

Consideration of Comments on SAR to Modify and Update Coordinate Interchange Standards — Project 2008-12

The Coordinate Interchange SAR Drafting Team (CI SARDT) thanks all commenters who submitted comments on the first draft of the SAR to modify and update Coordinate Interchange standards. The SAR was posted for a 30-day public comment period from July 2, 2008 through July 31, 2008. The stakeholders were asked to provide feedback on the SAR through a special Electronic Standard Comment Form. There were 24 sets of comments, including comments from more than 90 different people from approximately 90 companies representing 8 of the 10 Industry Segments as shown in the table on the following pages.

Based on stakeholder comments, the SAR DT has made the following modifications to the SAR:

- Revised the "Purpose" section to reflect the need to address communications between functional entities related to reloading interchange transactions due to different operational conditions
- Revised the "Industry Need" section to note the need to add definitions for the terms used to reference Pseudo-ties and the need to review existing definitions related to interchange to determine if any revisions or new definitions are necessary as a result of the Interchange standards development.
- Revised the "Industry Need" section to clarify that the work in the project may be conducted in more than two phases.
- Revised the "Brief Description" section to clarify that within the project consideration should be given to requiring "each Sink Balancing Authority or its designee" (rather than "the Sink Balancing Authority") responsibility for providing the Interchange Authority functions using an interchange transaction tool process as defined in the latest approved version of the e-Tag Specifications.
- Revised the "Brief Description" section to clarify that within the project consideration should be given to adding specific references to the e-Tagging applications and tools as well as to the e-Tagging processes in the requirements
- Expanded the scope to include the possibility of making conforming changes to the applicability section of CIP-002-1 through CIP-009-1 if the industry determines that the Interchange Authority function is not performed by an "owner, operator or user" of the bulk electric system.
- Removed the "Resource Planner" as an applicable function, and added the Loadserving Entity as a "possible" applicable function.

In this report, the comments have been sorted so it is easier to see where there is consensus on the questions posed. The comments can be viewed in their original format at the following site:

http://www.nerc.com/filez/standards/Project2008-12_Coordinate_Interchange_Stds_Modifications.html

If you feel that your comment has been overlooked, please let us know immediately. Our goal is to give every comment serious consideration in this process! If you feel there has been an error or omission, you can contact the Vice President and Director of Standards, Gerry Adamski, at 609-452-8060 or at <u>gerry.adamski@nerc.net</u>. In addition, there is a NERC Reliability Standards Appeals Process.¹

¹ The appeals process is in the Reliability Standards Development Procedures: <u>http://www.nerc.com/standards/newstandardsprocess.html</u>.

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- 1. Do you agree that there is a reliability-related reason for the proposed standard action?3

- 6. If you have any other comments on this SAR that you haven't already provided in response to the previous questions, please provide them here......25

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The Industry Segments are:

- 1 Transmission Owners
- 2 RTOS, ISOS
- 3 Load-serving Entities
- 4 Transmission-dependent Utilities
- 5 Electric Generators
- 6 Electricity Brokers, Aggregators, and Marketers
- 7 Large Electricity End Users
- 8 Small Electricity End Users
- 9 Federal, State, Provincial Regulatory or other Government Entities
- 10 Regional Reliability Organizations, Regional Entities

Commenter Organization								Inc	lus	try S	egn	nent					
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1.	Guy	Zito		NPCC RS	C												Х
			Additic	onal Membe	r	Additiona	I Organization			Re	gion	Seg	Segment Selection				
		1.	Ed Thompso	on	(Consolidated Edison Co. of New York, Inc.				NPCC			1				
		2.	David Kigue		1	Hydro One Network	ks Inc.			NF	CC			1			
		3.	Sylvain Cler	mont	1	Hydro-Quebec Trar	nsEnergie			NF	CC			1			
		4.	Frederick White			Northeast Utilities				NF	CC			1			
		5.	Roger Chan	npagne	I	Hydro-Quebec Trar	nsEnergie			NF	CC			2			
		6.	Ron Falsetti			Independent Electri	icity System Op	erator		NF	CC		:	2			
		7.	Kathleen Goodman			ISO - New England				NF	CC			2			
		8.	Randy Mac	Donald	I	New Brunswick Sys	stem Operator			NF	CC			2			
		9.	Gregory Ca	mpoli	I	New York Independent System Operator				NPCC			2				
		10.	Michael Rar	nalli	I	National Grid				NPCC			3				
		11.	Ronald E. Hart			Dominion Resources, Inc.				NPCC			5				
		12.	Ralph Rufra	no	I	New York Power Authority				NPCC 5							
		13.	Brian L. Goo	oder	(Ontario Power Generation Incorporated				NPCC			:	5			
		14.	Michael Gilo	lea	(Constellation Energy				NPCC			6				
		15.	Brian D. Eva	ans-Mongeor	n I	Utility Services				NPCC				6			
		16.	Donald E. N	elson		Massachusetts Dept. of Public Utilities				NF		9					
		17.	Brian Hogue	9		NPCC				NF	CC		10				
		18.	Alan Adams	on	I	New York State Re	liability Council			NF	CC		10				
		19.	Guy Zito			NPCC				NF	CC			10			
		20.	Lee Pedowi			NPCC				NF	CC			10			
		21.	Gerry Dunba			NPCC				NF	CC			10			
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3. 4.	Robert Sullivan California ISC Jim S. Griffith SERC OC Star				dards Review G	roup	x	х	x	+	x						
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1.	Robert Thomasson			В	Big Rivers Electric Cooperative SERC					1, 3	, 5						
2.			Jim Case		E	Entergy SERC				1, 3, 5							
3.			Raymon	d Vice	S	outhern Co.	nern Co. SERC				1, 3, 5						

