact on reliability; and
- Based on a justifiable difference between regions or between sub-regions within the Regional geographic area.

The NERC Board of Trustees has adopted reliability principles and market interface principles to define the purpose, scope, and nature of reliability standards. As these principles are fundamental to reliability and the market interface, these principles provide a constant beacon to guide the development of reliability standards. The NERC Board of Trustees may modify these principles from time to time, as necessary, to adapt its vision for reliability standards. Persons and committees that are responsible for the Texas RE Standards Process shall consider these NERC Principles in the execution of those duties.

NERC Reliability Standards are based on certain reliability principles that define the foundation of reliability for the North American BPS. Each Regional Standard shall enable or support one or more of the reliability principles, thereby ensuring that each Regional Standard serves a purpose in support of reliability of the North American BPS. Each Regional Standard shall also be consistent with all of the reliability principles, thereby ensuring that no Regional Standard undermines reliability through an unintended consequence.

While NERC Reliability Standards are intended to promote reliability, they must at the same time accommodate competitive electricity markets. Reliability is a necessity for electricity markets, and robust electricity markets can support reliability. Recognizing that BPS reliability and electricity markets are inseparable and mutually interdependent, all Regional Standards shall be consistent with the market interface principles. Consideration of the market interface principles is intended to ensure that Regional Standards are written such that they achieve their reliability objective without causing undue restrictions or adverse impacts on competitive electricity markets.

#### III. Regional Standards Definition

A NERC Reliability Standard defines certain obligations or requirements of entities that operate, plan, and use the BPS of North America. The obligations or requirements must be material to reliability and measurable. Each obligation and requirement shall support one or more of the stated reliability principles and shall be consistent with all of the stated reliability and market interface principles.



The Texas RE may develop, through its own processes, separate Regional Standards that go beyond, add detail to, or implement NERC Reliability Standards; obtain a Regional Variance; or that cover matters not addressed in NERC Reliability Standards. Regional Criteria may be developed and exist in ERCOT Protocols, Operating Guides, and/or Procedures separately from NERC Reliability Standards. Regional Criteria that exist separately from NERC Reliability Standards shall not be inconsistent with or less stringent than NERC Reliability Standards.

#### IV. Roles in the Texas RE Regional Standards Development Process

**Originator** – Any person, acting as a representative of an organization which is directly and materially affected by the operation of ERCOT's BPS, is allowed to request a Regional Standard be developed or an existing Regional Standard modified, or deleted, by creating a Regional Standards Authorization Reguest (SAR) as described in Appendix B to this document.

**Texas RE Board of Directors (Texas RE BOD)** – The Texas RE BOD shall act on any proposed Regional Standard that has gone through the process. Once the Regional Standard is approved by the Federal Energy Regulatory Commission (FERC), compliance with the Regional Standard will be enforced consistent with the terms of the Regional Standard.

Registered Ballot Body (RBB) – The Registered Ballot Body is comprised of all entities or individuals that qualify for one of the Texas RE Segments and are registered with the Texas RE as potential ballot participants. This includes the ERCOT Independent System Operator (ERCOT ISO) and all entities or individuals that are part of an ERCOT Market Participant Segment and are current with any ERCOT designated fees or have received a fee waiver.

**Registered Ballot Pool (RBP)** – Each Regional Standard has its own ballot pool formed of interested members of the Registered Ballot Body. Through the voting process, the RBP will ensure that the need for and technical merits of a proposed Regional Standard are appropriately considered. The RBP will also ensure that appropriate consideration of views and objections are received during the development process.

Reliability and Operations Subcommittee (ROS) – A balanced subcommittee comprised of the seven (7) ERCOT Market Participant Segments responsible for reviewing events and issues as they may impact ERCOT system reliability and operations. Meetings of the ROS are open to all interested parties. The ERCOT ISO is an active participant in all ROS discussions.

Reliability Standards Committee (RSC) – A balanced committee comprised of entities representing the seven (7) ERCOT Market Participant Segments and the ERCOT ISO, that will consider which requests for new or revised Regional Standards shall be assigned for development (or existing Regional Standards considered for deletion). The RSC will also vote to recommend whether proposed new or revised Regional Standards should be presented for a vote to the Registered Ballot Body.

Reliability Standards Manager (RSM) – A person or persons on the Texas RE staff assigned the task of ensuring that the development, revision or deletion of Regional Standards is in accordance with this document. The RSM works to ensure the integrity of the process and consistency of quality and completeness of the Regional Standards. The RSM manages the



Regional Standards Development Process, and coordinates and facilitates all actions contained in all steps in the process.

**Reliability Standards Staff** – Employees of the Texas RE that work with or for the Reliability Standards Manager.

**Standard Drafting Team (SDT)** – A team of technical experts, assigned by the ERCOT Reliability and Operations Subcommittee (ROS), and typically includes a member of the Texas RE staff and the Originator, assigned the task of developing a proposed Regional Standard based upon an approved SAR using the Regional Standard Development Process contained in this document.

**Texas RE Segments** – The seven (7) ERCOT Market Participant Segments and the ERCOT ISO.

#### V. Texas RE Regional Standards Development Process

#### A. <u>Assumptions and Prerequisites</u>

The process for developing and approving Standards is generally based on the procedures of the American National Standards Institute (ANSI) and other standards-setting organizations in the United States and Canada. The Regional Standards development process has the following characteristics:

- Due process Any person representing an organization with a direct and material interest has a right to participate by:
  - a) Expressing an opinion and its basis,
  - b) Having that position considered, and
  - c) Appealing any negative decision
- Openness Participation is open to all organizations that are directly and materially affected by ERCOT region's BPS reliability. There shall be no undue financial barriers to participation. Participation shall not be conditioned upon membership in ERCOT, and shall not be unreasonably restricted on the basis of technical qualifications or other such requirements. Meetings of SDTs are open to all interested parties. All proposed SARs and Regional Standards are posted for comment on the Texas RE Website.
- Balance The Texas RE Standards Development Process strives to have an appropriate balance of interests and shall not be dominated by any single interest category.

#### B. Regional Standards Development Process Steps

**Note:** The term "days" below refers to calendar days.

The Texas RE will coordinate with NERC such that the acknowledgement of receipt of a Regional Standard request identified in Step 1, notice of comment posting period identified in Step 4, and notice for vote identified in Step 5 below are concurrently posted on both the Texas RE and NERC websites.



### Step 1 – Development of a Standards Authorization Request (SAR) to Develop, Revise, or Delete a Regional Standard

Any entity (Originator) which is directly or materially impacted by the operation of the BPS within the geographical footprint of the Texas RE may request, via a submittal of a Standard Authorization Request (SAR) form, the development, modification, or deletion of a Regional Standard or Regional Variance. The following entities may submit a SAR:

- Any market participant,
- PUCT Staff,
- ERCOT Staff,
- TRE Staff, and
- Any entity that resides (or represents residents) in the ERCOT Region or operates in the ERCOT Region electricity market.

Any such request shall be submitted to the Texas RE RSM, or his/her designee. The SAR form may be downloaded from the Texas RE Website.

An acceptable SAR contains a description of the proposed Regional Standard subject matter containing sufficiently descriptive detail to clearly define the purpose, scope, impacted parties, and other relevant information of the proposed Regional Standard.

The RSM will verify that the submitted SAR form has been adequately completed. The RSM may offer the Originator suggestions regarding changes and/or improvements to enhance clarity of the Originator's intent and objectives. The Originator is free to accept or reject these suggestions. Within 15 days the RSM will electronically acknowledge receipt of the SAR.

The RSM will post all adequately completed SARs for public viewing and possible comment. Within 60 days of receipt of an adequately completed SAR, the RSC shall determine the disposition of the SAR and if needed post for review and comment.

The disposition decision and decision process shall use the normal "business rules and procedures" of the RSC then in effect. The RSC may vote to take one of the following actions:

- Accept the SAR as a candidate for: development of a new Regional Standard, revision
  of an existing Regional Standard, or deletion of an existing Regional Standard. The
  RSC may, in its sole discretion, expand or narrow the scope of the SAR under
  consideration. The RSC shall prioritize the development of SARs as may be required
  based on the number of SARs under development at any time.
- Reject the SAR. If the RSC rejects a SAR, a written explanation for rejection will be delivered to the Originator within 30 days of the decision.
- Remand the SAR back to the Originator for additional work. The RSM will make reasonable efforts to assist the Originator in addressing the deficiencies identified by the RSC. The Originator may then resubmit the modified SAR using the process above.



The Originator may choose to withdraw the SAR from further consideration prior to resubmittal to the RSC.

Any SAR that is accepted by the RSC for development of a Regional Standard (or modification or deletion of an existing Regional Standard) shall be posted for public viewing on the Texas RE Website and their status will be updated as appropriate.

Any documentation of the deliberations of the RSC concerning SARs shall be made available according to normal "business rules and procedures" of the RSC then in effect.

Texas RE Staff shall submit a written report to the Texas RE BOD on a periodic basis (at least quarterly at regularly scheduled Texas RE BOD Meetings) showing the status of all SARs that have been brought to the RSC for consideration.

#### Step 2 – Formation of the Standard Drafting Team and Declaration of Milestone Date

Upon acceptance by the RSC of a SAR for development of a new Regional Standard (or modification or deletion of an existing Regional Standard), the RSC shall direct the ROS to assemble a qualified balanced slate for the SDT. The RSM will solicit drafting team nominees. The SDT will consist of a group of people who collectively have the necessary technical expertise and work process skills. The RSM will recommend a slate of ad-hoc individuals or a pre-existing task force, work group, or similar for the SDT based upon the ROS' desired team capabilities.

The RSM will ensure that team membership receives all necessary administrative support. This support typically includes a Texas RE staff member and the Originator if he/she chooses to participate. The ROS appoints the SDT interim chair (should not be a Texas RE staff person). The SDT will elect the permanent Chair and Vice-chair at its first meeting.

The RSM submits the proposed list of names of the SDT to the ROS. The ROS will either accept the recommendations of the RSM or modify the SDT slate, as it deems appropriate within 60 days of accepting a SAR for development. Upon approval of the SDT slate by the ROS, the RSC will declare a preliminary date on which the SDT is expected to have ready a completed draft Regional Standard and associated supporting documentation available for comments.

#### Step 3 – Work and Work Product of the Standard Drafting Team

The RSM will collaborate with the SDT to develop a work plan including the establishment of milestones for completing critical elements. This plan is then delivered to the RSC for its concurrence to ensure that the objectives established by the RSC are met.

The SDT is to meet, either in person or via electronic means as necessary, establish sub-work teams (made up of members of the SDT) as necessary, and performs other activities to address the parameters of the SAR and the milestone date(s) established by the RSC.

The work product of the SDT will consist of the following:



- A draft Regional Standard consistent with the SAR on which it was based.
- An assessment of the impact of the SAR on neighboring regions, and appropriate input from the neighboring regions if the SAR is determined to impact any neighboring region.
- An implementation plan, including the nature, extent and duration of field-testing, if any.
- Identification of any existing Regional Standard that will be deleted, in part or whole, or otherwise impacted by the implementation of the draft Regional Standard
- Technical reports and/or work papers that provide technical support for the draft Regional Standard under consideration.
- Document the perceived reliability impact should the Regional Standard be approved.

Upon completion of these tasks, the SDT submits these documents to the RSC, which will verify that the proposed Regional Standard is consistent with the SAR on which it was developed.

The SDT regularly (at least once each month) informs the RSC of its progress in meeting a timely completion of the draft Regional Standard. The SDT may request RSC scope changes of the SAR at any point in the Regional Standard Development Process.

The RSC may, at any time, exercise its authority over the Regional Standards Development Process by directing the SDT to move to Step 4 (below) and post the current work product for comment. If there are competing drafts, the RSC may, at its sole discretion, have posted the version(s) of the draft Regional Standard for comment on the Texas RE Website. The RSC may take this step at any time after a SDT has been commissioned to develop the Regional Standard.

#### Step 4 – Comment Posting Period

At the direction from the RSC, the RSM then facilitates the posting of the draft Regional Standard on the Texas RE Website, along with a draft implementation plan and supporting documents, for a 30-day comment period. The RSM shall also give notice of the posting to all potentially interested entities inside or outside of the ERCOT region of which Texas RE is aware. The RSM will utilize the typical communication procedures in effect or other means as deemed appropriate.

Within 30 days of the conclusion of the 30-day comment posting period, the SDT shall convene and consider changes to the draft Regional Standard, the implementation plan, and/or supporting technical documents based upon comments received. The SDT may then elect to return to Step 3 to revise the draft Regional Standard, implementation plan, and/or supporting technical documentation.

The SDT shall prepare a "modification report" summarizing the comments received and the changes made as a result of these comments. The modification report also summarizes comments that were rejected by the SDT and the reason(s) that these comments were rejected, in part or whole. Responses to all comments will be posted on the Texas RE Website no later than the next posting.



#### Step 5 – Posting for Voting by the Registered Ballot Pool

Upon recommendation of the SDT, and if the RSC concurs that all of the requirements for development of the standard have been met, the RSM shall post the proposed standard and implementation plan for ballot on the Texas RE Website. RSM shall also announce the vote to approve the standard, including when the vote will be conducted and the method for voting. Once the notice for a vote has been issued, no substantive modifications may be made to the proposed standard unless the revisions are posted and a new notice of the vote is issued.

The RSM will schedule a vote among the Registered Ballot Pool, which is to be scheduled to commence no sooner than 15 days and no later than 30 days following this posting.

The RSM shall send a notice to every entity in the Registered Ballot Body (RBB) to notify them of an opportunity to become a part of the Registered Ballot Pool for this Regional Standard or a Regional Variance. This notice should precede the start of the ballot by at least 30 days. The purpose of this notice is to establish a ballot pool to participate in the consensus development process and ballot the proposed action. All members of the Registered Ballot Body are eligible to participate in voting on proposed new Regional Standards, Regional Standard revisions, or Regional Standard deletions. There shall be one person designated as the primary representative of each entity. Those members of the RBB that sign up for the Ballot Pool become that pool.

The Texas RE Registered Ballot Pool shall be able to vote on the proposed standard during a 15-day period. Votes shall be submitted electronically, or through other means as approved by the RSC.

Voting is an advisory to the Texas RE BOD. The voting results will be composed of only the votes from Registered Ballot Pool members who have responded within the 15-day voting period. Votes may be accompanied by comments explaining the vote, but are not required. All comments shall be responded to and posted to the Texas RE Website prior to going to the RSC or Texas RE BOD.

At least one (1) representative from six (6) of the eight (8) Texas RE Segments must vote to constitute a quorum. Each ERCOT Market Participant Segment shall have one (1) Segment Vote. The representative of each Voting ERCOT Member shall receive an equal fraction of its Segment Vote. The ERCOT ISO shall have 1/4 vote.

### Step 6A – Registered Ballot Pool Voting Receives 2/3 or Greater Affirmative Votes of the Texas RE Segments

If a draft Regional Standard receives 2/3 or greater (4.83 segment votes=2/3 of 7.25) affirmative votes during the 15-day voting period, the RSC will forward the Regional Standard to the Texas RE BOD for action (Step 7).

