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September 23, 2016

# **VIA ELECTRONIC FILING**

Ms. Kimberly D. Bose Secretary Federal Energy Regulatory Commission 888 First Street, N.E. Washington, D.C. 20426

North American Electric Reliability Corporation Re:

**Docket No. RR16-6-000** 

Supplemental Clarification Filing Concerning Proposed 2017 Business Plans and

**Budgets of Northeast Power Coordinating Council, Inc. and** 

**ReliabilityFirst Corporation** 

Dear Ms. Bose:

The North American Electric Reliability Corporation (NERC) hereby submits the "Supplemental Clarification Filing of the North American Electric Reliability Corporation Concerning Proposed 2017 Business Plans and Budgets of Northeast Power Coordinating Council, Inc. and ReliabilityFirst Corporation" in Docket No. RR16-6-000.

NERC's filing consists of: (1) this transmittal letter, (2) the narrative text of this filing which follows this transmittal letter, and (3) Attachment 1 to the filing all of which are being transmitted in a single pdf file.

Please contact the undersigned if you have any questions concerning this filing.

Respectfully submitted,

/s/ Owen E. MacBride Owen E. MacBride

Attorney for North American Electric Reliability Corporation

# UNITED STATES OF AMERICA Before the FEDERAL ENERGY REGULATORY COMMISSION

NORTH AMERICAN ELECTRIC	)	
RELIABILITY CORPORATION	)	<b>Docket No. RR16-6-000</b>
	)	

SUPPLEMENTAL CLARIFICATION FILING OF THE NORTH AMERICAN ELECTRIC RELIABILITY CORPORATION CONCERNING PROPOSED 2017 BUSINESS PLANS AND BUDGETS OF NORTHEAST POWER COORDINATING COUNCIL, INC.

AND RELIABILITYFIRST CORPORATION

The North American Electric Reliability Corporation ("NERC") respectfully submits this supplemental clarification filing to its August 23, 2016 filing, "Request of the North American Electric Reliability Corporation for Acceptance of its 2017 Business Plan and Budget and the 2017 Business Plans and Budgets of Regional Entities and for Approval of Proposed Assessments to Fund Budgets" in this docket ("2017 Business Plan and Budget Filing"). Specifically, it has been brought to NERC's attention that certain items in the proposed 2017 Business Plans and Budget of the Northeast Power Coordinating Council, Inc. ("NPCC") and ReliabilityFirst Corporation ("ReliabilityFirst") may require clarification.

### I. NPCC 2017 Business Plan and Budget

The following statement appears at page 59 of NPCC's 2017 Business Plan and Budget (Attachment 5 to the 2017 Business Plan and Budget Filing), in the section "Regional Entity Assessment Analysis – NPCC Cost Assessment Methodology": "In order to reflect and respect the international membership and nature of NPCC, any sub-regional reliability assessment costs in response to U.S. only regulatory initiatives will be considered for allocation to U.S. only BAAs [Balancing Authority Areas] consistent with NERC Rules of Procedure section 1102." This statement relates to the following 2017 activity of the NPCC Reliability Assessment and Performance Analysis program described on page 34 of NPCC's 2017 Business Plan and Budget: "Support related reliability activities, including consideration of any requests for sub-

regional assessments or NPCC's identification of the necessity for such assessments consistent with NERC Rules of Procedure section 805, associated with implementation of the U.S. EPA Clean Power Plan."

To be clear, in its 2017 Business Plan and Budget Filing and the related proposed assessments for 2017, NPCC is not proposing any allocation of any specific "sub-regional reliability assessment costs in response to U.S. only regulatory initiatives" to U.S.-only BAAs, or an allocation of costs of its 2017 activities of the Reliability Assessment and Performance Analysis program in any manner other than on the basis of Net Energy for Load ("NEL"), nor is NPCC requesting pre-approval of any such allocation of such costs to U.S.-only BAAs,. Any such allocation could and would be requested only in a future year's business plan and budget filing (or in a supplemental filing requesting approval to revise assessments), based on specific activities and costs and with complete supporting information. Further, before being included in a future year's business plan and budget filing, any such proposed allocation would first be presented to and approved by (1) the NPCC Board of Directors, (2) the NERC Finance and Audit Committee ("FAC"), and (3) the NERC Board of Trustees. In approving NPCC's 2017 Business Plan and Budget, NERC did not approve any special or separate allocation process for the allocation of costs of any such studies; and the NERC FAC advised NPCC that any such separate allocation, if proposed, would need to be reviewed based on the particular facts and circumstances surrounding any such study, if and when it were undertaken.

NERC has discussed this matter with NPCC and can state that NPCC is in agreement with the statements in the preceding paragraph.