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4.		Marc But	ts	Southe	rn Co.	SER	RC			1, 3,	5						
5.		J. T. Woo	od	Southe	rn Co.	SER	C			1, 3,	5						
6.		Mike Oat	ts	Southern Co. SEF			RC			1, 3,	5						
7.		Jim Busbin			rn Co.	SER	RC			1, 3,	5						
8.		Roman Carter			rn Co.	SER	C			1, 3,	5						
9.		Carter Ed	lge	SERC	Reliability Corp.	SER	C			10							
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5.	Jeffery V. Hackman		Ameren				х										
6.	Ron Falsetti		Ontario IES					х									
7.	Anthony Jankowski		We Energie						х	х	2	х					
8.	Robert Rhoc	les	SPP – Oper Group (OR		eliability Working		х	х	х	х	2	х					
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1.		John Bos	hears	City Ut	ilities, Springfield, MO	SPP		Stion		1, 3,	5						
2.			kstresser	-	District Electric	SPP				1, 3,							
3.		Bill Baten			exas Electric Coop	SPP				3, 4	U						
4.		Lisa Carte			vest Power Pool	SPP			3, 4								
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6.				Oklahoma Gas & Electric SPF						1, 3,							
0. 7.		Don Hargrove Danny McDaniel		CLECO		SPP				1, 3,							
7. 8.		Kyle McN			vestern Public Service	SPP				1, 3,							
9.		Eddy Ree		Rayburn Country Electric Coop SPI						3, 4	5						
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2.		Terry Bilk	æ	Midwe	st ISO Inc.		MRO				2						
3.		Carol Ge			ota Power		MRO				1, 3,	5.6	6				
4.		Jim Haigh			n Area Power Administ	tration					1, 6						
5.		Ken Gold		Alliant			MRO				4						
6.		Tom Miel			erican Energy Compan		MRO				1, 3,	5.6	6				
7.		Pam Soro		Xcel E			MRO				1, 3,						
8.	Dave Rudolph				Electric Power Coopera		MRO				1, 3,						
9.	Eric Ruskamp			Electric System		MRO				1, 3,							
10.	Joseph Knight		-	-			MRO				1, 3,						
11.			-	-			MRO				3, 4,						
12.	Larry Brusseau		Midwest Reliability Organization			MRO				10	, .						
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1.		Wes Hutc		Transmiss Support	hission Operational Analysis & t			WEC	C		1						
2.		Kristy Humphrey Power Scheduling Coordination			WECC			3, 5, 6									
3.		Fran Halpin G		Generatio	n Support			WEC	C		3, 5, 6						
4.		Bart McMa	anus	Transmiss	sion Technic	al Operations		WEC	0		1						
5.		Troy Simp		Transmiss Implemen	sion Bus Pro tation	cess &		WEC	2		1						
6.		Joel Jencl	k	Power Scl	heduling Co	ordination		WEC	C		3, 5, 6						
13.	Jim Cyrule	wski	Functional N	Model W	orking Gro	oup								х		T	
14.	Kris Manch		Manitoba H	ydro			х		х		х	х					
15.	Sandra Sha		PacifiCorp				х		х		х						
16.	Greg Rowla	and	Duke Energ				х		х		х	х					
17.	Eric Grau		Tennessee				_								Х		
18.	Marie Knox		Midwest ISC Collaborator		nolders Sta	andards		2									
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1.		Nicholas	Browning	Midwes	t ISO	RFC		2									
2.		Barb Keo	0	We Energies		RFC		3, 5									
3.		Joseph K		Great River Energy MRO			1, 3,	5.6									
4.		Joe Dobe		NIPSCO RFC			1	, .									
5.		Roger Hu		NIPSCO RFC			6										
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2. 3.		Rob Martinko				1, 3,											
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1. Do you agree that there is a reliability-related reason for the proposed standard action?

Summary Consideration: Most commenters agreed with the requesters that there is a reliability-related reason to support the proposed standard action.

Organization	Question 1:	Question 1 Comments:
MRO NERC		Please note that question 1 is different than the word form provided on the website. The word comment form
Standards		states, "Do you agree that there is a reliability-related reason for the proposed standard action?" and offers the
Review		options of Yes, No, and Yes and No. Our group responded with "Yes and No" and offered the comments listed
Subcommittee		below:INT-001-2 - Since Market Flow is included in TLR cuts, this suggestion is overreaching its intent.
(NSRS)		Specification to types of interchange can be supported, but not "all point-to-point?" INT-006-2 - TSPs are already
		performing AFC calculations on the related TSRs. Those same TPs and BAs are already doing reliability
		assessments per INT-007. System conditions that require RC action are typically assessed in real-time, past the
		requirement for ETag submissions. What system conditions exist that will give an RC cause to approve or deny a
		transaction a month out? a day? an hour?INT-008-2 - Yes.
		reciates the identification of the discrepancies between the comment form and the website. The CI SARDT also
		The SAR is intended to frame the parameters for the standard drafting team. The SAR does not get into the
		ress. The CI SARDT requests that you track the progress of the standard drafting team (SDT) to ensure that your
		clusion of the Reliability Coordinator (RC) has been directed by FERC in Order 693. The CI SARDT prefers
		propriate Functional Model (FM) entity. See the SAR "Purpose" and "Industry Need."
	No	INT-001-2 - Since Market Flow is included in TLR cuts, this suggestion is overreaching its intent. Specification to
Energy		types of interchange can be supported, but not "all point-to-point?" INT-006-2 - TSPs are already performing
		AFC calculations on the related TSRs. Those same TPs and BAs are already doing reliability assessments per
		INT-007. System conditions that require RC action are typically assessed in real-time, past the requirement for
		ETag submissions. What system conditions exist that will give an RC cause to approve or deny a transaction a
		month out? a day? an hour? INT-008-2 - Yes.
		ks you for your comments. The SAR is intended to frame the parameters for the standard drafting team. The
		s that your comments address. The CI SARDT requests that you track the progress of the SDT to ensure that
		The inclusion of the RC has been directed by FERC in Order 693. The CI SARDT prefers letting the SDT
		ntity. See the SAR "Purpose" and "Industry Need."
Duke energy	No	The scope of the SAR appears administrative, and not reliability-related. However we do believe the standards need to be revised to address those items.
Response: The C	SARDT app	reciates your comments. As part of the SAR, numerous requirements are considered administrative and will be
		ting Team (SDT). See Attachment #1.
	No	Regarding INT-001-2, no, we do not agree. Since Market Flow is included in TLR cuts, this suggestion is

	Question 1:	Question 1 Comments:
Stakeholders Standards Collaborators		overreaching its intent. Specification to types of interchange can be supported, but not "all point-to-point?" Regarding INT-006-2, no, we do not agree. TSPs are already performing AFC calculations on the related TSRs. Those same TPs and BAs are already doing reliability assessments per INT-007. System conditions that require RC action are typically assessed in real-time, past the requirement for E-Tag submissions. What system conditions exist that will give an RC cause to approve or deny a transaction a month out? a day? an hour? Regarding INT-008-2, yes, we agree.
Response: The C	I SARDT than	ks you for your comments. The SAR is intended to frame the parameters for the standard drafting team. The
		s that your comments address. The CI SARDT requests that you track the progress of the SDT to ensure that
		he inclusion of the Reliability Coordinator (RC) has been directed by FERC in Order 693. The CI SARDT prefers
		propriate FM entity. See the SAR "Purpose" and "Industry Need."
PJM Interconnection	No	Regarding the purpose of the SAR as stated in the body of the SAR (i.e. not including FERC directives):
		(i) The stated purpose of the SAR (the last sentence in the PURPOSE section) is "to revise …INT standards to reflect that the IA functions ARE performed by an automated system rather then an entity."
		(ii) PJM believes that NERC standards are written as mandatory obligations assigned to registered entities that in turn are responsible for performing those tasks and who are subject to non-compliance penalties. Thus the stated purpose (to reflect/assign the IA tasks to an automated system) conflicts with that concept.
		(iii) PJM also believes that NERC Interpretations are used to explain implementation issues. Thus the SAR's stated purpose, as noted above, would fall into this latter category.
		(iv) PJM agrees that it is appropriate to change and/or revise existing requirements to ensure that each requirement is assigned to an owner or operator of the bulk power system and not to a tool. Thus we agree with the stated justification in that same PURPOSE section, that is, there is a need to "resolve the discrepancy" and the confusion related to the IA Function. But there is not so much a need for a change in the standards as there is for an interpretation of those standards.
		(v) PJM supports NERC's current standards that identify the reliability need for verifying Interchange transactions and that recognize that group of tasks as a unique functional set of tasks that CAN BE assigned and complied with by an entity that can be (but not necessarily is) an RC, BA, or any other registered entity. Moreover, PJM supports the NERC registration process that in the absence of any one or more entities agreeing to register as an IA, and until one or more entities register as IAs, to register all BAs to be responsible for those tasks assigned in the INT standards to the IA Function.
		Regarding Attachment 1 to the SAR:

Organizat	ion Question 1:	Question 1 Comments:
		Attachment 1 (FERC Order 693)
		FERC Order 693 under INT-001-2, Interchange Information, directs NERC to "include a requirement that interchange information must be submitted for all point-to-point transfers entirely within a balancing authority area, including all grandfathered and 'non-Order No. 888' transfers."
		(vi) PJM supports internal Network transactions and does not recognize internal point-to-point transfers within our Balancing Authority area. All previous grandfathered point-to-point transactions have been closed out. While PJM does support the tracking of interchange in, out, or through a balancing authority as necessary, PJM opposes any attempt to redefine Network transactions as point-to-point transactions particularly since Network market flow is already included in TLR cuts, thus this suggestion is over-reaching in its impacts.
		(vii) INT-006-2: PJM supports the FERC proposal to ensure that the correct functional entities are mandated to approve each transaction. PJM would note that RCs are already mandated by IRO-005-2 R2 to monitor all transactions. And R3 to ensure all TOPs and BAs are notified of any added transactions that would cause an operating limit violation not identified by the TOP. Thus the current INT and IRO standards, as written, allow transactions to be implemented as long as those transactions do not impact Operating Limits. In addition, the current standards mandate monitoring, not direct involvement of RCs, in each transaction. This approach allows reliability to be maintained without adding unnecessary administrative overhead on RCs.
Response		ks you for your comments. Please see the CI SARDT responses:
(i)	The CI SARDT app paragraph of the "Ir	reciates the note. As clarification, the CI SARDT believes the statement is made in the last sentence in the first industry Need."
(ii)		ees with your comment. Please see the "Purpose" statement.
(iii)		ould be sufficient. However, since the INT standards are being thoroughly revised, making the standards evision will ensure the requirements are crisp and clear.
(iv)		buld be sufficient. However since the INT standards are being thoroughly revised, making the standards evision will ensure the requirements are crisp and clear.
(v)	The CI SARDT app	reciates the comment. The registration of the IA entities is outside of the scope of this SAR. NERC Compliance e for registration of the IA.
(vi)	The CI SARDT agree	ees that point-to-point transfers need to be addressed by this SAR based on FERC Order 693. The applicable TLR essed in standard IRO-006 and will not be added to the SAR.
(vii)		curs with the comment. The CI SARDT believes the SAR is adequately written and will not seek a FERC comment ard drafting team will determine the extent of the revision.
AEP	Yes	The applicability for the responsible functional reliability entity needs to be more realistic to the actual operating model and include any entities that can impact or compromise the ability to ensure reliability.

Organization	Question 1:	Question 1 Comments:
Response: The C	I SARDT agre	es with the comment. Please see the SAR "Purpose" statement.
We Energies	Yes	Must have clear responsibilities in standards.
Response: The C	I SARDT agre	es with the comment. Please see the SAR "Purpose" statement.
Tennessee Valley Authority		TVA agrees with the comment that referring to e-tag only describes the requirements and technical specifications to implement an electronic transaction information system. It provides a basis for tools designed to facilitate interchange transaction information between two parties. It does not specify "the tool," only what the tool must be capable of doing.INT-001-2: TVA is in favor of including a requirement that interchange information must be submitted for all point-to-point transfers entirely within a balancing authority area, including all grandfathered and "non-Order No. 888" transfers. Although the IDC does not currently use this information, the BAs use it in their forward reliability analysis.
Response: The C point-to-point stan	I SARDT agre	es that point-to-point transactions need to be addressed by the SAR (based on FERC Order 693). The applicable en added to the SAR.
FirstEnergy		We agree. Standards should ony be applicable to an owner, operator or user of the bulk power system, and until these standards include this important concept, reliability of the BES will not be ensured.
Response: The C	I SARDT agre	es. Please see the "Purpose" statement.
WECC	Yes	Coordination of Interchange between Balancing Authorities and Transmission Operators is required for proper frequency control, control of flow on the transmision system and overall reliable operation of the Bulk Electric System. The current INT Standards as a whole do not assign clear responsibility to a user owner or operator of the Bulk Electric System for ensuring coordination. In addition the current INT Standards to not adequately recognize that the reliability impact of individual interchange transactions may vary depending on the magnitude of the transaction, the timing of the requests, the type of request and the current operational state of the Bulk Electric System
	I SARDT agre	es. Please see the "Purpose" statement. The CI SARDT intent is to remove ambiguity from the standards and
		uage into the INT standard requirements.
NPCC		Regional interchange and improving the clarity of functional responsibilities among entities has a direct impact on reliability.
	1	ks you for the comment and concurs with the comment.
Arizona Public Service Company (AZPS)	Yes	
WAPA	Yes	
CAISO	Yes	
SERC OC Standards Review Group	Yes	

Organization	Question 1:	Question 1 Comments:
Ameren	Yes	
Independent Electricity System Operator - Ontario	Yes	
Operating Reliability Working Group (ORWG)	Yes	
Manitoba Hydro	Yes	
PacifiCorp	Yes	
OPPD	Yes	
Bonneville Power Administration	Yes	
Functional Model Working Group	Yes	

2. Do you agree with the scope of the proposed standard action?

Summary Consideration: Several stakeholders indicated disagreement with the scope of the proposed SAR based on the presumption that the work would be assigned to a single drafting team. The decision as to whether the work should be assigned to a single drafting team or to multiple teams rests with the Standards Committee.

Several stakeholders indicated the scope should address reloading interchange transactions due to different operational conditions, and the drafting team modified the purpose section of the SAR to include this.

Several commenters indicated that the SAR should address some of the requirements contained within IRO-006 and the SAR DT did not adopt this suggestion as there is already an effort underway to modify IRO-006.

One commenter indicated that the SAR should be expanded to include the conforming changes that may be necessary if the industry determines that requirements should not be assigned to the IA function. The SAR was modified to include this expansion. The CIP standards and several real-time operating standards include requirements assigned to the IA.

Organizatio	n Question 2:	Question 2 Comments:
WAPA	Yes and No	There needs to be additional requirements to address the following:
		(i) Clearly define the requirements of reliability entities involved in curtailing and reloading interchange transactions due to different operational conditions.
		(ii) The new requirements need to address the differences in the cause for a curtailment and the communications required. For example, while the loss of a generator may warrant an immediate curtailment of interchange, the loss of the transmission elements may warrant a few minutes delay before curtailment so that the TOP can be given an opportunity to put the outage element back into service. If a TOP's effort to restore the device fails, then the TOP or the TSP should be allowed to curtail the schedules from the time of trip.
		(iii) Certain curtailments issued by reliability entities should not require any approval. Furthermore, with the advance of e-tagging and widespread use of e-tag, there might not be a need for telephone coordination between approving entities since some of today's transactions involve numerous BAs and TSPs.
Response: 7	The CI SARDT than	nks you for your comments.
	The CI SARDT agree his SAR.	ees that reloads need to be addressed by this SAR. TLRs are addressed by IRO-006 and are outside the scope of
		curs with the comment. "To define the communications on reloading interchange transactions due to different ins;" has been added to the SAR "Purpose."