## Step 6B – Membership Voting Does Not Receive 2/3 Affirmative Votes of the Texas RE Segments



If a draft Regional Standard does not receive 2/3 or greater (4.83 segment votes=2/3 of 7.25) affirmative votes during the 15-day voting period, the RSC may:

- Revise the SAR on which the draft Regional Standard was based and remand the development work back to the original SDT or a newly appointed SDT. The resulting draft Regional Standard and/or implementation plan will be posted for a second voting period. The RSC may require a second comment period prior to a second voting period. The second posting of the draft Regional Standard, implementation plan, and supporting documentation shall be within 60 days of the RSC action.
  - If a draft Regional Standard receives 2/3 or greater (4.83 segment votes=2/3 of 7.25) affirmative votes during the second voting period, the RSC will forward to the Texas RE BOD for action (Step 7).
  - o If a draft Regional Standard does not receive 2/3 or greater (4.83 =2/3 of 7.25) affirmative votes during the second voting period, the RSC will refer the draft Regional Standard and implementation plan to the Texas RE BOD. The RSC may also submit an assessment, opinion, and recommendations to the Texas RE BOD (Step 7).
- Direct the existing SDT to reconsider or modify certain aspects of the draft Regional Standard and/or implementation plan. The resulting draft Regional Standard and/or implementation plan will be posted for a second voting period. The RSC may require a second comment period prior to the second voting period. The second posting of the draft Regional Standard, implementation plan, and supporting documentation shall be within 60 days of the RSC action.
  - If a draft Regional Standard receives 2/3 or greater (4.83=2/3 of 7.25) affirmative votes on the second voting period, the RSC will forward it to the Texas RE BOD for action (Step 7).
  - o If a draft Regional Standard does not receive 2/3 or greater (4.83=2.3 of 7.25) affirmative votes on the second voting period, the RSC will refer the draft Regional Standard and implementation plan to the Texas RE BOD. The RSC may also submit an assessment, opinion, and recommendations to the Texas RE BOD (Step 7).
- Recommend termination of all work on the development of the Regional Standard action under consideration and so notify the Texas RE BOD.

#### Step 7 – Action by the Texas RE Board of Directors

A proposed Regional Standard submitted to the Texas RE BOD for action shall be publicly posted at least 10 days prior to action by the Texas RE BOD. At a regular or special meeting, the Texas RE BOD shall consider adoption of the draft Regional Standard. The Texas RE BOD shall be provided with an "informational package" which includes:



- The draft Regional Standard and any modification or deletion of other related existing Regional Standard(s)
- Implementation Plan (including recommending field testing and effective dates)
- Technical Documentation supporting the draft Regional Standard
- A summary of the vote and summary of the comments and responses that accompanied the votes.

The Texas RE BOD will consider the results of the voting and dissenting opinions. The Texas RE BOD will consider any advice offered by the RSC and may:

- Approve the proposed Regional Standard;
- Remand the proposed Regional Standard to the RSC with comments and instructions;
   or
- Disapprove the proposed Regional Standard without recourse.

Under no circumstances may the Texas RE BOD substantively modify the proposed Regional Standard.

Once a Regional Standard is approved by the Texas RE BOD, the standard will be submitted to NERC for approval and filing with FERC.

#### Step 8 – Implementation of a Regional Standard

Upon approval of a draft Regional Standard by the Texas RE BOD, the RSM will notify the membership of such action of the Texas RE BOD through the normal and customary membership communication procedures and processes then in effect. The RSM will take whatever steps are necessary to have a Regional Standard reviewed and/or approved by NERC or any successor organization.

#### C. Regional Standards Integration

Once the Regional Standard is approved by FERC the RSM shall notify the stakeholders of the effective date. The RSM will also notify the Texas RE Compliance Staff for integration into the Texas RE Compliance Program.



#### **Appendix A – Stakeholder Representation**

The Texas RE stakeholder representation for Regional Standards development is as follows:

#### I. Balanced Decision Making in Committees

The Reliability Standards Committee (RSC), comprised of representatives from the Texas RE Segments (Independent Generators, Investor-Owned Utilities, Independent Power Marketers, Independent Retail Electric Providers, Municipally-Owned Utilities, Cooperatives, Consumers, and ERCOT ISO), is to provide balanced decision-making and due process for Regional Standards and Regional Variances. The RSC will receive, consider, and vote upon requests for new or revised Regional Standards and Regional Variances.

The RSC will consider any requests for Regional Standards or Regional Variances from parties that are directly and materially affected by the operation of the ERCOT Region BPS.

#### II. <u>Texas RE Board of Directors (BOD)</u>

The Texas RE is a division of the Electric Reliability Council of Texas (ERCOT), a Texas non-profit corporation that is the Independent System Operator for the ERCOT Region. ERCOT is governed by a combination independent and balanced stakeholder board, as required by Section 39.151 of the Texas Public Utility Regulatory Act (PURA). The Texas RE BOD includes the following individuals:

- Five independent individuals who are unaffiliated with any electric market participant who are each approved by the Texas Public Utility Commission (PUCT) for three-year terms:
- Six electric market participant representatives from each of the following market segments: Independent Generators, Investor-Owned Utilities, Independent Power Marketers, Independent Retail Electric Providers, Municipally-Owned Utilities, and Cooperatives;
- Three Consumer representatives;
- CEO of ERCOT (as ex officio voting Director); and
- Chairman of the PUCT (as ex officio non-voting Director).

Although the Texas RE BOD will have the final vote on proposed Regional Standards and Regional Variances, the Texas RE BOD will not have involvement in Regional Standard compliance and enforcement activities.

#### III. Registered Ballot Body (RBB)

A Registered Ballot Body (RBB) will be comprised of representatives from the Texas RE Segments (Independent Generators, Investor-Owned Utilities, Independent Power Marketers, Independent Retail Electric Providers, Municipally-Owned Utilities, Cooperatives, Consumers, and ERCOT ISO), to provide balanced decision-making on Regional Standards. The RBB is eligible to vote on all proposed new or revised Regional Standards. A Registered Ballot Pool



(RBP) will be formed for each proposed Regional Standard and will be a subset of the RBB. The RBP will vote on a particular standard action.



#### Appendix B - Principles, Characteristics, and Special Procedures

#### I. <u>Principles</u>

Due process is the key to ensuring that regional reliability standards are developed in an environment that is equitable, accessible and responsive to the requirements of all interested and affected parties. An open and fair process ensures that all interested and affected parties have an opportunity to participate in the development of a standard.

The Texas RE develops Regional Standards with due consideration of the following principles, in accordance with the steps outlined in this procedure. The process must ensure that any Regional Standard is technically sound and the technical specifications proposed would achieve a valuable reliability objective.

The standards development process has the following characteristics:

- Open Participation in the development of a Regional Standard shall be open to all
  organizations that are directly and materially affected by ERCOT BPS reliability. There
  shall be no undue financial barriers to participation. Participation shall not be
  conditioned upon membership in ERCOT, and shall not be unreasonably restricted on
  the basis of technical qualifications or other such requirements. Meetings of drafting
  teams shall be open to ERCOT members and others.
- Balanced The Texas RE Standards Development Process strives to have an appropriate balance of interests and shall not be dominated by any two interest categories and no single interest category shall be able to defeat a matter.
- **Inclusive** Any entity (person, organization, company, government agency, individual, etc.) with a direct and material interest in the ERCOT BPS in the Texas RE area shall have a right to participate by: a) expressing a position and its basis, b) having that position considered, and c) having the right to appeal.
- Fair due process The Texas RE Standards Development Process shall provide for reasonable notice and opportunity for public comment. At a minimum, the procedure shall include public notice of the intent to develop a standard, a public comment period on the proposed standard, due consideration of those public comments, and a ballot of interested stakeholders.
- Transparent All actions material to the development of regional reliability standards shall be transparent. All standards development meetings shall be open and publicly noticed on the regional entity's Web site.
- Does not unnecessarily delay development of the proposed Regional Standard.

NERC has adopted reliability principles and market interface principles to define the purpose, scope, and nature of reliability standards. These principles are to be used to guide the development of reliability standards, including regional reliability standards. The NERC Board



of Trustees may modify these principles from time to time, as necessary, to adapt its vision for reliability standards.

Each Regional Standard shall enable or support one or more of the reliability principles, thereby ensuring that each Regional Standard serves a purpose in support of the reliability of the ERCOT BPS. Each Regional Standard shall also be consistent with all of the reliability principles, thereby ensuring that no Regional Standard undermines reliability through an unintended consequence.

While reliability standards are intended to promote reliability, they must at the same time accommodate competitive electricity markets. Reliability is a necessity for electricity markets, and robust electricity markets can support reliability. Recognizing that BPS reliability and electricity markets are inseparable and mutually interdependent, all Regional Standards shall be consistent with NERC's market interface principles. Consideration of the market interface principles is intended to ensure that standards are written such that they achieve their reliability objective without causing undue restrictions or adverse impacts on competitive electricity markets.

#### II. Regional Standard Characteristics and Elements

#### a. Characteristics of a Regional Standard

The following characteristics describe objectives to be considered in the development of Regional Standards:

- 1. Applicability Each Regional Standard clearly identifies the functional classes of entities responsible for complying with the standard, with any specific additions or exceptions noted. Such functional classes include: Reliability Coordinators, Balancing Authorities, Transmission Operators, Transmission Owners, Generator Operators, Generator Owners, Interchange Authorities, Transmission Service Providers, Market Operators, Planning Authorities, Transmission Planners, Resource Planners, Load-Serving Entities, Purchasing-Selling Entities, and Distribution Providers. Each Regional Standard identifies the geographic applicability of the standard. A standard may also identify any limitations on the applicability of the standard based on electric facility characteristics.
- 2. **Reliability Objectives** Each Regional Standard has a clear statement of purpose that describes how the standard contributes to the reliability of the ERCOT BPS.
- 3. **Requirement or Outcome** Each Regional Standard states one or more requirements, which if achieved by the applicable entities, will provide for a reliable BPS, consistent with good utility practices and the public interest.
- 4. **Measurability** Each performance requirement is stated so as to be objectively measurable by a third party with knowledge or expertise in the area addressed by that requirement. Each performance requirement has one or more associated measures used to objectively evaluate compliance with the requirement. If performance can be



practically measured quantitatively, metrics are provided to determine satisfactory performance.

- 5. **Technical Basis in Engineering and Operations** Each Regional Standard is based upon sound engineering and operating judgment, analysis, or experience, as determined by expert practitioners in that particular field.
- 6. **Completeness** Each Regional Standard is complete and self-contained. Supporting references may be provided with standards, but they are not part of the standard and do not impose mandatory requirements.
- 7. **Clear Language** Each Regional Standard is stated using clear and unambiguous language. Responsible entities, using reasonable judgment and in keeping with good utility practice, are able to arrive at a consistent understanding of the required performance.
- 8. **Practicality** Each Regional Standard establishes requirements that can be practically implemented by the assigned responsible entities within the specified effective date and thereafter.
- 9. **Consistent Terminology** To the extent possible, Regional Standards use a set of standard terms and definitions that are approved through the regional standards development procedure.

Although Regional Standards have a common format and process, several types of standards may exist, each with a different approach to measurement:

- **Technical standards** are related to the provision, maintenance, operation, or state of electric systems, and will likely contain measures of physical parameters that are technical in nature.
- Performance standards are related to the actions of entities providing for or impacting the reliability of the BPS, and will likely contain measures of the results of such actions or qualities of performance of such actions.
- Preparedness standards are related to the actions of entities to be prepared for conditions that are unlikely to occur, but are nonetheless critical to reliability, and will likely contain measures of such preparations or the state of preparedness.

#### b. Elements of a Regional Standard

To ensure uniformity of regional reliability standards, a Regional Standard shall consist of the elements identified in this section of the procedure. These elements are intended to apply a systematic discipline in the development and revision of standards. This discipline is necessary to achieving standards that are measurable, enforceable, and consistent.



All mandatory requirements of a regional reliability standard shall be within the standard. Supporting documents to aid in the implementation of a standard may be referenced by the standard but are not part of the standard itself.

Table 1 – Performance Elements of a Regional Standard

Identification	A unique identification number assigned in accordance with an
Number	administrative classification system to facilitate tracking and reference.
Title	A brief, descriptive phrase identifying the topic of the standard.
Applicability	
Applicability	Clear identification of the functional classes of entities responsible for complying with the standard, noting any specific additions or exceptions.
	If not applicable to the entire Texas RE area, then a clear identification of the portion of the BPS to which the standard applies. Any limitation on the applicability of the standard based on electric facility requirements should be described.
Effective Date	The effective date of the standard or, prior to approval of the standard, the
and Status	proposed effective date.
Purpose	The purpose of the standard. The purpose shall explicitly state what outcome will be achieved or is expected by this standard.
Requirement(s)	Explicitly stated technical, performance, and preparedness requirements. Each requirement identifies what entity is responsible and what action is to be performed or what outcome is to be achieved. Each statement in the requirements section shall be a statement for which compliance is mandatory.
Risk Factor(s)	The potential reliability significance of each requirement, designated as a High, Medium, or Lower Risk Factor in accordance with the criteria listed below:
	A High Risk Factor requirement (a) is one that, if violated, could directly cause or contribute to BPS instability, separation, or a cascading sequence of failures, or could place the BPS at an unacceptable risk of instability, separation, or cascading failures; or (b) is a requirement in a planning timeframe that, if violated, could, under emergency, abnormal, or restorative conditions anticipated by the preparations, directly cause or contribute to BPS instability, separation, or a cascading sequence of failures, or could place the BPS at an unacceptable risk of instability, separation, or cascading failures, or could hinder restoration to normal condition.
	A Medium Risk Factor requirement (a) is a requirement that, if violated, could directly affect the electrical state or the capability of the BPS, or the ability to effectively monitor and control the BPS, but is unlikely to lead to BPS instability, separation, or cascading failures; or (b) is a requirement in a planning timeframe that, if violated, could, under emergency, abnormal, or restorative conditions anticipated by the preparations, directly affect the electrical state or capability of the BPS, or the ability to effectively monitor, control, or restore the BPS, but is unlikely, under emergency, abnormal, or restoration conditions anticipated by the preparations, to lead to BPS instability, separation, or cascading failures, nor to hinder restoration to a



	normal condition.
	A Lower Risk Factor requirement is administrative in nature and (a) is a requirement that, if violated, would not be expected to affect the electrical state or capability of the BPS, or the ability to effectively monitor and control the BPS; or (b) is a requirement in a planning time frame that, if violated, would not, under the emergency, abnormal, or restorative conditions anticipated by the preparations, be expected to affect the electrical state or capability of the BPS, or the ability to effectively monitor, control, or restore the BPS.
Measure(s)	Each requirement shall be addressed by one or more measures.  Measures are used to assess performance and outcomes for the purpose of determining compliance with the requirements stated above. Each measure will identify to whom the measure applies and the expected level of performance or outcomes required demonstrating compliance. Each measure shall be tangible, practical, and as objective as is practical. It is important to realize that measures are proxies to assess required performance or outcomes. Achieving the measure should be a necessary and sufficient indicator that the requirement was met. Each measure shall clearly refer to the requirement(s) to which it applies.

Table 2 – Compliance Elements of a Regional Standard

Compliance Monitoring Process	<ul> <li>Defines for each measure:</li> <li>The specific data or information that is required to measure performance or outcomes.</li> <li>The entity that is responsible for providing the data or information for measuring performance or outcomes.</li> <li>The process that will be used to evaluate data or information for the purpose of assessing performance or outcomes.</li> <li>The entity that is responsible for evaluating data or information to assess performance or outcomes.</li> <li>The time period in which performance or outcomes is measured, evaluated, and then reset.</li> <li>Measurement data retention requirements and assignment of responsibility for data archiving.</li> <li>Violation severity levels.</li> </ul>
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**Table 3 – Supporting Information Elements** 

Interpretation	Any interpretation of regional reliability standard that is developed and approved in accordance with Section VI "Interpretation of Regional Standards" in Appendix B of this procedure, to expound on the application of the standard for unusual or unique situations or to provide clarifications.
Implementation Plan	Each regional reliability standard shall have an associated implementation plan describing the effective date of the standard or effective dates if there is a phased implementation. The implementation plan may also describe the implementation of the standard in the compliance program and other considerations in the initial use of the standard, such as necessary tools, training, etc. The implementation plan must be posted for at least one public comment period and is approved as part of the ballot of the standard.
Supporting References	This section references related documents that support reasons for, or otherwise provide additional information related to the regional reliability standard. Examples include, but are not limited to:  • Glossary of terms • Developmental history of the standard and prior versions • Notes pertaining to implementation or compliance • Regional Standard references • Regional Standard supplements • Procedures • Practices • Training references • Technical references • White papers • Internet links to related information

#### III. Maintenance of the Texas RE Regional Standards Development Process

Significant changes to this process shall begin with the preparation of a SAR and be addressed using the same procedure as a request to add, modify, or delete a Regional Standard.

The RSC has the authority to make 'minor' changes to this process as deemed appropriate by the RSC and subject to the RSC voting practices and procedures then in effect. The Reliability Standards Manager, on behalf of the RSC, shall promptly notify the Texas RE BOD of such 'minor' changes to this process for their review and concurrence at the next Texas RE BOD meeting.