#### II. ReliabilityFirst 2017 Business Plan and Budget

Table B-1, Working Capital and Operating Reserve Analysis, on page 53 of ReliabilityFirst's 2017 Business Plan and Budget (Attachment 6 to the 2017 Business Plan and Budget Filing), as filed on August 23, 2016, shows that \$250,000 of Penalty sanction funds

released from restriction on January 1, 2016, is being placed into ReliabilityFirst's Operating Reserve during 2016. In addition, the "Explanation of the Working Capital Reserve" on Table B-1 states that ReliabilityFirst's proposed increase in its target Working Capital Reserve to \$2,399,357 "is being funded by the 2015 budget under run and the penalty dollars that will be released in 2017." However, Table B-1 (as well as the Statement of Activities on page 11) shows that the full amount of Penalties collected during the 12 months ended June 30, 2016, \$659,000, is being used to reduce the 2017 statutory assessments. (Similarly, ReliabilityFirst's 2016 Business Plan and Budget showed that the entire amount of Penalties collected in the 12 months ended June 30, 2015, \$748,250, is being used to reduce the 2016 statutory assessments.)

Based on further consultation concerning Table B-1, ReliabilityFirst and NERC wish to clarify that ReliabilityFirst used its Penalty collections for the 12 months ended June 30, 2015, solely to reduce 2016 assessments; and is proposing to use its Penalty collections for the 12 months ended June 30, 2016, solely to reduce 2017 assessments. **Attachment 1** to this filing is a revised Table B-1 (page 53) to the ReliabilityFirst 2017 Business Plan and Budget, which: (i) shows that the increase in the Operating Reserve is being funded from 2016 assessment revenues; and (ii) revises the "Explanation of the Working Capital Reserve" to explain that the proposed increase in the Working Capital Reserve is being funded by the actual 2015 and projected 2016 budget variances (*i.e.*, expenditures for both years less than budgeted).

#### III. Conclusion

NERC respectfully requests that the Commission accept and consider this supplemental filing in clarification of NERC's 2017 Business Plan and Budget Filing in this docket, specifically, for the purpose of clarifying the items in the 2017 NPCC and ReliabilityFirst Business Plans and Budgets discussed above.

## Respectfully submitted,

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# **CERTIFICATE OF SERVICE**

I hereby certify that I have served a copy of the foregoing document upon all parties listed on the official service list compiled by the Secretary in this proceeding.

Dated at Chicago, Illinois, this 23rd day of September, 2016.

/s/ Owen E. MacBride Owen E. MacBride

Attorney for North American Electric Reliability Corporation

# **DOCKET NO. RR16-6-000**

# NORTH AMERICAN ELECTRIC RELIABILITY CORPORATION

# **ATTACHMENT 1**

REVISED TABLE B-1 (PAGE 53)

TO 2017 BUSINESS PLAN AND BUDGET

OF RELIABILITYFIRST CORPORATION

Table B-1: Working Capital and Operating Reserve Analysis

Working Capital and Operating Reserve Analysis 2016-2017					
STATUTORY					
	Total	Working Capital Reserve	Operating Reserve		
Beginning Working Capital, December 31, 2015 Per Audited Financial Statements  Less: Adjustment for Future Long-Term Liabilities	4,508,577 (1,078,718)		750,000		
Less: Temporarily Restricted Funds as of December 31, 2015 Plus: Penalty Funds Released from Restriction January 1, 2016	(1,200,250) 748,250				
Plus: 2016 ReliabilityFirst Funding (from LSEs or designees)	19,367,209		250,000		
Less: 2016 Projected expenses & capital expenditures  Other Adjustments to Reserves <sup>1</sup>	(18,940,505) (158,074)				
Projected Working Capital and Operating Reserves, December 31, 2016	3,246,489	2,246,489	1,000,000		
Targeted Working Capital and Operating Reserves, December 31, 2017	3,399,357	2,399,357	1,000,000		
Less: Projected Working Capital and Operating Reserves, December 31, 2016	(3,246,489)	(2,246,489)	(1,000,000)		
Increase/(Decrease) in Assessments to Achieve Working Capital and Operating Reserves	152,868	152,868	0		
2017 Expenses and Capital Expenditures					
Less: Penalty Sanctions <sup>2</sup>	(659,000) 0				
Less: Other Funding Sources					
Adjustment to achieve Working Capital and Operating Reserves Other Adjustments to Reserve <sup>1</sup>	152,868 158,074				
2017 ReliabilityFirst Assessment	19,560,881				

Represents transactions recorded only on the Statement of Financial Position (balance sheet) that do not impact the Statement of Activities (income statement), including true-up of current versus non-current deferred rent obligation.

### **Explanation of the Working Capital Reserve**

Historically, the working capital reserve has consisted of the amount necessary to satisfy projected cash flow for daily operations. In an effort to better manage and stabilize future assessments, the targeted working capital reserve is being increased to \$2,399K, which is primarily funded by the actual 2015 and projected 2016 budget variances. The working capital reserve will be utilized to stabilize and minimize large fluctuations in the annual assessments.

### **Explanation of the Operating Reserve**

The amount of the operating reserve is determined and recommended for approval by the Board of Directors during the annual budget process. On March 3, 2016, the ReliabilityFirst Board approved a \$1,000,000 operating reserve, which is consistent with ReliablityFirst policy and historical experience and is believed to be appropriate for any unbudgeted and unexpected expenditures of the organization.

 $<sup>^{\</sup>rm 2}$  Represents penalty sanctions collected from July 1, 2015 to June 30, 2016.