Organization	Question 2:	Question 2 Comments:
(iii) The	CI SARDT app	reciates the comment.
NPCC	No	Although the proposed SAR addresses several issues that would improve Interchange Standards, it should more clearly address the need for clarity on whether the Interchange Authority function is an entity or a function. Towards this end the scope of the SAR should incorporate the functions of the Interchange Authority and establish the Balancing Authority as the responsible entity for the Interchange Authority function.
		comment. The CI SARDT believes the essence of the comment is captured in the enhanced/revised SAR may recommend to the industry whether the sink BA is the designated IA or not.
AEP	No	We agree with the description of the modifications needing to be addressed. The combining of the requirements into a fewer number of standards for chronological flow and reference is an excellent idea and response to identified issues. It does not seem realistic for the sink BA to be responsible for the IA applicability, based on the present NERC IA definition. Business practices and reliability requirements for the scheduling of interchange of pseudo-ties and dynamic schedules need to be addressed and identified in these Standards because of their true real-time impact on the reliability of the Bulk Electric System. Just because an operating or Market entity can move a resource into a Balancing Area electronically or on paper, the resource and its flow impact is still directly related to the physical location and actual flow. Reliably managing congestion is about the true physical flow of resource to the load. If the requirements and business practices to address the reliability will continue to be compromised because the true cause of the congestion will not be properly identified. Not to mention the fact that other operating and Market entities might be unfairly managing congestion and penalized. As long as these two mechanisms for interchange transfer are identified and recognized in the monitoring and reliability assessment requirements and tools, they can be managed for reliable planning and real-time operation of the Bulk Electric System. If not, they become an unidentified burden to the real-time operation and compromise reliability. There should be requirements for modeling and managing the congestion impact of these resources in the NERC Reliability Standards.
The SAR will leav The CI SARDT or need to be retain The CI SARDT or The CI SARDT a	ve the determin oncurs that the ed. oncurs with the grees that reloa	reciates your comments. For the support to combine and reduce the number of INT standards. action of the IA to the SDT (see SAR "Purpose"). NERC reliability INT standards have a reliability impact on the bulk power system and the reliability requirements dynamic transfers and pseudo-ties comments. ads need to be added to this SAR. The SAR "Purpose" section has been modified, however the TLR standard, SAR and has not been added to the SAR.
Great River Energy	No	 (i) INT -001-2 - Since Market Flow is included in TLR cuts, this suggestion is overreaching its intent. Specification to types of interchange can be supported, but not "all point-to-point?"
MRO NERC Standards Review		(ii) INT -006-2 - TSPs are already performing AFC calculations on the related TSRs. Those same TPs and BAs are already doing reliability assessments per INT-007.

Organization	Question 2:	Question 2 Comments:
Subcommittee		
(NSRS)		(iii) System conditions that require RC action are typically assessed in real-time, past the requirement for ETag submissions. What system conditions exist that will give an RC cause to approve or deny a transaction a month out? a day? an hour? INT-008-2 & INT-009-1 -No.
		(iv) The requirements in the standards that deal with the Interchange Authority are primarily those tasks done by e-tagging services and not Balancing Authorities. For example, INT-005-2 R1. and R1.1. both state actions that are completed by e-tagging services. This is a problem that was created by an incorrect conversion of Policy 3 into the V0 standards.
Response: Thank	k you for your d	comments. The CI SARDT responses are:
		e to different operational conditions has been added to the SAR "Purpose" section. TLR standard, IRO-006, is SAR and will not be added to the SAR.
(ii) The S		current standard requirements and consolidate standards and requirements where possible. Existing redundancy
(iii) Regat will no	rding the RC co ot seek FERC o	omment, Attachment 1 has a FERC Order 693 generic statement on RC review and directives. The CI SARDT clarification on the Order at this time. The CI SARDT suggests that a similar comment be made when when the mended revised draft standards.
		o address ambiguous INT standard requirements.
	No	The brief description of the scope does not touch on the necessity to address the issues surrounding dynamically scheduling capacity type schedules. Capacity type transactions using dynamic schedules, need to be assured deliverability. Tagging capacity type transactions at "average expected MW profile values" can create problems, because standard transmission tariff anti-hoarding processes, automatically release unscheduled firm transmission service to the non-firm ATC. SOLs or IROLs could very well be exceeded.
Response: The C	I SARDT appr	eciates and concurs with your comment. However, the SAR is intended to frame the standard at a much higher
		ss detail than you request). Your comment is recommended to be submitted to the SDT when the actual
standards are dra	fted and posted	d for comment.
Midwest ISO Stakeholders Standards	No	 Regarding INT-001-2, no, we do not agree. Since Market Flow is included in TLR cuts, this suggestion is overreaching its intent. Specification to types of interchange can be supported, but not "all point-to-point?"
Collaborators		(ii) Regarding INT-006-2, no, we do not agree. TSPs are already performing AFC calculations on the related TSRs. Those same TPs and BAs are already doing reliability assessments per INT-007.
		(iii) System conditions that require RC action are typically assessed in real-time, past the requirement for E- Tag submissions. What system conditions exist that will give an RC cause to approve or deny a transaction a month out? a day? an hour? Regarding INT-008-2 and INT-009-1, no, we do not agree.

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Organization	Question 2:	Question 2 Comments:
		(iv) The requirements in the standards that deal with the Interchange Authority are primarily those tasks done by e-tagging services and not Balancing Authorities. For example, INT-005-2 R1. and R1.1. both state actions that are completed by e-tagging services. This is a problem that was created by an incorrect conversion of Policy 3 into the V0 standards.
		comments. The CI SARDT responses are:
		ations for reloads due to different operational conditions has been added to the SAR "Purpose" section. TLR is independent of this SAR and will not be added to the SAR.
should	l be eliminated	
will not posts i	t seek FERC of the seek FERC of the seek FERC of the seek FERC of the seek seek seek seek seek seek seek se	omment, Attachment 1 has a FERC Order 693 generic statement on RC review and directives. The CI SARDT clarification on the Order at this time. The CI SARDT suggests that a similar comment be made when the SDT ded revised draft standards.
		o address ambiguous INT standard requirements.
0,7		The scope of the SAR seems too large for one drafting team. Rather than using a phased approach the project should be broken up into separate projects.
from the SAR "Brie	of Description"	ks you for your comment. In order to "consider combining requirements into a fewer number of standards" (taken and "Detailed Description") it is necessary to review all of the INT standards at one time. The Scope of the SAR andards Committee and not by the Interchange Subcommittee.
	No	PJM does not see a need to rewrite the current standards, but does agree that there is a need to provide a final interpretation for the requirements in question. Thus the scope of the SAR is incorrect.
	I SARDT than	ks you for your comment. The CI SARDT believes the issues presented in the SAR scope are significant equirements into a fewer number of standards."
		Our answer to Question 2 is actually "Yes and No" - Comment: See our other comments.
		eciates your comments.
	Yes/No	In general I agree that the items identified in the scope should be addressed but are concerned that the scope is too large, too diverse, and encompasses too many separate standards to be achievable in a reasonable amount of time. I believe this SAR should focus on what is identified as the first phase of this project related to correct assignment of responsibility to a user owner or operator of the Bulk Electric System, I would also support expanding this phase one scope to include ensuring the individual requirements and violation severity levels are proportional to the impact on reliability and the incorporation of directives from FERC Order 693 where these directives relate to assignment of responsibility to user, owners or operators of the BES, The remainder of scope would be more appropriately addressed in a separate SAR.
"consider combinin	ng requirement	comment. The CI SARDT believes that your comment is one approach that can be pursued. However, in order to ts into a fewer number of standards" (taken from the SAR "Brief Description" and "Detailed Description") it is T standards at one time. The Scope of the SAR was determined by the NERC Standards Committee and not by