#### IV. <u>Maintenance of Regional Standards</u>

The RSM shall ensure that each Regional Standard is reviewed at least once every five years from the effective date of the Standard or the latest revision to the Regional Standard,



whichever is the later. The review process shall be conducted by soliciting comments from the stakeholders. If no changes are warranted, the RSM shall recommend to the Texas RE BOD that the Regional Standard be reaffirmed. If the review indicates a need to revise or delete a Regional Standard, a SAR shall be prepared and submitted in accordance with the standards development process contained in this process.

#### V. Urgent Action

Under certain conditions, the RSC may designate a proposed Regional Standard or revision to a standard as requiring urgent action. Urgent action may be appropriate when a delay in implementing a proposed standard or revision could materially impact reliability of the BPS. The RSC must use its judgment carefully to ensure an urgent action is truly necessary and not simply an expedient way to change or implement a Regional Standard.

An originator prepares a SAR and a draft of the proposed standard and submits both to the Reliability Standards Manager. The standard request must include a justification for urgent action. The RSM submits the request to the RSC for its consideration. If the RSC designates the requested standard or revision as an urgent action item, then the RSM shall immediately post the draft for pre-ballot review. This posting requires a minimum 30-day posting period before the ballot and applies the same voting procedure as detailed in Step 6.

Any Regional Standard approved as an urgent action shall have a termination date specified that shall not exceed one year from the approval date. Should there be a need to make the standard permanent the standard would be required to go through the full Regional Standard Development Process. All urgent action standards require Texas RE BOD, NERC, and FERC approval, as outlined for standards in the regular process.

Urgent actions that expire may be renewed using the urgent action process again, in the event a permanent standard is not adopted. In determining whether to authorize an urgent action standard for a renewal ballot, the RSC shall consider the impact of the standard on the reliability of the BPS and whether expeditious progress is being made toward a permanent replacement standard. The RSC shall not authorize a renewal ballot if there is insufficient progress toward adopting a permanent replacement standard or if the RSC lacks confidence that a reasonable completion date is achievable. The intent is to ensure that an urgent action standard does not in effect take on a degree of permanence due to the lack of an expeditious effort to develop a permanent replacement standard. With these principles, there is no predetermined limit on the number of times an urgent action may be renewed. However, each urgent action standard renewal shall be effective only upon approval by the Texas RE BOD, and approval by applicable governmental authorities.

Any person or entity, including the drafting team working on a permanent replacement standard, may at any time submit a standard request proposing that an urgent action standard become a permanent standard by following the full standards process.



#### VI. <u>Interpretations of Regional Standards</u>

All persons who are directly and materially affected by ERCOT's BPS reliability shall be permitted to request an interpretation of a Regional Standard. The person requesting an interpretation will send a request to the RSM explaining the specific circumstances surrounding the request and what clarifications are required as applied to those circumstances. The request should indicate the material impact to the requesting party or others caused by the lack of clarity or a possibly incorrect interpretation of the standard.

The RSM will assemble a team with the relevant expertise to address the clarification. The Interpretation Drafting Team (IDT) typically consists of members from the original SDT. The RSM submits the proposed list of names of the IDT to the ROS. The ROS will either accept the recommendations of the RSM or modify the IDT slate.

As soon as practical (not more than 45 days), the team will draft a written interpretation to the Regional Standard addressing the issues raised. Once the IDT has completed a draft interpretation to the Regional Standard addressing only the issues raised, the team will forward the draft interpretation to the RSM. The RSM will forward the draft interpretation to the Texas RE Chief Compliance Officer. The Chief Compliance Officer is to assess if the inclusion of the interpretation lessens the measurability of the Regional Standard. In addition the RSM will forward the interpretation to the ROS. Barring receipt of an opinion from either the Chief Compliance Officer or ROS within 21 days, that the interpretation lessens measurability or is not technically appropriate for the Regional Standard, respectively, the RSM will forward the interpretation to the RSC. The RSC will determine if the interpretation is consistent with the Regional Standard. The RSM, on behalf of the RSC, will forward the interpretation to the Texas RE BOD for informational purposes as being appended to the approved Regional Standard.

Note: In the event that the Chief Compliance Officer determines that measurability is lessened, the Chief Compliance Officer shall provide an explanation of his/her reasoning to the RSM and IDT for inclusion in a subsequent reversion. The ROS shall in a similar manner provide an explanation of its reasoning if it determines that the interpretation makes the standard technically inappropriate. In either case, the IDT and RSM will continue to re-circulate the interpretation as stated above.

The interpretation will stand until such time as the Regional Standard is revised through the normal process, at which time the Regional Standard will be modified to incorporate the clarifications provided by the interpretation.

#### VII. Appeals

Persons who have directly and materially affected interests and who have been or will be adversely affected by any substantive or procedural action or inaction related to the development, approval, revision, reaffirmation, or withdrawal of a Regional Standard shall have the right to appeal. This Appeals Process applies only to this Regional Standards Process.

The burden of proof to show adverse effect shall be on the appellant. Appeals shall be made within 30 days of the date of the action purported to cause the adverse effect, except appeals



for inaction, which may be made at any time. In all cases, the request for appeal must be made prior to the next step in the process.

The final decisions of any appeal shall be documented in writing and made public.

The Appeals Process provides two levels, with the goal of expeditiously resolving the issue to the satisfaction of the participants:

#### Level 1 Appeal

Level 1 is the required first step in the appeals process. The appellant submits a complaint in writing to the RSM that describes the substantive or procedural action or inaction associated with Regional Standard or the Regional Standards Process. The appellant describes in the complaint the actual or potential adverse impact to the appellant. Assisted by any necessary staff and committee resources, the RSM shall prepare a written response addressed to the appellant as soon as practical, but not more than 45 days after receipt of the complaint. If the appellant accepts the response as a satisfactory resolution of the issue, both the complaint and response will be made a part of the public record associated with the Regional Standard.

#### Level 2 Appeal

If after the Level 1 Appeal the appellant remains unsatisfied with the resolution, as indicated by the appellant in writing to the Reliability Standards Manager, the RSM shall convene a Level 2 Appeals Panel. This panel shall consist of five members total appointed by the Texas RE BOD. In all cases, Level 2 Appeals Panel Members shall have no direct affiliation with the participants in the appeal.

The RSM shall post the complaint and other relevant materials and provide at least 30 days notice of the meeting of the Level 2 Appeals Panel. In addition to the appellant, any person that is directly and materially affected by the substantive or procedural action or inaction referenced in the complaint shall be heard by the panel. The panel shall not consider any expansion of the scope of the appeal that was not presented in the Level 1 Appeal. The panel may in its decision find for the appellant and remand the issue to the RSC with a statement of the issues and facts in regard to which fair and equitable action was not taken. The panel may find against the appellant with a specific statement of the facts that demonstrate fair and equitable treatment of the appellant and the appellant's objections. The panel may not, however, revise, approve, disapprove, or adopt a Regional Standard. The actions of the Level 2 Appeals Panel shall be publicly posted.

In addition to the foregoing, a procedural objection that has not been resolved may be submitted to Texas RE BOD for consideration at the time the Texas RE BOD decides whether to adopt a particular Regional Standard. The objection must be in writing, signed by an officer of the objecting entity, and contain a concise statement of the relief requested and a clear demonstration of the facts that justify that relief. The objection must be filed no later than 30 days after the announcement of the vote on the Regional Standard in question.



#### <u>Appendix C – Regional Standard Authorization Request Form</u>

The tables below provide a representative example of information in a Regional Standard Authorization Request (SAR). The RSM shall be responsible for implementing and maintaining the applicable form as needed to support the information requirements of the Texas RE Standards Process. The latest version of the form will be downloadable from the Texas RE's Standards Development Web page.

#### Standard Authorization Request

#### **Texas RE to complete** Authorized for Posting Authorized for Development Title of Proposed Regional Standard: Request Date: **SAR Originator Information** Name: SAR Type (Check one box.) Company: New Regional Standard Revision to Existing Regional Telephone: П Standard Withdrawal of Existing Regional Fax: П Standard Email: **Urgent Action** Purpose (Describe the purpose of the proposed regional reliability standard – what the standard will achieve in support of reliability.) Industry Need (Provide a detailed statement justifying the need for the proposed regional reliability standard, along with any supporting documentation.)



Brief Description (Describe the proposed regional reliability standard in sufficient detail to clearly
define the scope in a manner that can be easily understood by others.)

**Reliability Functions** 

Reliability Functions  The Regional Standard will Apply to the Following Functions (Check all applicable boxes)			
The Regional Standard will Apply to the Following Functions (Check all applicable boxes.)			
	Reliability Coordinator	The entity that is the highest level of authority who is responsible for the reliable operation of the BPS, has the Wide Area view of the BPS, and has the operating tools, processes and procedures, including the authority to prevent or mitigate emergency operating situations in both next-day analysis and real-time operations. The Reliability Coordinator has the purview that is broad enough to enable the calculation of Interconnection Reliability Operating Limits, which may be based on the operating parameters of transmission systems beyond any Transmission Operator's vision.	
	Balancing Authority	The responsible entity that integrates resource plans ahead of time, maintains load-interchange-generation balance within a Balancing Authority Area, and supports Interconnection frequency in real time.	
	Interchange Authority	Authorizes valid and balanced Interchange Schedules.	
	Planning Authority	The responsible entity that coordinates and integrates transmission facility and service plans, resource plans, and protection systems.	
	Transmission Service Provider	The entity that administers the transmission tariff and provides Transmission Service to Transmission Customers under applicable transmission service agreements.	
	Transmission Owner	The entity that owns and maintains transmission facilities.	
	Transmission Operator	The entity responsible for the reliability of its "local" transmission system, and that operates or directs the operations of the transmission facilities.	
	Transmission Planner	The entity that develops a long-term (generally one year and beyond) plan for the reliability (adequacy) of the interconnected bulk power transmission systems within its portion of the Planning Authority Area.	
	Resource Planner	The entity that develops a long-term (generally one year and beyond) plan for the resource adequacy of specific loads (customer demand and energy requirements) within a Planning Authority Area.	
	Generator Operator	The entity that operates generating unit(s) and performs the functions of supplying energy and Interconnected Operations Services.	
	Generator Owner	Entity that owns and maintains generating units.	
	Purchasing- Selling Entity	The entity that purchases or sells, and takes title to, energy, capacity, and Interconnected Operations Services. Purchasing-Selling Entities may be	



	affiliated or unaffiliated merchants and may or may not own generating facilities.
Distribution Provider	Provides and operates the "wires" between the transmission system and the customer.
Load-Serving Entity	Secures energy and transmission service (and related Interconnected Operations Services) to serve the electrical demand and energy requirements of its end-use customers.

Reliability and Market Interface Principles			
	Applicable Reliability Principles (Check all boxes that apply.)		
	1.	Interconnected BPSs shall be planned and operated in a coordinated manner to perform reliably under normal and abnormal conditions as defined in the NERC Standards.	
	2.	The frequency and voltage of interconnected BPSs shall be controlled within defined limits through the balancing of real and reactive power supply and demand.	
	3.	Information necessary for the planning and operation of interconnected BPSs shall be made available to those entities responsible for planning and operating the systems reliably.	
	4.	Plans for emergency operation and system restoration of interconnected BPSs shall be developed, coordinated, maintained, and implemented.	
	5.	Facilities for communication, monitoring, and control shall be provided, used, and maintained for the reliability of interconnected BPSs.	
	6.	Personnel responsible for planning and operating interconnected BPSs shall be trained, qualified, and have the responsibility and authority to implement actions.	
	7.	The security of the interconnected BPSs shall be assessed, monitored, and maintained on a wide-area basis.	
Does the proposed Regional Standard comply with all of the following Market Interface Principles? (Select 'yes' or 'no' from the drop-down box.)			
Recognizing that reliability is an Common Attribute of a robust North American economy:			
1.	1. A reliability standard shall not give any market participant an unfair competitive advantage. Yes		
2.	2. A reliability standard shall neither mandate nor prohibit any specific market structure. Yes		
3.	<ol> <li>A reliability standard shall not preclude market solutions to achieving compliance with that standard. Yes</li> </ol>		
4.	<ol> <li>A reliability standard shall not require the public disclosure of commercially sensitive information.</li> <li>All market participants shall have equal opportunity to access commercially non-sensitive information that is required for compliance with reliability standards. Yes</li> </ol>		

**Detailed Description** (Provide enough detail so that an independent entity familiar with the industry could draft a standard based on this description.)



Re	lated	Stan	ıdaı	rds

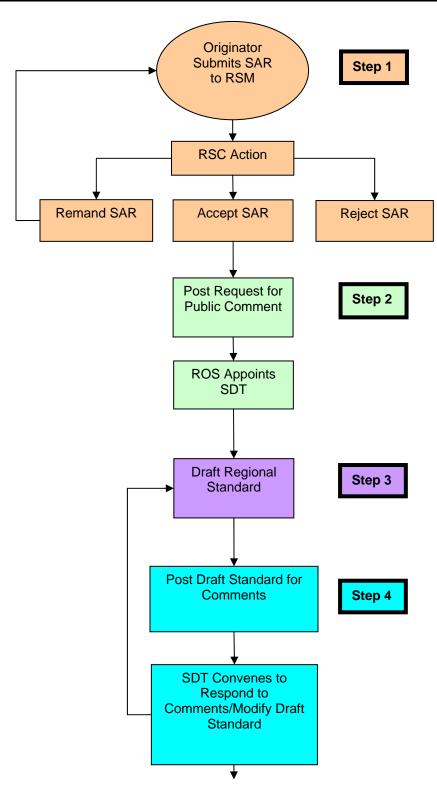
Standard No.	Explanation

#### **Related SARs**

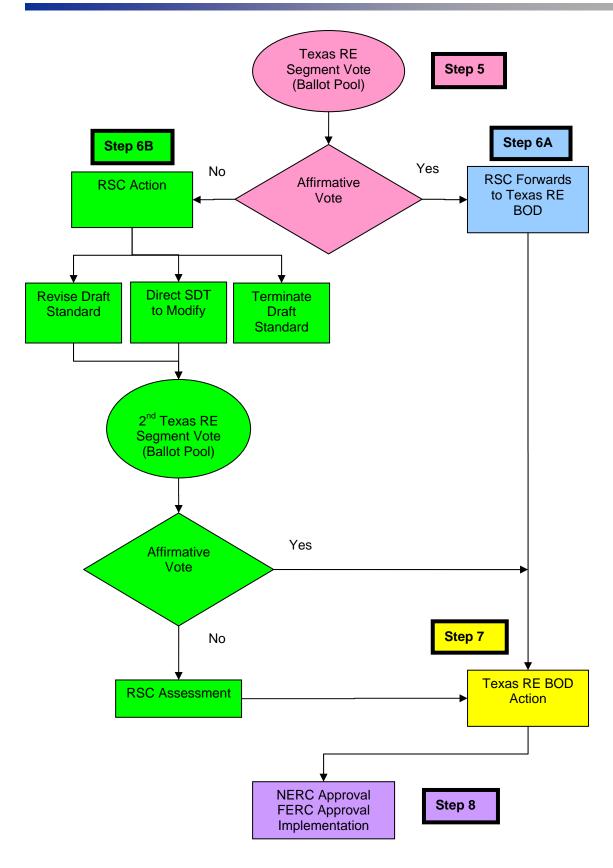
SAR ID	Explanation



#### <u>Appendix D – Texas RE Standards Development Process Diagram</u>







#### **ATTACHMENT B**

# REDLINED VERSION OF PROPOSED REVISED TEXAS REGIONAL ENTITY STANDARDS DEVELOPMENT PROCESS



# Texas Regional Entity Standards Development Process

Appendix to Exhibit C to the Delegation Agreement Between NERC and ERCOT



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#### I. Introduction

This document defines the fair and open process for adoption, approval, revision, reaffirmation, and deletion of an <a href="Electric Reliability Council of Texas">Electric Reliability Council of Texas</a>, Inc. (ERCOT) Regional-Specific Reliability Standard (Regional Standard) by the Texas Regional Entity ("Texas RE"), a division of <a href="ERCOT">ERCOT</a>. Electric Reliability Council of Texas, Inc. ("Texas RE"). Standard Regional Standards provide for the reliable regional and sub-regional planning and operation of the Bulk Power System (BPS), consistent with Good Utility Practice within a Regional Entity's ("RE's") geographical footprint.

The process for obtaining an ERCOT Regional Variance to a NERC Reliability Standard shall be the same as the process for obtaining a Regional Standard. Throughout this document, where the term Regional Standard is used, the same process will be applied to a Regional Variance.

Due process is the key to ensuring that <u>Regional Standards</u> are developed in an environment that is equitable, accessible and responsive to the requirements of all interested and affected parties. An open and fair process ensures that all interested and affected parties have an opportunity to participate in a <u>StandardRegional Standard</u>'s development.

Any entity (person, organization, company, government agency, individual, etc.) with a direct and material interest in the bulk power system has a right to participate by: a) expressing a position and its basis, b) having that position considered, and c) having the right to appeal.

1 Proposed <u>ERCOT\_Regional\_-Specific Standards\_(Regional Standards)</u> shall be subject to approval by NERC, as the electric reliability organization, and by FERC before becoming mandatory and enforceable under Section 215 of the FPA. No <u>StandardRegional Standard</u> shall be effective within the Texas RE area unless filed by NERC with FERC and approved by FERC.

**2**ERCOT-Specific Regional Standards shall provide for as much uniformity as possible with reliability standards across the interconnected bulk power system of the North American continent. An ERCOT-Specific Regional Standard shall be more stringent than a continent-wide reliability standard, including a regional difference that addresses matters that the continent-wide reliability standard does not, or shall be a regional difference necessitated by a physical difference in the bulk power system. An ERCOT-Specific Regional Standard that satisfies the statutory and regulatory criteria for approval of proposed North American reliability standards, and that is more stringent than a continent-wide reliability standard, would generally be acceptable.

**3**ERCOT-Specific Regional Standards, when approved by FERC, shall be made part of the body of NERC reliability standards and shall be enforced upon all applicable bulk power system owners, operators, and users within the Texas RE area, regardless of membership in the region.



#### II. Background

The Texas RE may develop, through their own processes, separate <u>StandardRegional Standards</u> that go beyond, add detail to, or implement NERC Reliability Standards; obtain a Regional Variance; or otherwise address issues that are not addressed in NERC Reliability Standards.

NERC Reliability Standards and <u>ERCOT-SpecificRegional</u> Standards are all to be included within the Texas RE's Compliance Program.

Standard Regional Standards are developed consistent with the following philosophies according to the process defined within this document:

- Developed in a fair and open process that provides an opportunity for all interested parties to participate;
- Does not have an adverse impact on commerce that is not necessary for reliability;
- Provides a level of BPS reliability that is adequate to protect public health, safety, welfare, and national security and does not have a significant adverse impact on reliability; and
- Based on a justifiable difference between regions or between sub-regions within the Regional geographic area.

The NERC Board of Trustees has adopted reliability principles and market interface principles to define the purpose, scope, and nature of reliability standards. As these principles are fundamental to reliability and the market interface, these principles provide a constant beacon to guide the development of reliability standards. The NERC Board of Trustees may modify these principles from time to time, as necessary, to adapt its vision for reliability standards. Persons and committees that are responsible for the Texas RE <a href="StandardStandards">StandardStandard</a>s Process shall consider these NERC Principles in the execution of those duties.

NERC Reliability Standards are based on certain reliability principles that define the foundation of reliability for the North American BPS. Each <a href="StandardRegional Standard">Standard</a> shall enable or support one or more of the reliability principles, thereby ensuring that each <a href="StandardRegional StandardRegional StandardRegional StandardRegional StandardRegional StandardRegional StandardRegional Standard Standard Standard Undermines reliability through an unintended consequence."

While NERC Reliability Standards are intended to promote reliability, they must at the same time accommodate competitive electricity markets. Reliability is a necessity for electricity markets, and robust electricity markets can support reliability. Recognizing that BPS reliability and electricity markets are inseparable and mutually interdependent, all <a href="StandardRegional StandardRegional StandardRegional Standard">StandardRegional StandardRegional Standard</a> shall be consistent with the market interface principles. Consideration of the market interface principles is intended to ensure that <a href="StandardRegional Standard">Standard</a> sare written such that they achieve their reliability objective without causing undue restrictions or adverse impacts on competitive electricity markets.



#### III. Regional Reliability Standard Regional Standards Definition

A NERC Reliability Standard defines certain obligations or requirements of entities that operate, plan, and use the Bulk Power Systems of North America. The obligations or requirements must be material to reliability and measurable. Each obligation and requirement shall support one or more of the stated reliability principles and shall be consistent with all of the stated reliability and market interface principles.

The Texas RE may develop, through its own processes, separate <u>StandardRegional Standards</u> that go beyond, add detail to, or implement NERC Reliability Standards; obtain a Regional Variance; or that cover matters not addressed in NERC Reliability Standards. Regional Criteria may be developed and exist in ERCOT Protocols, Operating Guides, and/or Procedures separately from NERC Reliability Standards, or may be proposed as NERC Reliability Standards. Regional Criteria that exist separately from NERC Reliability Standards shall not be inconsistent with or less stringent than NERC Reliability Standards.

## IV. Roles in the Texas Regional Entity (RE) Reliability Standards Development Process

**4Originator** – Any person, acting as a representative of an organization which is directly and materially affected by the operation of ERCOT's BPS, is allowed to request a **StandardRegional Standard** be developed or an existing **StandardRegional Standard** modified, or deleted, by creating a **StandardRegional Standard**s Authorization Request (SAR) as described in Appendix B to this document.

Texas RE Board of Directors (Texas RE BOD) – The ERCOT Texas RE BOD eard of Directors shall act on any proposed Standard Regional Standard that has gone through the process. Once the Standard Regional Standard is approved by the Federal Energy Regulatory Commission (FERC), compliance with the Standard Regional Standard will be enforced consistent with the terms of the Standard Regional Standard.

**OREGISTERED BEAUTON**CRED — The FRegistered Ballot Body is comprised of all entitities or individuals that qualify for one of the Texas RE Segments and are registered with the Texas RE as potential ballot participants. This includes the ERCOT Independent System Operator (ERCOT ISO)s-and\_all entities or individuals that are part of an ERCOT\_a)\_qualify for one of the Texas RE Market Participantstakeholder sSegments\_and\_; are registered with TERCOT exas RE as potential ballot participants in the voting on standards; and are current with any ERCOT\_designated fees or have received a fee waiver. —Each member of the registered ballot body is eligible to vote on standards.

Ballot Pool - Each standard actionRegional Standard has its own ballot pool formed of interested members of the Registered Ballot Body. The ballot pool will ensure, through its vote, the need for and technical merits of a proposed standard action and the appropriate consideration of views and objections received during the development process. The ballot pool votes to approve each standards action. Through the voting process, the ballot pool will ensure that the need for and technical merits of a proposed Regional Standard are appropriately considered.



The ballot pool will also ensure that appropriate consideration of views and objections are received during the development process. Each standard action has its own ballot pool formed of interested members of the registered ballot body.

Reliability and Operations Subcommittee (ROS) – A balanced subcommittee comprised of the seven (7) ERCOT Market Participant Segments responsible for reviewing events and issues as they may impact ERCOT system reliability and operations. Meetings of the ROS are open to all interested parties. The ERCOT ISO is an active participant in all ROS discussions; however, it does not have a vote.

**5**Reliability Standards Committee (RSC) – A balanced committee comprised of <u>entities</u> representing the seven (7) ERCOT Market Participant Segments <u>and the ERCOT ISO</u>, that will consider which requests for new or revised <u>StandardRegional Standard</u>s shall be assigned for development (or existing <u>StandardRegional Standard</u>s considered for deletion). The RSC will also vote to recommend whether proposed new or revised <u>StandardRegional Standard</u>s should be presented for a vote to <u>all ERCOT Market Participants the Registered Ballot Body</u>.

Reliability Standards Manager (RSM) – A person or persons on the Texas RE staff assigned the task of ensuring that the development, revision or deletion of <a href="StandardRegional Standard">StandardRegional Standard</a>s is in accordance with this document. The RSM works to ensure the integrity of the process and consistency of quality and completeness of the <a href="StandardRegional Standard">Standard</a>s. The RSM manages the <a href="StandardRegional Standard">Standard</a>s Development Process, and coordinates and facilitates all actions contained in all steps in the process.

**Reliability Standards Staff** – Employees of the Texas RE that work with or for the Reliability Standards Manager.

**Standard Drafting Team (SDT)** – A team of technical experts, assigned by the ERCOT Reliability and Operations Subcommittee (ROS), and typically includes a member of the Texas RE staff and the Originator, assigned the task of developing a proposed <u>Regional SS</u>tandard based upon an approved SAR using the <u>StandardRegional Standard</u> Development Process contained in this document.

<u>Texas RE Segments – The seven (7) ERCOT Market Participant Segments and the ERCOT ISO.</u>

#### V. Texas RE Reliability Regional Standards Development Process

#### A. <u>Assumptions and Prerequisites</u>

The process for developing and approving Standards is generally based on the procedures of the American National Standards Institute (ANSI) and other standards-setting organizations in the United States and Canada. The <u>Regional</u> Standards development process has the following characteristics:

• **Due process** – Any person representing an organization with a direct and material interest has a right to participate by:



- a) Expressing an opinion and its basis,
- b) Having that position considered, and
- c) Appealing any negative decision
- Openness Participation is open to all organizations that are directly and materially affected by ERCOT\_regions's BPS reliability. There shall be no undue financial barriers to participation. Participation shall not be conditioned upon membership in ERCOT, and shall not be unreasonably restricted on the basis of technical qualifications or other such requirements. Meetings of SDTs are open to all interested parties—ERCOT's Membership\_and to other. Alls and all proposed SARs and StandardRegional Standards are posted for comment on the Texas RE Website.
- Balance The Texas RE Standards Development Process strives to have an appropriate balance of interests and shall not be dominated by any single interest category.
- B. Regional Reliability Standard Regional Standards Development Process Steps

Note: The term "days" below refers to calendar days.

**7**The Texas RE will coordinate with NERC such that the acknowledgement of receipt of a standard Regional Standard request identified in Step 1, notice of comment posting period identified in Step 4, and notice for vote identified in Step 5 below are concurrently posted on both the Texas RE and NERC websites.

Step 1 – Development of a Standards Authorization Request (SAR) to Develop, Revise, or Delete a Regional Reliability Standard Regional Standard

Any entity (Originator) which is directly or materially impacted by the operation of the BPS within the geographical footprint of the Texas RE may request, via a submittal of a Standard Authorization Request (SAR) form, for the development, modification, or deletion of an ERCOT Regional Standard or Regional Variance. The following entities may submit a SAR:

- Any market participant,
- Any entity that is an ERCOT Member,
- PUCT Staff,
- ERCOT Staff,
- TRE Staff, and
- Any entity that resides (or represents residents) in <u>Texas the ERCOT Region</u> or operates in the <u>Texas ERCOT Region</u> electricity market.

Any such request shall be submitted to the Texas RE Reliability Standards Manager RSM, or his/her designee. The SAR form may be downloaded from the Texas RE Website.

8 An acceptable SAR contains a description of the proposed Standard Regional Standard subject matter containing sufficiently descriptive detail to clearly define the purpose, scope, impacted parties, and other relevant information of the proposed Standard Regional Standard.



The Reliability Standards ManagerSM will verify that the submitted SAR form has been adequately completed. The Reliability Standards ManagerSM may offer the Originator suggestions regarding changes and/or improvements to enhance clarity and assist the ERCOT community to understand the Originator's intent and objectives. The Originator is free to accept or reject these suggestions. Within 15 days the RSMeliability Standards Manager will electronically acknowledge receipt of the SAR.

**9**The Reliability Standards ManagerSM will post all forward all\_adequately completed SARs for public viewing and possible comment. to the RSC. Within 60 days of receipt of an adequately completed SAR, the RSC shall determine the disposition of the SAR and if needed post for review and possible comment.-

**10**The disposition decision and decision process shall use the normal "business rules and procedures" of the RSC then in effect. The RSC may <u>vote to</u> take one of the following actions by motion and majority vote:

- Accept the SAR as a candidate for: development of a new <u>StandardRegional Standard</u>, revision of an existing <u>StandardRegional Standard</u>, or deletion of an existing <u>StandardRegional Standard</u>. The RSC may, in its sole discretion, expand or narrow the scope of the SAR under consideration. The RSC shall prioritize the development of SARs as may be required based on the number of SARs under development at any time.
- Reject the SAR. If the RSC rejects a SAR, a written explanation for rejection will be delivered to the Originator within 30 days of the decision.
- Remand the SAR back to the Originator for additional work. The RSMeliability Standards Manager will make reasonable efforts to assist the Originator in addressing the deficiencies identified by the RSC. The Originator may then resubmit the modified SAR using the process above. The Originator may choose to withdraw the SAR from further consideration prior to re-submittal to the RSC.

11 Any SAR that is accepted by the RSC for development of a StandardRegional Standard (or modification or deletion of an existing StandardRegional Standard) shall be posted for public viewing on the Texas RE Website and their.—SARs will be posted and the status will be updated accordingly as appropriate..publicly noted at regularly scheduled (appropriately two weeks) intervals.

Any documentation of the deliberations of the RSC concerning SARs shall be made available according to normal "business rules and procedures" of the RSC then in effect.

Texas RE Staff shall submit a written report to the ERCOT Texas RE BOD on a periodic basis (at least quarterly at regularly scheduled ERCOT Texas RE Texas RE BOD Meetings) showing the status of all SARs that have been brought to the RSC for consideration.



#### Step 2 – Formation of the Standard Drafting Team and Declaration of Milestone Date

Upon acceptance by the RSC of a SAR for development of a new <a href="StandardRegional StandardRegional StandardRegional StandardRegional Standard">StandardRegional StandardRegional Standard</a>), the RSC shall direct the ROS to assemble a qualified balanced slate for the SDT. The Reliability Standards Manager</a>SM will solicit drafting team nominees. The SDT will consist of a group of people (members of <a href="ERCOT">ERCOT</a> and, as appropriate, non-members) who collectively have the necessary technical expertise and work process skills. The Reliability Standards Manager</a>SM will recommend a slate of ad-hoc individuals or a pre-existing task force, work group, or similar for the SDT based upon the ROS' desired team capabilities.

The RSM eliability Standards Manager will iensure that team membership receives all necessary administrative support. This support typically includes a Texas RE staff member and the Originator if he/she chooses to participate. The ROS appoints the SDT interim chair (should not be a Texas RE staff person) of the SDT. The SDT will elect the permanent Chair and Vice-chair at its first meeting.

12 The Reliability Standards Manager SM submits the proposed list of names of the SDT to the ROS. The ROS will either accept the recommendations of the Reliability Standards Manager SM or modify the SDT slate, as it deems appropriate within 60 days of accepting a SAR for development.

Upon approval of the SDT slate by the ROS, the RSC will declare a preliminary date on which the SDT is expected to have ready a completed draft <a href="Standard Regional Standard">Standard</a> and associated supporting documentation available for <a href="comments consideration">comments consideration</a> by the <a href="stakeholders">stakeholders</a> ERCOT Membership.

#### Step 3 – Work and Work Product of the Standard Drafting Team

The RSMeliability Standards Manager will collaborate with the SDT to then develop a work plan for completing the Standard development work, including the establishment of milestones for completing critical elements. of the work in sufficient detail to ensure that the SDT will meet the date objective established by the RSC or the SDT shall propose an alternative date. This plan is then delivered to the RSC for its concurrence to ensure that the objectives established by the RSC are met.

The SDT is to meet, either in person or via electronic means as necessary, establish sub-work teams (made up of members of the SDT) as necessary, and performs other activities to address the parameters of the SAR and the milestone date(s) established by the RSC.