Organization	Question 2:	: Question 2 Comments:				
the Interchange S	ubcommittee.					
We Energies	Yes	With the addition of removing the applicability of the CIP standards to the IA function.				
Authority function,	then the SDT	iks you for your comment and agrees with your comment. If there are no tasks assigned to the Interchange will make conforming changes to the CIP-002-1 through CIP-009-1 standards by removing the Interchange nsible entity. This has been added to the "Brief Description" and to the "Detailed Description."				
Electricity System Operator - Ontario		We generally agree with the scope.				
	Î.	ks you for your comment.				
Functional Model Working Group		We generally agree with the scope.				
		ks you for your comment.				
Tennessee Valley Authority		INT-008-2 and INT-009-1: TVA agrees with the comment that the standard requirement assigns the requirement to the BA and not an e-tag spec. The e-tag spec is not a tool, only specifications of what the tool should be capable of doing.				
Response: The C	I SARDT appr	eciates your comment. The CI SARDT concurs with your comment. See the SAR "Purpose" section.				
Arizona Public Service Company (AZPS)		I agree that clarity is needed in the standards in order to implement them and address issues within FERC Order 693. I don't think that the interchange authority must be a physical entity, but can be a software implementation of the process without requiring the vendor to be labeled as a functional entity.				
		ks you for your comment. The CI SARDT authored this SAR and one of the objectives was to address who				
		functional responsibilities. Your comment is appreciated as the CI SARDT finalizes the SAR for the SDT.				
CAISO	Yes					
SERC OC Standards Review Group	Yes					
Ameren	Yes					
Operating Reliability Working Group (ORWG)	Yes					
OPPD	Yes					
Bonneville Power Administration	Yes					

Organization	Question 2:	Question 2 Comments:
PacifiCorp	Yes	

3. Do you agree with the applicability of the proposed standard action? If not, what functional entities do you think need to be added/deleted?

Summary Consideration: Most stakeholders agreed with the proposed applicability with the exception of the Resource Planner and the Generator Operator. The SAR DT has removed the Resource Planner but has retained the Generator Operator. Some commenters indicated that there should be a requirement for the Generator Operator to confirm that its resource is physically capable of meeting the generation schedule time and ramp on the E-Tag. The SAR DT does not make any judgment as to whether there is a need for the proposed requirement, but the inclusion of the Generator Operator in the applicability section of the SAR will allow for such a requirement to be developed if stakeholders support this concept.

Organization	Question 3:	Question 3 Comments:
PacifiCorp		PacifiCorp agrees that there is confusion regarding the Interchange Authority function and that clarity is needed regarding which entities should have responsibility for the activities currently applicable to the Interchange Authority. However, PacifiCorp is concerned with the proposal that one individual party to a transaction be identified as the responsible entity for interchange transactions, either through making the IA requirements applicable to the Sink Balancing Authority or by requiring that individual entities register as an Interchange Authority. PacifiCorp foresees two significant problems with this arrangement: 1) identifying and tracking, and taking responsibility for, only those transactions for which the Balancing Authority is the Sink will be administratively impossible without a new automated tool and will result in a potentially confusing scenario whereby many entities are responsible for the interchange transaction could engender biased decision-making on the part of each responsible entity. PacifiCorp strongly believes that it makes much more common sense to designate a neutral third-party as responsible for the system-wide accuracy of actual and scheduled interchanges. PacifiCorp believes the Reliability Coordinator is the logical entity to fit this role, particularly because an automated tool already exists which performs the interchange authority functions.
Response: The C	CI SARDT app	reciates your comments. The CI SARDT believes that your comments support the "IA" clarification part of the SAR
		Group needs to register the IAs. The Compliance Group has repeatedly said that the IA functions cannot be held
by a tool. The Cl	SARDT appre	ciates your comment and believes the SAR "Purpose" captures your concern.
FirstEnergy	No	FE has the following issues with the applicability:
		1. FERC has directed NERC to make the applicability of the approval of interchange transaction tags to the Transmission Operator due to their local area view of the reliability impacts of an interchange transaction and the Reliability Coordinator due to their wide area view. This will impact several entities by requiring installation of new E-Tag terminals and institute a tag approval procedure. Since the pervue of the reliability standards is bulk electric system reliability, we question the need for a local area view approval of an E-Tag since by definition the

Organiz	zation Q	uestion 3:	Question 3 Comments:
			impacts are local and should not have an impact on BES reliability. The RC wide area view and approval should be sufficient.
			2. We do not agree with the applicability to the Generator Operator and Resource Planner:- Historically the GOP has not been charged with interacting with E-tags. The view has always been that the sink entity is the beneficiary of the service and therefore bears the burden of submitting the tag. Per the NERC Functional Model Version 3, the GOP function merely "receives notice from the PSE if an interchange transaction is approved or denied", and if approved, "provides the BA and TOP with the requested amount of reliability-related services" The RP does not have any direct responsibilities in the coordination of interchange transactions and should not be directly responsible for any requirements in these interchange standards. Per the NERC Functional Model Version 3, the RP function merely "coordinates with and collects data for resource planning from the Load-Serving Entities, Generator Owners, Generator Operators, Transmission Owners, Transmission Operators, Interchange Authorities, and Regional Reliability Organizations".
			The LSE is equivalent to a PSE in many respects but not all LSEs are PSEs so the applicability section should include the LSE function.
			comments. The CI SARDT responses are:
			the comment is relevant and will be addressed by the SDT.
			with your Generator Operator comment. The Generator Operator will remain checked because support for the SAR has been expressed and received in the comments. However, the Resource Planner will be un-checked on
		DT concurs	with your comment. The LSE will be checked on the SAR.
AEP	No	0	(i) With the evolution from responsibilities of the previous traditional Control Area to present specific entities in the NERC functional model, ownership for some of the responsibilities to ensure reliable operation of the Bulk Electric System has been lost or left to gray areas of implied assumption. The present Balancing Authority functional entity no longer owns or directly controls all of the resources and interchange schedules, as it once did in the prior traditional utility and control area model. Since the Interchange Authority software tool has evolved to become the primary source of communication, coordination, and distribution for request for interchange to be reliably assessed and implemented into the ACE equation, all reliability functional entities need to be properly modeled in the tool and involved in the assessment validation process. If the applicability to the specific reliability functional entity is going to be identified in the NERC Reliability Standard, then the electronic software and Interchange Authority tool must have that particular entity on the approval rights path. This is not necessarily always true today, nor does the IA software match the NERC functional model. A Market affiliate or Creating Purchasing Selling Entity can submit an E-Tag in which a Generator Operator or designee is not involved in the remaining reliability functional entities, such and the BA and TO because the actual Generator Operator resource is not