The work product of the SDT will consist of the following:

- A draft Standard Regional Standard consistent with the SAR on which it was based.
- An assessment of the impact of the SAR on neighboring regions, and appropriate input from the neighboring regions if the SAR is determined to impact any neighboring region.



- An implementation plan, including the nature, extent and duration of field-testing, if any.
- Identification of any existing <u>StandardRegional Standard</u> that will be deleted, in part or whole, or otherwise impacted by the implementation of the draft <u>StandardRegional Standard</u>
- Technical reports and/or work papers that provide technical support for the draft <del>Standard</del> Regional Standard under consideration.
- Document the perceived reliability impact should the <u>StandardRegional Standard</u> be approved.

Upon completion of these tasks, the SDT submits these documents to the RSC, which will verify that the proposed <a href="Standard Regional Standard">Standard</a> is consistent with the SAR on which it was developed.

The SDT regularly (at least once each month) informs the RSC of its progress in meeting a timely completion of the draft <a href="StandardRegional Standard">Standard</a>. The SDT may request RSC scope changes of the SAR at any point in the <a href="StandardRegional Standard">Standard</a> Development Process.

The RSC may, at any time, exercise its authority over the <u>StandardRegional Standards</u> Development Process by directing the SDT to move to Step 4 (below) and post <u>for comment</u> the current work product<u>for comment</u>. If there are competing drafts, the RSC may, at its sole discretion, have posted the version(s) of the draft <u>StandardRegional Standard</u> for comment on the Texas RE Website. The RSC may take this step at any time after a SDT has been commissioned to develop the <u>StandardRegional Standard</u>.

#### Step 4 – Comment Posting Period

13 At the direction from the RSC, the Reliability Standards ManagerSM then facilitates the posting of the draft StandardRegional Standard on the Texas RE Website, along with a draft implementation plan and supporting documents, for a 30-day comment period. The RSMeliability Standards Manager shall also inform give notice of the posting to ERCOT Members and otherall potentially interested entities inside or outside of the ERCOT region of which Texas RE is awarethe posting. The RSM will utilize the using typical cmembership communication procedures then currently in effect or by other means as deemed appropriate.

Within 30 days of the conclusion of the 30-day comment posting period, the SDT shall convene and consider changes to the draft <a href="StandardRegional Standard">Standard</a>, the implementation plan, and/or supporting technical documents based upon comments received. <a href="Based upon these comments">Based upon these comments</a>, <a href="Tthe SDT">Tthe SDT</a> may <a href="the-elect to return to Step 3 to revise the draft <a href="StandardRegional Standard">Standard</a>, implementation plan, and/or supporting technical documentation.

**14**The SDT shall prepare a "modification report" summarizing the comments received and the changes made as a result of these comments. The modification report also summarizes comments that were rejected by the SDT and the reason(s) that these comments were rejected, in part or whole. Responses to all comments will be posted on the Texas RE Website no later than the next posting.



#### Step 5 – Posting for Voting by ERCOT Membershipthe Registered Ballot BodyPool

15 Upon recommendation of the <u>SDT drafting team</u>, and if the RSC concurs that all of the requirements for development of the standard have been met, the <u>Reliability Standards Manager SM</u> shall post the proposed standard and implementation plan for ballot on the Texas RE Website. <u>RSM and</u> shall <u>also announce</u> the vote to approve the standard, including when the vote will be conducted and the method for voting. Once the notice for a vote has been issued, no substantive modifications may be made to the proposed standard unless the revisions are posted and a new notice of the vote is issued.

**16**The Reliability Standards Manager <u>SM</u> will schedule a <u>v</u>Vote <u>by from the ERCOT MembershipRBBbyamong the Registered Ballot <u>BedyPool</u>,—which is to be scheduled to commence no sooner than 15 days and no later than 30 days following this posting.</u>

-The RSM shall send a notice to every entity in the Registered Ballot Body (RBB) to notify them of an opportunity to become a part of the Registered Ballot Pool forestablish a ballot pool for athis Regional Standard or a Regional Variance to a NERC Reliability Standard, action at least 30 days prior to the start of a ballot. This notice should precede the start of the ballot by at least 30 days. The purpose of this notice is to establish a ballot pool to participate in the consensus development process and ballot the proposed action.

18 All members of the Registered Ballot Body are eligible to participate in voting on proposed new Regional Standards, Regional Standard revisions, or Regional Standard deletions. There shall be one person designated as the primary representative of each entity. Those members of the RBB that sign up for the Ballot Pool become that pool. The purpose of this notice is to establish a ballot pool to participate in the consensus development process and ballot the proposed action. The ballot pool may be established earlier in the development process to encourage active participation in the development process.

17 The Texas RE Registered Ballot Pool shall be able to vote on the proposed standard during a 15-day period. Votes shall be submitted electronically, or through other means as approved by the RSC.

The Registered BERCOT Membershipballot pPool shall be allowed to vote over a period of 15 days. It is expected that votes will be submitted electronically, but may be submitted through other means as approved by the RSC. All members of ERCOT Voting Entities as defined in Appendix A are eligible to participate in voting on proposed new StandardRegional Standards, StandardRegional Standard revisions, or StandardRegional Standard deletions. Each member company shall have one vote. ERCOT ISO shall have X vote. The contact designated as primary representative to the Texas RE is the voting member with the secondary contact as the backup.

Voting is an advisory to the <u>ERCOT\_Texas RE\_BOD</u>. The voting results will be composed of only the votes from <u>ERCOT MembersRegistered Ballot Pool members who have</u> respond<u>eding</u> within the 15-day voting period. Votes may be accompanied by comments explaining the vote, but are not required. All comments shall be responded to and posted to the Texas RE Website prior to going to the RSC or <u>ERCOT\_Texas RE BOD</u>.



### Step 6A - Membership Registered Ballot Pool Voting Receives 4.672/3 or Greater Affirmative Votes of the Texas RE Segments

17 The Texas RE rRegistered bBallot bBody shall be able to vote on the proposed standard during a 15-day period.

Votes shall be submitted electronically, or through other means as approved by the RSC.

**18**All members of ERCOT <u>the Registered Ballet Body</u> are eligible to participate in voting on proposed new <u>Regional sS</u>tandards, <u>Regional sS</u>tandard revisions, or <u>Regional sS</u>tandard deletions. There shall be one person designated as the primary representative of each entity.

19At least one (1) ERCOT Member Rrepresentative from sixfive (56) of the eightseven (78) Texas REERCOT Market Participant Segments must vote to constitute a quorum. Each ERCOT Market Participant Segment shall have one (1) Segment Vote. The representative of each Voting ERCOT Member shall receive an equal fraction of its Segment Vote. The ERCOT ISO shall have 1/4 vote.

<u>Step 6A – Registered Ballot Pool Voting Receives 2/3 or Greater Affirmative Votes of the</u> Texas RE Segments

If a draft Standard Regional Standard receives 2/34.67 or greater affirmative votes during the 15-day voting period, the RSC will forward the Standard Regional Standard to the ERCOT Texas RE BOD for action (Step 7).

### Step 6B – Membership Voting Does Not Receive <u>4.672/3</u> Affirmative Votes of the <u>Texas</u> RE Segments

If a draft <u>StandardRegional Standard</u> does not receive <u>4.672/3</u> or greater affirmative votes during the 15-day voting period, the RSC may:

- Revise the SAR on which the draft <u>StandardRegional Standard</u> was based and remand the development work back to the original SDT or a newly appointed SDT. The resulting draft <u>StandardRegional Standard</u> and/or implementation plan will be posted for a second voting period. The RSC may require a second comment period prior to a second voting period. The second posting of the draft <u>StandardRegional Standard</u>, implementation plan, and supporting documentation shall be within 60 days of the RSC action.
  - If a draft <u>StandardRegional Standard</u> receives <u>4.672/3</u> or greater affirmative votes during the second voting period, the RSC will forward to the <u>ERCOT-Texas RE</u> BOD for action (Step 7).
  - If a draft <u>StandardRegional Standard</u> does not receive <u>4.672/3</u> or greater affirmative votes during the second voting period, the RSC will refer the draft <u>StandardRegional Standard</u> and implementation plan to the <u>ERCOTTexas RE</u>



BOD. The RSC may also submit an assessment, opinion, and recommendations to the ERCOT-Texas RE BOD (Step 7).

- Direct the existing SDT to reconsider or modify certain aspects of the draft StandardRegional Standard and/or implementation plan. The resulting draft StandardRegional Standard and/or implementation plan will be posted for a second voting period. The RSC may require a second comment period prior to the second voting period. The second posting of the draft StandardRegional Standard, implementation plan, and supporting documentation shall be within 60 days of the RSC action.
  - If a draft <u>StandardRegional Standard</u> receives <u>4.672/3</u> or greater affirmative votes on the second voting period, the RSC will forward it to the <u>ERCOT-Texas RE</u>BOD for action (Step 7).
  - o If a draft <a href="StandardRegional Standard">Standard</a> does not receive <a href="4.672/3">4.672/3</a> or greater affirmative votes on the second voting period, the RSC will refer the draft <a href="StandardRegional Standard">Standard</a> and implementation plan to the <a href="ERCOT-Texas RE">ERCOT-Texas RE</a> BOD. The RSC may also submit an assessment, opinion, and recommendations to the <a href="ERCOT-Texas RE">ERCOT-Texas RE BOD (Step 7)</a>.
- Recommend termination of all work on the development of the <u>StandardRegional</u> <u>Standard</u> action under consideration and so notify the <u>ERCOT Texas RE</u> BOD.

#### Step 7 – Action by the <u>Texas</u> RE Board of Directors

A proposed Regional Reliability Standard Regional Standard submitted to the ERCOT Texas RE BOD for action shall be publicly posted at least 10 days prior to action by the Texas RE BOD. At a regular or special meeting, the ERCOT Texas RE BOD shall consider adoption of the draft Standard Regional Standard. The Texas RE BOD shall be provided with an "informational package" which includes:

- The draft <u>StandardRegional Standard</u> and any modification or deletion of other related existing <u>StandardRegional Standard</u>(s)
- Implementation Plan (including recommending field testing and effective dates)
- Technical Documentation supporting the draft Standard Regional Standard
- A summary of the vote and summary of the comments and responses that accompanied the votes.

The <u>Texas RE\_BOD</u> will consider the results of the voting and dissenting opinions. The <u>Texas RE\_BOD</u> will consider any advice offered by the RSC and may:

- Approve the proposed Regional Reliability Standard Regional Standard;
- Remand the proposed Regional Reliability Standard Regional Standard to the RSC with comments and instructions; or
- Disapprove the proposed Regional Reliability Standard Regional Standard action without recourse.



**20**Under no circumstances may the board Texas RE BOD substantively modify the proposed ERCOT-Regional Specific Reliability Standard.

**21**Once a\_n\_ERCOT\_Regional\_-Specific Reliability\_Standard is approved by the <u>Texas\_RE</u> BOD, the standard will be submitted to NERC for approval and filing with FERC.

#### Step 8 – Implementation of a Regional Reliability Standard Regional Standard

Upon approval of a draft <a href="StandardRegional Standard action-">Standard action-</a> by the <a href="ERCOT-Texas RE">ERCOT-Texas RE</a> BOD, the <a href="Reliability Standards ManagerRSM">Reliability Standards Manager</a> will notify the membership of such action of the <a href="Texas RE">Texas RE</a> BOD through the normal and customary membership communication procedures and processes then in effect. The <a href="RSMReliability Standards Manager">RSMReliability Standards Manager</a> will take whatever steps are necessary to have a <a href="StandardRegional Standard">Standard Regional Standard</a> reviewed and/or approved by NERC or any successor organization.

#### C. Regional Reliability Standard Regional Standards Integration

Once the <u>rRegional reliability sS</u>tandard is approved by FERC the <u>Reliability Standards ManagerRSM</u> shall notify the stakeholders of the effective date. The <u>RSMReliability Standards Manager</u> will also notify the Texas RE Compliance Staff for integration into the Texas RE Compliance Program.



#### Appendix A – Stakeholder Representation

The Texas RE stakeholder representation for <a href="ERCOT\_Regional\_-Specific Reliability">ERCOT\_Regional\_-Specific Reliability</a>—Standards—

Standards) development is as follows:

#### I. <u>Balanced Decision-Making in Committees</u>

A<u>The</u> Reliability Standards Committee (RSC), comprised of representatives from all market segments the Texas RE Segments (Independent Generators, Investor-Owned Utilities, Independent sepower Marketers, Retail Electric Providers, Municipally-Owned Utilities, Cooperatives, and Consumers, and ERCOT ISO), is to provide balanced decision-making and due process for ERCOT-Specific Reliability StandardRegional Standards and Regional Variances. The RSC will receive, consider, and vote upon requests for new or revised ERCOT-Specific Reliability StandardRegional Standards and Regional Variances.

The RSC will consider any requests for <u>ERCOT-Specific Reliability StandardRegional Standards</u> or Regional Variances from parties that are directly and materially affected by the operation of the ERCOT <u>Region Bulk Power System.</u>

#### II. <u>ERCOT Board of Directors Texas RE Board of Directors (BOD)</u>

The Texas RE is a division of the Electric Reliability Council of Texas (ERCOT), a Texas non-profit corporation that is the Independent System Operator for the ERCOT Region, and is governed by a combination independent and balanced stakeholder board, as required by Section 39.151 of the Texas Public Utility Regulatory Act (PURA). The <u>Texas RE</u> BOD includes the following individuals:

- Five independent individuals who are unaffiliated with any electric market participant who are each approved by the Texas Public Utility Commission (PUCT) for a-three-year terms;
- Six electric market participant representatives from each of the following market segments: Independent Generators, Investor-Owned Utilities, <u>Independent Power</u> Marketers, <u>Independent Retail Electric Providers</u>, Municipally-Owned Utilities, and Cooperatives;
- Three Consumer representatives;
- CEO of ERCOT (as ex officio voting Director); and
- Chairman of the PUCT (as ex officio non-voting Director).

Although the <u>ERCOT\_Texas RE</u> BOD will have the final vote on proposed <u>ERCOT-Specific Reliability StandardRegional Standard</u>s and Regional Variances, the <u>ERCOTTexas RE</u> BOD will not have involvement in <u>Reliability StandardRegional Standard</u> compliance and enforcement activities. <u>The PUCT will provide due process (a hearing).</u>

#### III. Registered Ballot Body

A <u>Registered</u> Ballot Body will be comprised of representatives from <u>all market segmentsthe</u> <u>Texas RE Segments</u> (Independent Generators, Investor-Owned Utilities, <u>Independent Power</u>



Marketers, Retail Electric Providers, Municipally-Owned Utilities, Cooperatives, and Consumers, and ERCOT ISO), to provide balanced decision-making on ERCOT-Specific Reliability Standard Stand

Entities entitled to vote (Voting Entities) are the ERCOT ISO, ERCOT Corporate Members, ERCOT Associate Members, and ERCOT Adjunct Members. Voting Entities must align themselves each calendar year with a Segment for which they qualify or, for Adjunct Members, a Segment to which they are similar. Voting Entities that align themselves with a Segment must be aligned with that same Segment for all ERCOT subcommittees, and remain aligned with that Segment for the entire calendar year. For the Residential sub-segment of the Consumer Segment, Voting Entities are limited to the Standing Representative or their designated Alternate Representative. Only one representative of each Voting Entity present at the meeting may vote. In the event that a representative of an ERCOT Market Participant Segment Voting Entity abstains from a vote, the Segment Vote is allocated among the members casting a vote; except for the Consumer Segment.

At all meetings, each ERCOT Market Participant Segment shall have one (1) Segment vote. The representative of each Voting ERCOT Member shall receive an equal fraction of its Segment vote. The ERCOT ISO shall have X vote.each Segment shall have one (1) Segment Vote. The representative of each ERCOT Market Participant Segment Voting Entity, present at the meeting and participating in the vote, shall receive an equal fraction of its Segment's Vote, except for the Consumer Segment which shall be divided into three sub-segments (Residential, Commercial, and Industrial) that receive one third of the Consumer Segment Vote. For the Consumer Segment, if no representative from a sub-segment is present at a meeting, such sub-segment's fractional vote is allocated equally to the sub-segment(s) that are present. If a representative from a sub-segment abstains from a vote, the fraction of the Consumer Segment Vote allocated to such representative is not included in the vote tally.

Entities entitled to vote (Voting Entities) are ERCOT Corporate Members, ERCOT Associate Members, and ERCOT Adjunct Members. Voting Entities must align themselves each calendar year with a Segment for which they qualify or, for Adjunct Members, a Segment to which they are similar. Voting Entities that align themselves with a Segment must be aligned with that same Segment for all ERCOT subcommittees, and remain aligned with that Segment for the entire calendar year. For the Residential sub-segment of the Consumer Segment, Voting Entities are limited to the Standing Representative or their designated Alternate Representative. Only one representative of each Voting Entity present at the meeting may vote. In the event that a representative of a Voting Entity abstains from a vote, the Segment Vote is allocated among the members casting a vote; except for the Consumer Segment.

In the majority of cases, e-mail <u>electronic</u> votes for the purpose of approving an ERCOT-Specifica Reliability Standard Regional Standard will be conducted. For e-mail votes, a representative of each Voting Entity shall have one (1) vote. Each Segment shall have one (1) Segment Vote and participation requires casting a vote or abstaining. The same rules apply to e-mail <u>electronic</u> voting as voting at a meeting.



#### Appendix B - Principles, Characteristics, and Special Procedures

#### I. Principles

Due process is the key to ensuring that regional reliability standards are developed in an environment that is equitable, accessible and responsive to the requirements of all interested and affected parties. An open and fair process ensures that all interested and affected parties have an opportunity to participate in the development of a standard.

The Texas RE develops **ERCOT-Specific Reliability Standard**Regional **Standard**s with due consideration of the following principles, in accordance with the steps outlined in this procedure. The process must ensure that any **ERCOT-Specific Reliability Standard**Regional **Standard** is technically sound and the technical specifications proposed would achieve a valuable reliability objective.

The standards development process has the following characteristics:

- **22**Open Participation in the development of an ERCOT-Specifica Reliability StandardRegional Standard shall be open to all organizations that are directly and materially affected by ERCOT bulk power system reliability. There shall be no undue financial barriers to participation. Participation shall not be conditioned upon membership in ERCOT, and shall not be unreasonably restricted on the basis of technical qualifications or other such requirements. Meetings of drafting teams shall be open to ERCOT members and others.
- **23**Balanced The Texas RE <u>StandardStandard</u>s Development Process strives to have an appropriate balance of interests and shall not be dominated by any two interest categories and no single interest category shall be able to defeat a matter.
- **24**Inclusive Any entity (person, organization, company, government agency, individual, etc.) with a direct and material interest in the ERCOT Bulk Power System in the Texas RE area shall have a right to participate by: a) expressing a position and its basis, b) having that position considered, and c) having the right to appeal.
- **25**Fair due process The Texas RE Reliability—Standards Development Process shall provide for reasonable notice and opportunity for public comment. At a minimum, the procedure shall include public notice of the intent to develop a standard, a public comment period on the proposed standard, due consideration of those public comments, and a ballot of interested stakeholders.
- **26**Transparent All actions material to the development of regional reliability standards shall be transparent. All standards development meetings shall be open and publicly noticed on the regional entity's Web site.
- 27 Does not unnecessarily delay development of the proposed ERCOT-Specific Reliability Standard Regional Standard.



NERC has adopted reliability principles and market interface principles to define the purpose, scope, and nature of reliability standards. These principles are to be used to guide the development of reliability standards, including regional reliability standards. The NERC Board of Trustees may modify these principles from time to time, as necessary, to adapt its vision for reliability standards.

28 Each ERCOT-Specific Reliability Standard Regional Standard shall enable or support one or more of the reliability principles, thereby ensuring that each Standard Regional Standard serves a purpose in support of the reliability of the ERCOT bulk power system. Each Standard Regional Standard shall also be consistent with all of the reliability principles, thereby ensuring that no Standard Regional Standard undermines reliability through an unintended consequence.

29 While reliability standards are intended to promote reliability, they must at the same time accommodate competitive electricity markets. Reliability is a necessity for electricity markets, and robust electricity markets can support reliability. Recognizing that bulk power system reliability and electricity markets are inseparable and mutually interdependent, all <a href="mailto:ERCOT-specific Reliability StandardRegional Standard">ERCOT-specific Reliability StandardRegional Standard</a>s shall be consistent with NERC's market interface principles. Consideration of the market interface principles is intended to ensure that standards are written such that they achieve their reliability objective without causing undue restrictions or adverse impacts on competitive electricity markets.

# II. <u>Regional Reliability Standard</u>Regional Standard Characteristics and Elements

#### a. Characteristics of a Regional Reliability Standard Regional Standard

The following characteristics describe objectives to be considered in the development of ERCOT-Specific Reliability Standard Regional Standards:

- 1. Applicability Each ERCOT-Specific Reliability Standard Regional Standard clearly identifies the functional classes of entities responsible for complying with the standard, with any specific additions or exceptions noted. Such functional classes include: Reliability Coordinators, Balancing Authorities, Transmission Operators, Transmission Owners, Generator Operators, Generator Owners, Interchange Authorities, Transmission Service Providers, Market Operators, Planning Authorities, Transmission Planners, Resource Planners, Load-Serving Entities, Purchasing-Selling Entities, and Distribution Providers. Each ERCOT-Specific Reliability Standard Regional Standard identifies the geographic applicability of the standard. A standard may also identify any limitations on the applicability of the standard based on electric facility characteristics.
- 2. **Reliability Objectives** Each <u>ERCOT-Specific Reliability StandardRegional Standard</u> has a clear statement of purpose that describes how the standard contributes to the reliability of the ERCOT bulk power system.



- 3. **Requirement or Outcome** Each <u>ERCOT-Specific Reliability StandardRegional Standard</u> states one or more requirements, which if achieved by the applicable entities, will provide for a reliable bulk power system, consistent with good utility practices and the public interest.
- 4. Measurability Each performance requirement is stated so as to be objectively measurable by a third party with knowledge or expertise in the area addressed by that requirement. Each performance requirement has one or more associated measures used to objectively evaluate compliance with the requirement. If performance can be practically measured quantitatively, metrics are provided to determine satisfactory performance.
- 5. **Technical Basis in Engineering and Operations** Each **ERCOT-Specific Reliability Standard Regional Standard** is based upon sound engineering and operating judgment, analysis, or experience, as determined by expert practitioners in that particular field.
- 6. **Completeness** Each ERCOT-Specific Reliability StandardRegional Standard is complete and self-contained. Supporting references may be provided with standards, but they are not part of the standard and do not impose mandatory requirements.
- 7. **Clear Language** Each **ERCOT-Specific Reliability Standard** Regional Standard is stated using clear and unambiguous language. Responsible entities, using reasonable judgment and in keeping with good utility practice, are able to arrive at a consistent understanding of the required performance.
- 8. **Practicality** Each ERCOT-Specific Reliability Standard Regional Standard establishes requirements that can be practically implemented by the assigned responsible entities within the specified effective date and thereafter.
  - 9. **Consistent Terminology** To the extent possible, **ERCOT-Specific Reliability** StandardRegional Standards use a set of standard terms and definitions that are approved through the regional standards development procedure.

Although ERCOT-Specific Reliability Standard Regional Standards have a common format and process, several types of standards may exist, each with a different approach to measurement:

- Technical standards are related to the provision, maintenance, operation, or state of electric systems, and will likely contain measures of physical parameters that are technical in nature.
- Performance standards are related to the actions of entities providing for or impacting the reliability of the bulk power system, and will likely contain measures of the results of such actions or qualities of performance of such actions.
- **Preparedness standards** are related to the actions of entities to be prepared for conditions that are unlikely to occur, but are nonetheless critical to reliability, and will likely contain measures of such preparations or the state of preparedness.



#### b. <u>Elements of a Regional Reliability Standard Regional Standard</u>

**30**To ensure uniformity of regional reliability standards, an ERCOT-Specifica Reliability StandardRegional Standard shall consist of the elements identified in this section of the procedure. These elements are intended to apply a systematic discipline in the development and revision of standards. This discipline is necessary to achieving standards that are measurable, enforceable, and consistent.

**31** All mandatory requirements of a regional reliability standard shall be within the standard. Supporting documents to aid in the implementation of a standard may be referenced by the standard but are not part of the standard itself.

Table 1 – Performance Elements of a Regional Reliability Standard Regional Standard

Identification	A unique identification number assigned in accordance with an
Number	administrative classification system to facilitate tracking and reference.
Title	A brief, descriptive phrase identifying the topic of the standard.
32Applicability	Clear identification of the functional classes of entities responsible for complying with the standard, noting any specific additions or exceptions.
	If not applicable to the entire Texas RE area, then a clear identification of the portion of the bulk power system to which the standard applies. Any limitation on the applicability of the standard based on electric facility requirements should be described.
Effective Date	The effective date of the standard or, prior to approval of the standard, the
and Status	proposed effective date.
Purpose	The purpose of the standard. The purpose shall explicitly state what outcome will be achieved or is expected by this standard.
Requirement(s)	Explicitly stated technical, performance, and preparedness requirements.  Each requirement identifies what entity is responsible and what action is to be performed or what outcome is to be achieved. Each statement in the requirements section shall be a statement for which compliance is mandatory.
Risk Factor(s)	The potential reliability significance of each requirement, designated as a High, Medium, or Lower Risk Factor in accordance with the criteria listed below:
	A High Risk Factor requirement (a) is one that, if violated, could directly cause or contribute to bulk power system instability, separation, or a cascading sequence of failures, or could place the bulk power system at an unacceptable risk of instability, separation, or cascading failures; or (b) is a requirement in a planning timeframe that, if violated, could, under emergency, abnormal, or restorative conditions anticipated by the preparations, directly cause or contribute to bulk power system instability, separation, or a cascading sequence of failures, or could place the bulk power system at an unacceptable risk of instability, separation, or cascading failures, or could hinder restoration to normal condition.



A Medium Risk Factor requirement (a) is a requirement that, if violated, could directly affect the electrical state or the capability of the bulk power system, or the ability to effectively monitor and control the bulk power system, but is unlikely to lead to bulk power system instability, separation, or cascading failures; or (b) is a requirement in a planning timeframe that, if violated, could, under emergency, abnormal, or restorative conditions anticipated by the preparations, directly affect the electrical state or capability of the bulk power system, or the ability to effectively monitor, control, or restore the bulk power system, but is unlikely, under emergency, abnormal, or restoration conditions anticipated by the preparations, to lead to bulk power system instability, separation, or cascading failures, nor to hinder restoration to a normal condition.

A Lower Risk Factor requirement is administrative in nature and (a) is a requirement that, if violated, would not be expected to affect the electrical state or capability of the bulk power system, or the ability to effectively monitor and control the bulk power system; or (b) is a requirement in a planning time frame that, if violated, would not, under the emergency, abnormal, or restorative conditions anticipated by the preparations, be expected to affect the electrical state or capability of the bulk power system, or the ability to effectively monitor, control, or restore the bulk power system.

#### 33Measure(s)

Each requirement shall be addressed by one or more measures.

Measures are used to assess performance and outcomes for the purpose of determining compliance with the requirements stated above. Each measure will identify to whom the measure applies and the expected level of performance or outcomes required demonstrating compliance. Each measure shall be tangible, practical, and as objective as is practical. It is important to realize that measures are proxies to assess required performance or outcomes. Achieving the measure should be a necessary and sufficient indicator that the requirement was met. Each measure shall clearly refer to the requirement(s) to which it applies.

Table 2 – Compliance Elements of a Regional Reliability Standard Regional Standard

# 34Compliance Monitoring Process

#### Defines for each measure:

- The specific data or information that is required to measure performance or outcomes.
- The entity that is responsible for providing the data or information for measuring performance or outcomes.
- The process that will be used to evaluate data or information for the purpose of assessing performance or outcomes.
- The entity that is responsible for evaluating data or information to assess performance or outcomes.
- The time period in which performance or outcomes is measured, evaluated, and then reset.
- Measurement data retention requirements and assignment of responsibility for data archiving.
- Violation severity levels.



#### Supporting Information Elements

Interpretation	Any interpretation of regional reliability standard that is developed and approved in accordance with Section VI "Interpretation of StandardRegional Standards" in Appendix B of this procedure, to expound on the application of the standard for unusual or unique situations or to provide clarifications.
Implementation Plan	Each regional reliability standard shall have an associated implementation plan describing the effective date of the standard or effective dates if there is a phased implementation. The implementation plan may also describe the implementation of the standard in the compliance program and other considerations in the initial use of the standard, such as necessary tools, training, etc. The implementation plan must be posted for at least one public comment period and is approved as part of the ballot of the standard.
Supporting References	This section references related documents that support reasons for, or otherwise provide additional information related to the regional reliability standard. Examples include, but are not limited to:  Glossary of terms Developmental history of the standard and prior versions Notes pertaining to implementation or compliance StandardRegional Standard references StandardRegional Standard supplements Procedures Practices Training references Training references Technical references Technical references Internet links to related information

#### III. Maintenance of the Texas RE Reliability Standards Development Process

Significant changes to this process shall begin with the preparation of a SAR and be addressed using the same procedure as a request to add, modify, or delete an ERCOT-Specifica Reliability Standard Regional Standard.

The RSC has the authority to make 'minor' changes to this process as deemed appropriate by the RSC and subject to the RSC voting practices and procedures then in effect. The Reliability Standards Manager, on behalf of the RSC, shall promptly notify the <a href="ERCOTTexas RE">ERCOTTexas RE</a> BOD of such 'minor' changes to this process for their review and concurrence at the next <a href="ERCOTTexas RE">ERCOTTexas RE</a> BOD meeting.

#### IV. Maintenance of Regional Reliability Standard Regional Standards



The RSMReliability Standards Manager shall ensure that each StandardRegional Standard is reviewed at least once every five years from the effective date of the Standard or the latest revision to the StandardRegional Standard, whichever is the later. The review process shall be conducted by soliciting comments from the stakeholders. If no changes are warranted, the Reliability Standards ManagerRSM shall recommend to the ERCOTTexas RE BOD that the StandardRegional Standard be reaffirmed. If the review indicates a need to revise or delete a StandardRegional Standard, a SAR shall be prepared and submitted in accordance with the standards development process contained in this process.

#### V. <u>Urgent Action</u>

Under certain conditions, the RSC may designate a proposed <a href="ERCOT-Specific Reliability Standard Regional Standard">ERCOT-Specific Reliability Standard Regional Standard</a> or revision to a standard as requiring urgent action. Urgent action may be appropriate when a delay in implementing a proposed standard or revision could materially impact reliability of the bulk power systems. The RSC must use its judgment carefully to ensure an urgent action is truly necessary and not simply an expedient way to change or implement a <a href="Standard Regional Standard">Standard Regional Standard</a>.

An requesteroriginator prepares a SAR and a draft of the proposed standard and submits both to the Reliability Standards Manager. The standard request must include a justification for urgent action. The Reliability Standards Manager submits the request to the RSC for its consideration. If the RSC designates the requested standard or revision as an urgent action item, then the Reliability Standards Manager shall immediately post the draft for pre-ballot review. This posting requires a minimum 30-day posting period before the ballot and applies the same voting procedure as detailed in Step 6.

Any ERCOT-Specific Reliability Standard Regional Standard approved as an urgent action shall have a termination date specified that shall not exceed one year from the approval date. Should there be a need to make the standard permanent the standard would be required to go through the full Standard Regional Standard Development Process. All urgent action standards require Texas RE BOD, NERC, and FERC approval, as outlined for standards in the regular process.

Urgent actions that expire may be renewed using the urgent action process again, in the event a permanent standard is not adopted. In determining whether to authorize an urgent action standard for a renewal ballot, the RSC shall consider the impact of the standard on the reliability of the bulk power system and whether expeditious progress is being made toward a permanent replacement standard. The RSC shall not authorize a renewal ballot if there is insufficient progress toward adopting a permanent replacement standard or if the RSC lacks confidence that a reasonable completion date is achievable. The intent is to ensure that an urgent action standard does not in effect take on a degree of permanence due to the lack of an expeditious effort to develop a permanent replacement standard. With these principles, there is no predetermined limit on the number of times an urgent action may be renewed. However, each urgent action standard renewal shall be effective only upon approval by the <a href="ERCOTTexas RE">ERCOTTexas RE</a> BOD, and approval by applicable governmental authorities.