Organization	Question 3:	Question 3 Comments:
		physically capable of matching generation to submitted E-Tag schedule time and ramp. Thus, the former traditional utility/CA and now BA becomes the default provider with the burden to balance and regulate for reliability performance criteria. Generation Operators with submitted resource plans should be in the E-Tag reliability assessment, validation, and approval process to ensure the resource can match what the PSE submits on an E-Tag as the request for interchange. If not, the PSE should have some applicability and accountability as a functional reliability entity for compliance. Remember, prior the new NERC functional model the reliability operators within the old traditional Control Area did the purchasing and selling with reliability being the primary focus, instead of financial. Since the PSE now performs that function, there has to be some direct applicability and accountability and accountability in the NERC BAL and INT Reliability Standards or the other responsible functional reliability entities are compromised.
		(ii) The Interchange Authority tool and E-Tag applicability, requirements, and specifications should be referenced in the NERC Reliability Standard. The present IA tool does not exactly match the reliability functional entities. There is still reference to Load and Generation Control Area, instead of the functional model's responsible reliability entities, such as the BA, TO, & GO etc. TP, a Transmission Planner in the NERC registered functions (is a Transmission Provider in the IA tool?). Therefore, there should be strong argument for the proposed SAR and identifying the proper reliability functional entities and accountability ownership.
		comments. The CI SARDT responses are:
		discussed the Generator Operator and decided to continue to include the GO in the SAR. Your support for the
		your comments helped to persuade the CI SARDT to retain the GO. The CI SARDT suggests the SDT to
		applicability during the standards revision process.
		eves the IA tools needs to be considered and possibly added or referenced in the SAR. The CI SARDT believes
		n" bullet "The existing requirements are tool-neutral. Consider adding specific references to the e-Tagging
		rements." Captures the intent of your comment. The CI SARDT believes the IA tool vendors and users need to
		e tool's functions and descriptors. The IA tool specifications are outside the scope of this SAR.
	No	See response to FERC directives in Question 1.
Interconnection		ka yau far yaur commont
		ks you for your comment.
		Not sure of the applicability of the Resource Planner or Generator Operator. They've no involvement in
Service Company (AZPS)		interchange transactions not already covered by an existing function.
		and the CLSARDT concurrent with your comment to up check the Resource Dianner. However, surgest here
		comment. The CI SARDT concurs with your comment to un-check the Resource Planner. However, support has
		to retain the Generator Operator in the SAR. The CI SARDT suggests the SDT revisit the applicability of the GO
during the revision		
NPCC	No	The Resource Planner and Generator Operator Reliability Functions should not be included.

Organization 0	Question 3:	Question 3 Comments:
		comment. The CI SARDT concurs with your comment to un-check the Resource Planner. However, support has
		to retain the Generator Operator in the SAR. The CI SARDT suggests the SDT revisit the applicability of the GO
during the revision		
SERC OC	No	What is the justification for these standards to be applicable to the Resource Planner function? We believe it
Standards		should be deleted.
Review Group		
		eciates your comment. The CI SARDT concurs with your comment. The Resource Planner has been un-checked
on the SAR Applica	ability List.	
Independent	No	We disagree with including Resource Planner and Generator Operator as applicable entities. These entities are
Electricity System		not assigned any requirements in these standards, nor are they expected to be assigned any responsibilities
Operator -		given the scope of the proposed changes.
Ontario		
Response: Thank	you for your c	comment. The CI SARDT concurs with your comment to un-check the Resource Planner. However, support has
been expressed by	commenters	to retain the Generator Operator in the SAR. The CI SARDT suggests the SDT revisit the applicability of the GO
during the revision	of the standa	rds.
Functional Model	No	We disagree with including Resource Planner and Generator Operator as applicable entities. These entities are
Working Group		not assigned any requirements in these standards, nor are they expected to be assigned any responsibilities
		given the scope of the proposed changes.
Response: Thank	you for your o	comment. The CI SARDT concurs with your comment to un-check the Resource Planner. However, support has
been expressed by	commenters	to retain the Generator Operator in the SAR. The CI SARDT suggests the SDT revisit the applicability of the GO
during the revision	of the standar	rds.
Duke energy	No	We don't understand why the Resource Planner is included as an applicable entity.
Response: The CI	SARDT appr	eciates your comment. The CI SARDT concurs with your comment. The Resource Planner has been un-checked
on the SAR Applica		
Operating	No	We are struggling trying to determine why the Resource Planner and Generator Operator are included on the
Reliability		applicability list. Also why isn't the Load-Serving Entity included on the list?
Working Group		
(ORWG)		
Response: Thank	you for your c	comment. The CI SARDT concurs with your comment to un-check the Resource Planner. However, support has
		to retain the Generator Operator in the SAR. The CI SARDT suggests the SDT revisit the applicability of the GO
during the revision	of the standar	rds.
	No	(i) Disagree with applicability Resource Planner, and Generation Operator, Believe Applicability should include
		Load Serving Entity.
		(ii) Also disagree with applicability to Interchange Authority, instead standard should allow flexibility for

Organization (Question 3:	Question 3 Comments:
		requirements currently assigned to Interchange Authority to be assigned to a Balancing Authority, ISO, RTO or RSG with a default assignment to the Sink Balancing Authority in the event no other user owner or operator of the BES agrees to accept responsibility.
Response: Thank	you for your o	comments. The CI SARDT responses are:
been e	expressed by one of the G	comment. The CI SARDT concurs with your comment to un-check the Resource Planner. However, support has commenters to retain the Generator Operator in the SAR. The CI SARDT suggests the SDT revisit the O during the revision of the standards. The CI SARDT concurs with your comment. The LSE will be checked on
(ii) The Cl great e	I SARDT belie enough to ass	eves there is enough IA confusion in the INT standards to merit this SAR. The CI SARDT believes the concern is ign the first phase of the standard development to resolving the IA issue. Please refer to the SAR "Purpose" and ions for languagae that supports your comment.
	No	The activities in the Interchange standards need to clearly identify the responsible entity. GRE believes the Interchange Authority (IA) requirements should be retired.
great enough to as	sign the first p	eves there is enough IA confusion in the INT standards to merit this SAR. The CI SARDT believes the concern is bhase of the standard development to resolving the IA issue. Please refer to the SAR "Purpose" and "Industry at supports your comment.
	No	The activities in the Interchange standards should clearly identify the responsible entity. The MRO believes the
Standards Review Subcommittee (NSRS)		Interchange Authority (IA) requirements should be retired.
great enough to as	sign the first p	eves there is enough IA confusion in the INT standards to merit this SAR. The CI SARDT believes the concern is bhase of the standard development to resolving the IA issue. Please refer to the SAR "Purpose" and "Industry t supports your comment.
	No	We believe the Interchange Authority function should be deleted from the functional model (FM), as it just causes confusion.
Response: Thank process.	you for your o	comment. The content of and change process for the Functional Model is outside of he SAR and standards
Tennessee Valley Authority	No	TVA believes that the Interchange Authority as an entity should be removed, and the functional model should be changed to show the IA functions as belonging to the sink BA.
great enough to as	sign the first p	wes there is enough IA confusion in the INT standards to merit this SAR. The CI SARDT believes the concern is whase of the standard development to resolving the IA issue. Please refer to the SAR "Purpose" and "Industry at supports your comment. The content of and change process for the Functional Model is outside of he SAR and

Organization	Question 3:	Question 3 Comments:					
standards proces	S.						
Manitoba Hydro	toba Hydro Yes If it can not be clearly defined who the Interchange Authority is (change the glossary requirements should be removed or rewritten assigning those responsibilities to and BA.						
		eves there is enough IA confusion in the INT standards to merit this SAR. The CI SARDT believes the concern is					
		phase of the standard development to resolving the IA issue. Please refer to the SAR "Purpose" and "Industry					
Need" sections fo	r language tha	t supports your comment.					
We Energies	Yes	The specific responsibilities of the BA and IA need to be clear. There should not be a "default" responsible entity of the BA. If vendors are the key entities, it should be clear in the standards.					
Response: The C	CI SARDT belie	eves there is enough IA confusion in the INT standards to merit this SAR. The CI SARDT believes the concern is					
		phase of the standard development to resolving the IA issue. Please refer to the SAR "Purpose" and "Industry t supports your comment.					
Ameren	Yes						
CAISO	Yes						
WAPA	Yes						
OPPD	Yes						
Bonneville Power	Yes						
Administration							

4. If you are aware of any Regional Variances associated with the proposed standard action, please identify them here.

Summary Consideration: None of the stakeholders who participated in this comment period indicated a need for any Regional Variance.