Any person or entity, including the drafting team working on a permanent replacement standard, may at any time submit a standard request proposing that an urgent action standard become a permanent standard by following the full standards process.



#### VI. <u>Interpretations of StandardRegional Standards</u>

All persons who are directly and materially affected by ERCOT's Bulk Power System reliability shall be permitted to request an interpretation of a <a href="StandardRegional Standard">Standard</a>. The person requesting an interpretation will send a request to the <a href="Reliability Standards ManagerRSM">Reliability Standards ManagerRSM</a> explaining the specific circumstances surrounding the request and what clarifications are required as applied to those circumstances. The request should indicate the material impact to the requesting party or others caused by the lack of clarity or a possibly incorrect interpretation of the standard.

The Reliability Standards ManagerRSM will assemble a team with the relevant expertise to address the clarification. The Interpretation Drafting Team (IDT) typically consists of members from the original SDT. The Reliability Standards ManagerRSM submits the proposed list of names of the IDT to the ROS. The ROS will either accept the recommendations of the Reliability Standards ManagerRSM or modify the IDT slate.

As soon as practical (not more than 45 days), the team will draft a written interpretation to the <a href="StandardRegional Standard">Standard Regional Standard</a> addressing the issues raised. Once the IDT has completed a draft interpretation to the <a href="StandardRegional Standard">Standard</a> addressing only the issues raised, the team will forward the draft interpretation to the <a href="Reliability Standards ManagerRSM">Reliability Standards ManagerRSM</a>. The <a href="Reliability Standards ManagerRSM">Reliability Standards ManagerRSM</a> will forward the interpretation to the Texas RE <a href="Director of Chief">Director of Chief</a> Compliance <a href="Officer">Officer</a> is to assess if the inclusion of the interpretation lessens the measurability of the <a href="StandardRegional Standard">Standard</a>. In addition the <a href="Reliability Standards ManagerRSM">Reliability StandardRegional Standard</a>. In addition the interpretation lessens measurability or is not technically appropriate for the <a href="StandardRegional Standard">StandardRegional Standard</a>, respectively, the <a href="RSMReliability Standards Manager">RSMReliability Standards Manager</a> will forward the interpretation to the <a href="RSC">RSC</a>. The Reliability Standards Manager</a> <a href="RSM">Reliability Standards Manager</a> <a href="RSM">RRM</a>, on behalf of the RSC, will forward the interpretation to the <a href="RSCOT-Texas RE">RSCOT-Texas RE</a> BOD for informational purposes as being appended to the approved <a href="StandardRegional Standard">StandardRegional Standard</a>.

Note: In the event that the <u>Director of Chief</u> Compliance <u>Officer</u> determines that measurability is lessened, the <u>Director of Chief</u> Compliance <u>Officer</u> shall provide an explanation of his/her reasoning to the <u>RSMReliability Standards Manager</u> and IDT for inclusion in a subsequent reversion. The ROS shall in a similar manner provide an explanation of its reasoning if it determines that the interpretation makes the standard technically inappropriate. In either case, the IDT and <u>Reliability Standards ManagerRSM</u> will continue to re-circulate the interpretation as stated above.

The interpretation will stand until such time as the <u>StandardRegional Standard</u> is revised through the normal process, at which time the <u>StandardRegional Standard</u> will be modified to incorporate the clarifications provided by the interpretation.

#### VII. Appeals

Persons who have directly and materially affected interests and who have been or will be adversely affected by any substantive or procedural action or inaction related to the



development, approval, revision, reaffirmation, or withdrawal of an ERCOT-Specifica Reliability Standard Regional Standard shall have the right to appeal. This Appeals Process applies only to this Standard Regional Standards Process.

The burden of proof to show adverse effect shall be on the appellant. Appeals shall be made within 30 days of the date of the action purported to cause the adverse effect, except appeals for inaction, which may be made at any time. In all cases, the request for appeal must be made prior to the next step in the process.

The final decisions of any appeal shall be documented in writing and made public.

The Appeals Process provides two levels, with the goal of expeditiously resolving the issue to the satisfaction of the participants:

#### Level 1 Appeal

Level 1 is the required first step in the appeals process. The appellant submits a complaint in writing to the RSMReliability Standards Manager that describes the substantive or procedural action or inaction associated with a Reliability StandardRegional Standard or the StandardRegional Standards Process. The appellant describes in the complaint the actual or potential adverse impact to the appellant. Assisted by any necessary staff and committee resources, the RSMReliability Standards Manager shall prepare a written response addressed to the appellant as soon as practical, but not more than 45-days after receipt of the complaint. If the appellant accepts the response as a satisfactory resolution of the issue, both the complaint and response will be made a part of the public record associated with the StandardRegional Standard.

#### Level 2 Appeal

If after the Level 1 Appeal the appellant remains unsatisfied with the resolution, as indicated by the appellant in writing to the Reliability Standards Manager, the Reliability Standards Manager shall convene a Level 2 Appeals Panel. This panel shall consist of five members total appointed by ERCOT's BOD. In all cases, Level 2 Appeals Panel Members shall have no direct affiliation with the participants in the appeal.

The RSMReliability Standards Manager shall post the complaint and other relevant materials and provide at least 30-days notice of the meeting of the Level 2 Appeals Panel. In addition to the appellant, any person that is directly and materially affected by the substantive or procedural action or inaction referenced in the complaint shall be heard by the panel. The panel shall not consider any expansion of the scope of the appeal that was not presented in the Level 1 Appeal. The panel may in its decision find for the appellant and remand the issue to the RSC with a statement of the issues and facts in regard to which fair and equitable action was not taken. The panel may find against the appellant with a specific statement of the facts that demonstrate fair and equitable treatment of the appellant and the appellant's objections. The panel may not, however, revise, approve, disapprove, or adopt a Reliability StandardRegional Standard. The actions of the Level 2 Appeals Panel shall be publicly posted.



In addition to the foregoing, a procedural objection that has not been resolved may be submitted to <a href="Texas RE'sERCOT's">Texas RE'sERCOT's</a> BOD for consideration at the time the <a href="Texas RE">Texas RE</a> BOD decides whether to adopt a particular <a href="Reliability StandardRegional Standard">Regional Standard</a>. The objection must be in writing, signed by an officer of the objecting entity, and contain a concise statement of the relief requested and a clear demonstration of the facts that justify that relief. The objection must be filed no later than 30-days after the announcement of the vote on the <a href="StandardRegional Standard">Standard</a> in question.



#### <u>Appendix C – Sample Standard Regional Standard Request Form</u>

## ERCOT-Specific Reliability Standard Regional Standard Authorization Request

The tables below provide a representative example of information in a Regional Reliability Standard Regional Standard Authorization Request. The RSMReliability Standards Manager shall be responsible for implementing and maintaining the applicable form as needed to support the information requirements of the Texas RE Standard Process. The latest version of the form will be downloadable from the Texas RE's Standard Standard Development Web page.

#### Texas RE Reliability Standard Authorization Request Form

# ID Authorized for Posting Authorized for Development

		Development
Title of Proposed Standard Regional Standard:		
Request Date:		
SAR Requestor Originator Information		
Name:	SAR	Type (Check one box.)
Company:		New Standard Regional Standard
Telephone:		Revision to Existing StandardRegional Standard
Fax:		Withdrawal of Existing StandardRegional Standard
Email:		Urgent Action



**Purpose** (Describe the purpose of the proposed regional reliability standard – what the standard will achieve in support of reliability.)

**Industry Need** (Provide a detailed statement justifying the need for the proposed regional reliability standard, along with any supporting documentation.)

Brief Description (Describe the proposed regional reliability standard in sufficient detail to clearly
define the scope in a manner that can be easily understood by others.)

**Reliability Functions** 

Reliability Functions		
		nal Standard will Apply to the Following Functions (Check all applicable
boxe	es.)	
	Reliability Coordinator	The entity that is the highest level of authority who is responsible for the reliable operation of the Bulk Electric System, has the Wide Area view of the Bulk Electric System, and has the operating tools, processes and procedures, including the authority to prevent or mitigate emergency operating situations in both next-day analysis and real-time operations. The Reliability Coordinator has the purview that is broad enough to enable the calculation of Interconnection Reliability Operating Limits, which may be based on the operating parameters of transmission systems beyond any Transmission Operator's vision.
	Balancing Authority	The responsible entity that integrates resource plans ahead of time, maintains load-interchange-generation balance within a Balancing Authority Area, and supports Interconnection frequency in real time.
	Interchange Authority	Authorizes valid and balanced Interchange Schedules.
	Planning Authority	The responsible entity that coordinates and integrates transmission facility and service plans, resource plans, and protection systems.
	Transmission Service Provider	The entity that administers the transmission tariff and provides Transmission Service to Transmission Customers under applicable transmission service agreements.
	Transmission Owner	The entity that owns and maintains transmission facilities.
	Transmission Operator	The entity responsible for the reliability of its "local" transmission system, and that operates or directs the operations of the transmission facilities.
	Transmission Planner	The entity that develops a long-term (generally one year and beyond) plan for the reliability (adequacy) of the interconnected bulk electric transmission systems within its portion of the Planning Authority Area.



Resource Planner	The entity that develops a long-term (generally one year and beyond) plan for the resource adequacy of specific loads (customer demand and energy requirements) within a Planning Authority Area.
Generator Operator	The entity that operates generating unit(s) and performs the functions of supplying energy and Interconnected Operations Services.
Generator Owner	Entity that owns and maintains generating units.
Purchasing- Selling Entity	The entity that purchases or sells, and takes title to, energy, capacity, and Interconnected Operations Services. Purchasing-Selling Entities may be affiliated or unaffiliated merchants and may or may not own generating facilities.
Distribution Provider	Provides and operates the "wires" between the transmission system and the customer.
Load-Serving Entity	Secures energy and transmission service (and related Interconnected Operations Services) to serve the electrical demand and energy requirements of its end-use customers.

**Reliability and Market Interface Principles** 

Appli	Applicable Reliability Principles (Check all boxes that apply.)	
	1.	Interconnected bulk power systems shall be planned and operated in a coordinated manner to perform reliably under normal and abnormal conditions as defined in the NERC Standards.
	2.	The frequency and voltage of interconnected bulk power systems shall be controlled within defined limits through the balancing of real and reactive power supply and demand.
	3.	Information necessary for the planning and operation of interconnected bulk power systems shall be made available to those entities responsible for planning and operating the systems reliably.
	4.	Plans for emergency operation and system restoration of interconnected bulk power systems shall be developed, coordinated, maintained, and implemented.
	5.	Facilities for communication, monitoring, and control shall be provided, used, and maintained for the reliability of interconnected bulk power systems.
	6.	Personnel responsible for planning and operating interconnected bulk power systems shall be trained, qualified, and have the responsibility and authority to implement actions.
	7.	The security of the interconnected bulk power systems shall be assessed, monitored, and maintained on a wide-area basis.
		proposed Standard Regional Standard comply with all of the following Market Principles? (Select 'yes' or 'no' from the drop-down box.)
Rec	ogni	zing that reliability is an Common Attribute of a robust North American economy:
1.	A rel	iability standard shall not give any market participant an unfair competitive advantage.Yes
2.	A rel	iability standard shall neither mandate nor prohibit any specific market structure. Yes
3.		iability standard shall not preclude market solutions to achieving compliance with that dard. Yes



4. A reliability standard shall not require the public disclosure of commercially sensitive information. All market participants shall have equal opportunity to access commercially non-sensitive information that is required for compliance with reliability standards. Yes

**Detailed Description** (Provide enough detail so that an independent entity familiar with the industry could draft a standard based on this description.)

#### Related Standards

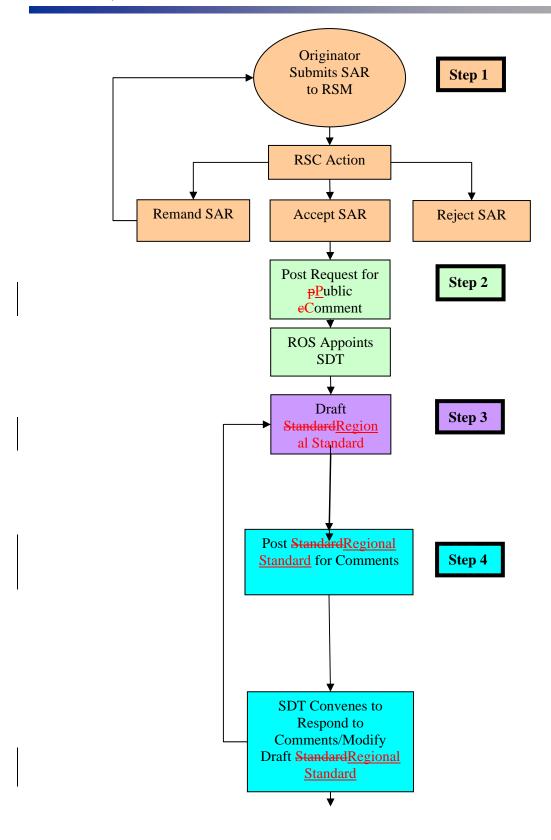
Standard No.	Explanation

#### **Related SARs**

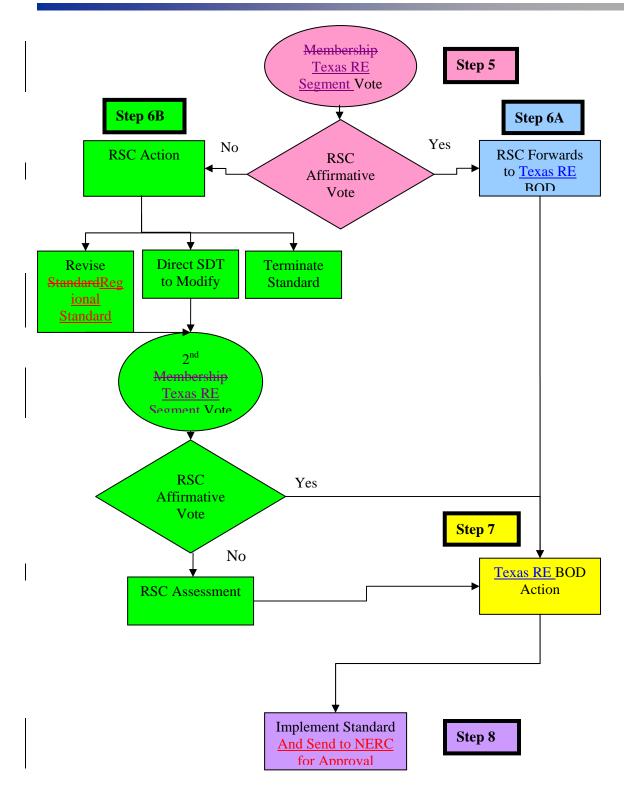
Troitated 67		
SAR ID	Explanation	
	·	



### Appendix D - Process Flow Diagram







#### ATTACHMENT C

# PROPOSED TEXAS REGIONAL ENTITY RELIABILITY STANDARDS COMMITTEE PROCEDURE



Reliability Standards Committee Procedure



#### <u>Purpose</u>

The following procedure is to define the roles of participants in the Reliability Standards Committee (RSC). This committee is responsible for review of Regional Standards Authorization Requests (SAR) and subsequent recommendations for revision, deletion or development of a Regional Standard. The RSC will also vote to recommend a proposed new or revised Regional Standard to be presented for a vote to the Texas RE Registered Ballot Body. The RSC will receive, consider, and vote on requests for new or revised Regional Standards and Regional Variances. The RSC will consider any requests for Regional Standards or Regional Variances from parties that are directly and materially affected by the operation of the ERCOT Bulk Power System.

#### **Committee Structure**

The RSC is a balanced committee comprised of representatives of the eight Texas RE Segments – the ERCOT ISO and the seven (7) ERCOT Market Participant Segments (Independent Generators, Investor-Owned Utilities, Independent Power Marketers, Retail Electric Providers, Municipally-Owned Utilities, Cooperatives, and Consumers), to provide balanced decision-making and due process for Regional Standards and Regional Variances.

#### <u>Membership</u>

For the purposes of establishing a quorum and voting on any SAR requesting Urgent Action, the RSC shall elect (2) two Standing Representatives from each Texas RE Segment elected or appointed by the voting members of the respective Texas RE Segment, with the exception of the Consumer Segment and the ERCOT ISO. The Consumer Segment shall consist of three (3) sub-segments (Residential, Commercial, and Industrial), each with one (1) Standing Representative. The ERCOT ISO shall have one (1) Standing Representative, for an overall total of sixteen (16) Standing Representatives.

#### **RSC** nomination Process:

The Reliability Standards Manager (RSM) shall facilitate the election or the replacement of a RSC Standing Representative from the applicable Texas RE Segment.

RSC Standing Representatives shall be appointed or elected annually by the members of their respective Texas RE Segments in December of each year for service in the following calendar year. The term for all RSC Standing Representatives shall be one year. Any RSC Standing Representative may be reappointed or reelected for consecutive terms, without limitation. A vacancy shall be filled by the same means used to elect or appoint the previous RSC Standing Representative. No Entity shall participate in more than one Texas RE Segment of the RSC. The Representatives of the RSC shall elect from amongst themselves a Chair and Vice-chair subject to approval by the Texas RE Board of Directors (BOD). The final list of the RSC Standing Representatives will be posted on the Texas Regional Entity (RE) website.

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#### **RSC Procedures and Process Timeline**

The following details RSC activities and process timeline for addressing SARs as defined in Exhibit C of the Delegation Agreement between NERC and Texas RE approved on April 19, 2007, per FERC Approved Delegation Agreement.

- Upon receiving an adequately completed SAR, the RSC shall discuss the SAR at the next scheduled meeting. The RSC may, in its sole discretion, expand or narrow the scope of the SAR under consideration and shall prioritize the development of SARs as may be required based on the number of SARs under development at any time.
- 2. Within 60 days of receipt of an adequately completed SAR, the RSC shall determine the disposition of the SAR and post the SAR for review and possible comments.
- 3. The RSC may reject, remand or recommend the SAR by motion and voting methodology indicated later in this procedure.
- 4. A rejected SAR will be delivered to its Originator with a written explanation, within 30 days of the decision.
- 5. A remanded SAR will go back to the Originator for additional work. The Texas RE RSM will make reasonable efforts to assist the Originator in addressing the deficiencies identified by the RSC. The Originator may then resubmit the modified SAR using the process above. The Originator may choose to withdraw the SAR from further consideration prior to re-submittal to the RSC.
- 6. Upon acceptance of a SAR for development of a Regional Standard (or modification or deletion of an existing Regional Standard), the RSC shall direct the RSM to post the SAR and the related documents for public viewing on the Texas RE website. The RSC shall also direct the ERCOT Reliability and Operations Subcommittee (ROS) to assemble a qualified balanced slate for the Standard Drafting Team (SDT).
- 7. Following the approval of the SDT by the ROS, the RSC will declare a preliminary date on which the SDT is expected to have a completed draft Regional Standard and associated supporting documentation available for consideration by the Registered Ballot Body.
- 8. The RSC is to verify all the work completed by the SDT to ensure that it meets the requirements of the proposed Regional Standard and is consistent with the SAR on which it was developed.
- 9. At the direction from the RSC, the RSM then facilitates the posting of the draft Regional Standard on the Texas RE website, along with a draft implementation plan and supporting documents, for a 30-day comment period.
- 10. The RSC may, at any time, exercise its authority over the Standards Development Process by directing the SDT to move to Step 4 of the Texas Regional Entity Standards Development Process and post the current work product for public comment. If there are competing drafts, the RSC may, at its sole discretion, have posted the version(s) of the draft Regional Standard for comment on the Texas RE website. The RSC may take this step at any time after a SDT has been commissioned to develop the Regional Standard.

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- 11. Upon recommendation of the SDT, and if the RSC concurs that all of the requirements for development of the Regional Standard have been met, the RSM shall post the proposed Regional Standard and implementation plan for ballot on the Texas RE website and shall announce the vote of Texas RE Segments on whether to approve the Regional Standard, including when the vote will be conducted and the method for voting.
- 12. Depending on the Texas RE Segment voting result, the RSC may take various actions as stated at Steps 6A and 6B of the Texas RE Standards Development Process.

#### As a summary:

- Segment Vote ≥ 4.83 affirmative (2/3 of 7.25): The RSC will forward the draft Regional Standard and the supporting documents to the Texas RE BOD
- ➤ Segment Vote < 4.83 affirmative (2/3 of 7.25): The RSC may:
  - Revise the SAR and remand the development work back to the original SDT or a newly appointed SDT for further work. This may require a second comment period and a second voting period.
  - Direct the existing SDT to modify certain aspects of the draft Standard and/or implementation plan. This may require a second comment period and a second voting period.
  - Recommend termination of all work on the development of the Regional Standard action under consideration and notify the Texas RE BOD.

In any case, the RSC may refer the draft Standard and implementation plan to the Texas RE BOD. The RSC may also submit an assessment, opinion, and recommendations to the Texas RE BOD.

#### Regional Variances

Regional Variance(s) to NERC Reliability Standards may be developed using the Texas RE Standards Development Process. The RSC shall follow the same process in the development of these variances as for the development of a Regional Standard. Once a variance has been developed it shall be submitted to NERC for approval and for inclusion in the appropriate NERC Reliability Standard(s).

#### **Urgent Action**

Under certain conditions, the Standing Representatives of the RSC may vote to designate a proposed Regional Standard or revision to a Regional Standard, or development of a Regional Variance to a NERC Reliability Standard as requiring urgent action. The process for obtaining an ERCOT Regional Variance to a NERC Reliability Standard shall be the same as the process for obtaining a Regional Standard. Throughout this document, where the term Regional

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Standard is used, the same process will be applied to a Regional Variance. Urgent action may be appropriate when a delay in implementing a proposed Regional Standard or revision could materially impact reliability of the ERCOT Bulk Power System. The RSC must use its judgment carefully to ensure an urgent action is truly necessary and not simply an expedient way to change or implement a Regional Standard. To initiate a request for urgent action for a SAR, a requester shall prepare the SAR and a draft of the proposed Regional Standard and submit both to the RSM. The SAR must include a justification for urgent action. The RSM will submit the request to the RSC for its consideration. If the Standing Representatives of the RSC approve urgent action for the requested standard or revision, then the RSM shall immediately post the draft for pre-ballot review and public comment. This posting requires a minimum 30-day posting period before the ballot and applies the same voting procedure as detailed in Step 6 of the Texas RE Standards Development Process.

Any Regional Standard approved as an urgent action shall have a termination date specified that shall not exceed one year from the approval date. All urgent action Regional Standards require Texas RE BOD, NERC, and FERC approval, as outlined for Regional Standards in the regular process. Should there be a need to make the Regional Standard permanent, the Regional Standard would be required to go through the normal Texas RE Standards Development Process.

Urgent actions that expire may be renewed using the urgent action process again, in the event a permanent Regional Standard is not adopted. In determining whether to authorize an urgent action Regional Standard for a renewal ballot, the RSC shall consider the impact of the Regional Standard on the reliability of the Bulk Power System and whether expeditious progress is being made toward a permanent replacement Regional Standard. The RSC shall not authorize a renewal ballot if there is insufficient progress toward adopting a permanent replacement Regional Standard or if the RSC lacks confidence that a reasonable completion date is achievable. The intent is to ensure that an urgent action standard does not in effect take on a degree of permanence due to the lack of an expeditious effort to develop a permanent replacement standard. With these principles, there is no predetermined limit on the number of times an urgent action may be renewed. However, each urgent action standard renewal shall be effective only upon approval by the Texas RE BOD, NERC, and FERC. Any person or entity, including the SDT working on a permanent replacement Regional Standard, may at any time submit a standard request proposing that an urgent action Regional Standard become a permanent standard by following the normal Texas RE Standards Development Process.

#### **RSC Voting**

A representative from each Voting Entity who is present at the meeting may participate in a vote. Voting by phone is not allowed.

In order to take action, the RSC must reach a quorum. In addition, at least one Voting Entity from six (6) of the eight (8) Texas RE Segments must be present to constitute a quorum. Each ERCOT Market Participant Segment shall have one (1) Segment Vote. The ERCOT ISO shall have 1/4 vote.

Except for the Consumer Segment, each ERCOT Market Participant Segment with multiple Voting Entities participating in the vote shall receive an equal fraction of each ERCOT Market

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Participant Segment's Vote. For each ERCOT Market Participant Segment with a single Voting Entity participating in the vote, that Voting Entity shall receive the total ERCOT Market Participant Segment's Vote.

The Consumer Segment vote shall be divided into three sub-segments (Residential, Commercial, and Industrial) that receive one third of the Consumer Segment Vote. If no Voting Entity from a Consumer sub-segment is present; such sub-segment's fractional vote is allocated equally to the participating sub-segment(s). If a Voting Entity from a sub-segment abstains from a vote, the fraction of the Consumer Segment Vote allocated to such Voting Entity is not included in the vote tally.

Entities entitled to vote (Voting Entities) are the ERCOT ISO, the Office of Public Utility Counsel, and ERCOT Corporate Members, ERCOT Associate Members, and ERCOT Adjunct Members. In the event that a representative of any other Voting Segment abstains from a vote, the Segment Vote is allocated among the members casting a vote within the segment; except for the Consumer Segment.

#### **E-Mail Voting:**

In matters determined by the RSC Chair to require an urgent action prior to the next meeting, the RSC Chair may call a vote via electronic mail (e-mail vote) of the RSC Standing Representatives to make an urgency determination. Such an urgency e-mail vote is permitted provided a notification is distributed to the RSC Standing Representative list that includes a detailed description of the issue or proposition and accompanied by supporting documentation. For such urgency e-mail votes, a quorum of Standing Representatives must participate in the vote.

#### Meetings

Meetings of the RSC shall be open to all interested parties. The RSC shall hold meetings as needed and may use conference calls for discussions. The agenda including the background materials will be posted on the Texas RE website in addition to being distributed to the RSC Standing Representatives and other interested parties.

#### **Chair and Vice-chair**

The Standing Representatives of the RSC shall elect a Chair and Vice-chair from the RSC's standing membership for a term of one (1) year on a calendar year basis. The Chair and Vice-chair shall be confirmed by the Texas RE BOD. The Chair shall be responsible for setting the agenda and presiding over meetings. The Vice-chair shall act as Chair at the RSC meetings in the absence of the Chair.

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#### ATTACHMENT D

# PROPOSED TEXAS REGIONAL ENTITY REGISTERED BALLOT BODY PROCEDURE



## Registered Ballot Body Procedure



#### **Purpose**

This document explains the steps in establishing the Registered Ballot Body (RBB) and the subsequent Registered Ballot Pool (RBP) for the purpose of Voting by Texas RE Segments – on proposed Regional Standards as detailed in Step 5 of the Texas Regional Entity Standards Development Process. The Texas RE Segments are defined in the Texas Regional Entity Standards Development Process as the seven (7) ERCOT Market Participant Segments and the ERCOT ISO.

#### **Membership**

The RBB will be comprised of representatives from all Texas RE Segments to provide balanced decision-making on Regional Standards and Regional Variances and will vote on all proposed new or revised Regional Standards and Regional Variances.

Entities entitled to vote (Voting Entities) are the ERCOT ISO, the Office of Public Utility Counsel, and ERCOT Corporate Members, ERCOT Associate Members, and ERCOT Adjunct Members.

The ERCOT Members and the Office of Public Utility Counsel are organized by the following seven Market Participant Segments:

- Consumers
- Cooperatives
- Independent Generators
- Independent Power Marketers
- Independent Retail Electric Providers
- Investor-Owned Utilities
- Municipals

#### **RBB Qualification Guidelines**

The RBB qualification guidelines are inclusive; i.e., any entity with a legitimate interest in the reliability of the ERCOT Bulk Power System that can meet any one of the guidelines for a Texas RE Segment is entitled to belong to and vote in that Segment.

The general guidelines for RBB activities are:

- RBB membership shall be consistent with the Texas RE Segments.
- Those RBB members who are ERCOT Members and the Office of Public Utility Counsel must qualify in one of the ERCOT Market Participant Segments as defined in Article 3 of ERCOT Bylaws.
- At any given time, affiliated entities may collectively be registered only once within a Segment.

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- Corporations, organizations, and entities may participate freely in all meetings.
- The qualification guidelines and rules for joining ERCOT Market Participant Segments will be reviewed periodically to ensure that the process continues to be fair, open, balanced, and inclusive.

#### Voting

Only one representative of each Voting Entity may vote. Voting Entities are limited to their Representative or their designated Alternate Representative as indicated on their RBB application form.

The Reliability Standards Manager (RSM) shall send a notice to every entity in the RBB to establish a Registered Ballot Pool (RBP) for a Regional Standard or a Regional Variance to a NERC Reliability Standard action at least 30 days prior to the start of a ballot. The purpose of this notice is to establish a ballot pool to participate in the consensus development process and ballot the proposed action. The RBP may be established earlier in the development process to encourage active participation in the development process.

Any member of the RBB may join or drop out of a ballot pool until the ballot period begins (Step 5 of Texas Regional Entity (RE) Standards Development Process). No RBB member may join or leave the ballot pool once the first ballot starts, including between the first ballot and a recirculation ballot (Step 6B of Texas Regional Entity Standards Development Process). The RSM shall coordinate changes to the membership of the ballot pool and publicly post the ballot pool for each action.

At least one (1) representative from six (6) of the eight (8) Texas RE Segments must vote to constitute a quorum of the ballot pool.

If a quorum of the ballot pool is not established, the Regional Standard or Regional Variance to a NERC Reliability Standard will be balloted a second time, allowing a 15-business day period for the ballot. If a quorum is not established with the second ballot, the RSM shall re-survey the RBB to establish interest in participating in a ballot in accordance with the procedures for forming a ballot pool. A re-ballot will take place with the revised ballot pool.

Members of the ballot pool should submit any comments on the proposed Regional Standard or Regional Variance to a NERC Reliability Standard during the public comment period. If any comments are received during the ballot period, they shall be addressed in accordance with Step 4 of Texas Regional Entity Standards Development Process and included with the recirculation ballot.

The RSM shall facilitate the Standard Drafting Team (SDT), assisted by the SAR Originator, in preparing a response to all votes submitted with comments. The member submitting a vote with comments will determine if the response provided satisfies the comment. If the member is not satisfied, the member may object. Each objector shall be informed that an appeals process exists within the Texas Regional Entity Standards Development Process (Appendix B, Section VII)

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A negative vote that does not contain a comment does not require a response.

If there are no negative votes with comments from the first ballot, then the results of the first ballot shall stand.

The above section is in accordance with the NERC Standards Development Process.

On all voting items, each Market Participant Segment shall have one (1) Segment Vote. The ERCOT ISO shall have 1/4 vote. For Texas RE Segments with more than one Voting Entity participating in the vote, each Voting Entity representative shall receive an equal fraction of its Segment's Vote.

The Consumer Segment vote shall be divided into three sub-segments (Residential, Commercial, and Industrial) that receive one third of the Consumer Segment Vote. If no representative from a Consumer sub-segment is present; such sub-segment's fractional vote is allocated equally to the participating sub-segment(s). If a representative from a sub-segment abstains from a vote, the fraction of the Consumer Segment Vote allocated to such representative is not included in the vote tally.

In the event that a representative of any other Voting Segment abstains from a vote, the Segment Vote is allocated among the members casting a vote within the segment; except for the Consumer Segment.

If a draft Standard receives 4.83 or greater affirmative (2/3 of 7.25) segment votes during the 15-day voting period, the RSC will forward the Standard to the Texas RE BOD for action (Step 7 of the Texas RE Standards Development Process).

If a draft Standard does not receive 4.83 or greater affirmative (2/3 of 7.25) segment votes during the 15-day voting period, the RSC may take several steps at its own discretion based on Step 6B of the Texas RE Standards Development Process.