Organization	Question 4:			
Arizona Public Service	don't believe that the WECC has requested a Region Variance for it's business practices.			
Company (AZPS)				
Response: Thank you for your	comment.			
	At this time, we are not aware of any Regional Variances associated with the proposed standard action. However,			
	the SAR should leave it open for the SDT to explore this during the standard development process.			
Response: Thank you for your	comment. The CI SARDT concurs with your comment.			
NPCC	Not aware of any variances.			
We Energies	one			
	We are not aware of any regional variances.			
Group (ORWG)				
Great River Energy	None that we are aware of.			
Functional Model Working	None.			
Group				
Duke energy	None			
Tennessee Valley Authority	None			
PJM Interconnection	No			
WECC	No			

5. If you are aware of the need for a business practice to support the proposed standard action, please identify it here.

Summary Consideration: None of the stakeholders who responded to this question indicated a need for any new business practices to support the proposed SAR. Some stakeholders did indicate that, depending on the language in the requirements in the revised standards, there may be a need for modifications to business practices associated with the e-tag system.

Organization	Question 5:		
NPCC	The development of business practices for TLRs is already included in the current NAESB 2008 Annual Work		
	Plan, under Item 1.a.ii.		
Response: The CI SARDT thank	s you for your comment.		
	Nothing comes to mind at this time. Seeing something in writing, once the SDT posts draft standards, may trigger a response.		
	omment. The CI SARDT concurs.		
PJM Interconnection	The development of business practices for TLRs is already included in the current NAESB 2008 Annual Work Plan, under Item 1.a.ii.		
Response: The CI SARDT thank	s you for your comment.		
	Yes, the WECC has implemented Business Practice Standards that add further clarity and require greater involvement in the interchange process in order to facilitate correct interchange checkout/coordination.		
	s you for your comment. WECC has commented on this question. However, the WECC comment did not identify dentify any specific business practices in the next SAR posting.		
	At this time, we are not aware of any need for a business practice to support the proposed standard action. However, the SAR should leave it open for the SDT to explore this during the standard development process.		
Response: Thank you for your co	omment. The CI SARDT concurs.		
	If Standard is not revised to mandate a specific software application, business practices may be required to ensure software and communications compatability between the various entities (such as the e-tag specificatio Business practices may be required to identify useful but purely administrative or commercial requirements whi should be removed from the reliability standards.		
	ARDT recommends that the industry monitor the development of this SAR and standards development to		
determine if and when any busine	ess practices are necessary to support the SAR and standards.		
PacifiCorp	Not aware of any.		
Duke energy	None		
Tennessee Valley Authority	None		
Functional Model Working Group	None.		

6. If you have any other comments on this SAR that you haven't already provided in response to the previous questions, please provide them here.

Summary Consideration: Most comments provided were provided in response to earlier questions in this report. A stakeholder recommended that the SAR be expanded to include a review of the current NERC Glossary terms related to interchange to determine if any revisions or new definitions are necessary as a result of the interchange standards development and this suggestion was adopted.

A stakeholder indicated that dynamic schedule curtailments should be addressed in INT-001, and the SAR DT added this to the Industry Need section of the SAR.

Organization	Question 6:
WAPA	Under previous NERC Policies, specifically Policy 3, there were provisions that address how reliability adjustments (curtailments) were to be accomplished and the requirement for all entities to follow a Transmission Service Provider's (TSP's) curtailment request. Recently, there have been several cases of curtailment denials by the source or sink BAs. As long as there is no clearly defined standard or procedure describing appropriate curtailments of an interchange transaction, the reliability of the power system is left to interpretation by individual
	entities. If a Transmission Operator (TOP) or TSP (TSP) issues a curtailment to a confirmed interchange transaction, due to a fault on the transmission line, the trip of a DC tie between two Interconnections, or the loss of a generator, the curtailment should be accepted by all parties to the transaction. As indicated above, numerous instances of curtailment denial have been recorded due to an entity's interpretation of its own business practices and/or restrictions. The denial of a curtailment may cause reliability problems, such as generation/load imbalance or exceeding SOL or IROL limits.
	opreciates your comment. TLR curtailments are addressed in IRO-006 and will not be addressed in this SAR. The
	follow the development of the SDT and the revised INT standards and comment during the future postings. The CI
	ions on reloads need to be addressed by this SAR. The CI SARDT believes your comments are related to the IRO- DT suggests that you submit your comments to the TLR standard drafting team.
NPCC	The SAR places emphasis on the issue of requirements being assigned to either owners, operators, or users of the BPS and not to the so called ' tools' (i.e., etag) used to coordinate interchange; currently the Interchange Scheduling and Coordination Standards seem to properly assign these requirements to the owners, operators or users and not to industry tools used in interchange. Therefore, including this issue in the SAR, would seem to deflect the focus of the SAR away from the primary issue of Balancing Authority versus Interchange Authority clarification.
Response: The CI SARDT b	elieves there is enough IA confusion in the INT standards to merit this SAR. The CI SARDT believes the concern is

Organizatio	on	Question 6:	
great enoug	h to assign the first	phase of the sta	andard development to resolving the IA issue. Please refer to the SAR "Purpose" and "Industry
Need" section	ons for language that	at supports your	comment.
AEP		(i)	Since the Reliability Coordinator is responsible for the real-time operating wide area view and is actively involved in managing interchange through the IDC software tool for reliability, why shouldn't the RC be in the required front-end reliability assessment approval process and timing table? Would it not be more prudent to have a true reliability assessment window with the RC involved on the front-end, instead of curtailing NSI on the back-end with the IDC after a reliability limit is already exceeded?
		(ii) (iii)	If the SAR is going to revise the stated INT-Reliability Standards, the submittal and allotted time for the functional reliability entities should be revisited to provide a true reliability assessment window for responsible entities. The timing table should not be Market driven.
		(iv)	The proper responsible functional reliability entities should all be included in the applicability requirements and table.
		Authority proce at the regional of and software to maybe NERC s communicating delimitation of I regional and wi	stion to make a Sink Balancing Authority(s) the responsible entity for the an entire Interchange ss does not seem to be very realistic or possible. Would it not be more prudent to make an entity or wide area level, such as MISO, PJM, & SPP CBA, the responsible entity for having the process ool with specific requirements to the vendor to meet the IA reliability requirements? Better yet should become the Interchange Authority responsible for the process and requirements of and distributing to the other functional reliability entities, as it does with the IDC. The NERC A itself implies that the responsibility for authorization to and between the BAs occurs at the higher de area level, so why suggest consideration for the responsible party to be a sink BA?
			e CI SARDT responses are:
			C is to be included in the front-end interchange approval process. The CI SARDT prefers letting Functional Model entity to perform the IA responsibilities. See the SAR "Purpose" and "Industry
	The CI SARDT agrees Tables are located	ees that the Tim in the NAESB b	gh an urgent action revision. However, the Timing Tables should again be reviewed for accuracy. hing Tables should not be market driven. However, you should be aware that identical Timing business practice standards.
(iv)		eves the best e	ntities to review and approve interchange transactions are the entities involved in the transactions. e Big Picture overview. But the RCs have different Functional Model responsibilities and time
Independent	t Electricity System	The SAR prope	ses to consider requiring the Sink Balancing Authority responsibility for Interchange Authority

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Operator - Ontario	functions, using an interchange transaction tool process as defined in the latest approved version of the e-Tag Specifications. We suggest the SDT to keep the options open, and consider the various aspects of possibility, for example, an independent entity to register as the IA to perform such function for transactions sourcing from or sinking in a Balancing Authority area. We suggest the SDT consult the Functional Model Working Group on this issue.
Response: The CI SARDT the	anks you for your comments. The CI SARDT has attempted to frame the IA issue in the "Purpose" and "Industry
	draft the standards. The NERC Compliance Group has started registering the IAs. The SDT may consult with the
	oup in the future as you have proposed.
Operating Reliability Working Group (ORWG)	We feel that pseudo-ties should be treated comparably to dynamic schedules regarding reliability curtailments. The omission statement in Section 3.4 on page SAR-11 seems to indicate it may be acceptable to exclude pseudo-ties in curtailment considerations.
Response: Thank you for you	r comment. The CI SARDT has attempted to frame the Dynamic Transfer issues so the SDT can draft the
	ommends that you monitor the SDT progress and standards development to ensure your concerns are addressed.
Great River Energy	All of the requirements applicable to the IA (except CIP) were tagging process steps in Policy 3 that were
	converted to IA requirements in the Version-0 effort. There is not a common understanding of what the IA is.
	Since these are tagging process steps and tagging tools aren't users, owners, or operators, the requirements
	should be retired or moved to an informational document. The IA function should be retired from the functional
	model (FM), as it just causes confusion. The BA's responsibilities for scheduling are already defined in the other
	INT standards. The final action would be to remove the IA as an applicable entity from the CIP standards. If
	NERC feels the tagging vendors should be held to the CIP standards, they should deal with them directly, and at
Beenemaay The CLSADDT or	the same time approach the IDC, SDX, GADS, CERTS and other vendors of NERC-supporting tools. preciates your comments. The SDT will use the Functional Model as a "reference" but is not required to align its
	el if the industry indicates that the Functional Model is not correct in its treatment of a specific issue. Drafting teams
	Functional Model as this was developed with stakeholder input and does provide a framework where every
	ned to a functional entity. The CI SARDT has attempted to frame the IA issue in the "Purpose" and "Industry Need"
	dards. The NERC Compliance Group has started registering the IAs. The Functional Model and the IA registration
	AR and the standard development. The "Interchange Authority" language found in the Functional Model is outside
	e are no tasks assigned to the Interchange Authority function, then the SDT will make conforming changes to the
	standards by removing the Interchange Authority as an applicable responsible entity. This statement has been
	ription" and to the "Detailed Description."
MRO NERC Standards Reviev	The activities in the Interchange standards should clearly identify the responsible entity. The MRO believes the
Subcommittee (NSRS)	Interchange Authority (IA) requirements should be retired. All of the requirements applicable to the IA (except
	CIP) were tagging process steps in Policy 3 that were converted to IA requirements in the V0 effort. There is not
	a common understanding of what the IA is. Since these are tagging process steps and tagging tools aren't users,
	owners, or operators, the requirements should be retired or moved to an informational document. The IA function

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	should be retired from the functional model (FM), as it just causes confusion. The BA's responsibilities for scheduling are already defined in the other INT standards. The final action would be to remove the IA as an applicable entity from the CIP standards. If NERC feels the tagging vendors should be held to the CIP standards,
	they should deal with them directly, and at the same time approach the IDC, SDX, GADS, CERTS and other vendors of NERC-supporting tools.
work with the Functional Mode are encouraged to respect the reliability-related task is assign so the SDT can draft the stand are outside the scope of the S the scope of this SAR. If there CIP-002-1 through CIP-009-1	preciates your comments. The SDT will use the Functional Model as a "reference" but is not required to align its alight if the industry indicates that the Functional Model is not correct in its treatment of a specific issue. Drafting teams a Functional Model as this was developed with stakeholder input and does provide a framework where every med to a functional entity. The CI SARDT has attempted to frame the IA issue in the "Purpose" and "Industry Need" dards. The NERC Compliance Group has started registering the IAs. The Functional Model and the IA registration AR and the standard development. The "Interchange Authority" language found in the Functional Model is outside e are no tasks assigned to the Interchange Authority function, then the SDT will make conforming changes to the standards by removing the Interchange Authority as an applicable responsible entity. This statement has been ription" and to the "Detailed Description."
OPPD	The first paragraph under the psuedo-tie section reads: Pseudo-Ties Pseudo-ties are often employed to assign generators, loads, or both from the balancing area to which they are physically connected into a balancing area that has effective operational control of them. What does "effective operational control" mean? Should we add a definition of it to the NERC Glossary of Terms? There are a lot of wind farms that are jointly owned or are under long term PPA's. Many of these these arrangements utilize psuedo ties to transfer power from the source to the sink control area. To my knowledge, wind farms don't use AGC. I don't think this committee meant to set the bar of "effective operational control" at AGC control, but maybe we should put any questions about that to rest? To my knowledge, the typical control that a host control area would have over a wind turbine is the ability to turn individual wind turbines on or off by feathering their blades. This could be done remotely, or may have to be done by dispatching personnel to the wind farm site. A sink control area thus would have to call the host control area to request 1 or more wind turbines be feathered to reduce output to the psuedo-tie. An additional issue with this type of control is that it common for a company to buy say 10 MWS of a 50 MWS wind farm. EMS typically would model the pseudo-tie reading by 1 MW (20% of 5). The term "effective operational control" would seem to suggest a more rigorous type of control than that typically exhibited by pseudo-tied wind farms. I don't think it was the committee's goal to outlaw existing psuedo-tied wind farms, so I feel we may need to flesh out what "effective operational control" means or simply replace the phrase with something less strict.
SDT to draft the standards. T	preciates your comment and concurs with your comments. The SAR is intended to frame the parameters for the he CI SARDT requests that you track the progress of the SDT to ensure your concerns are addressed.
Bonneville Power Administration	Dynamic Schedules and Pseudo Ties are very similar in their nature and in their impact on the BES. Whether the transfer is an "Interchange" transaction, "AGC interchange", or a "Non-contiguous Pool Tie" is purely semantics.

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	Both types of transfer involve the movement of power from one point in an interconnection to another. Both involve a variable power signal transmitted via telemetry. Both require that transmission rights be secured in order to move that power from source to sink. And, most importantly, both influence power flowing across flowgates and interties, and thus reliability. Despite the physical similarities, Attachment 2 defines two separate processes for providing information necessary for system reliability. Dynamic schedules have a well defined requirement which includes the submission of e-tags. Pseudo Ties, on the other hand, require no e-tags but rather have a relatively undefined process stating only that BA's must get the information to the IDC, Reliability Coordinator, etc. Dynamic Schedules and Pseudo Ties should have the same requirements for tagging even though they are treated differently in the ACE equation. The Reliability Authority has a need for information on both types of transfers and that information should be collected in a uniform, standardized manner. To do otherwise places one of these similar products at a disadvantage to the other and may violate the first Market Interface Principle - "A reliability standard shall not give any market participant an unfair competitive advantage." The drafting team should strive to find a single process for all dynamic transfers which, gets the necessary information onto the screen of the Reliability Coordinator and others who need this information in a manner which is least disruptive to the operations of BA's involved.
Response: Thank you. The C	CI SARDT concurs with your response. The SAR is intended to frame the parameters for the SDT to draft the
standards. The CI SARDT rec	quests that you track the progress of the SDT to ensure your concerns are addressed.
Functional Model Working Group	The SAR proposes to consider requiring the Sink Balancing Authority to be responsible for the Interchange Authority functions, using an interchange transaction tool process as defined in the latest approved version of the e-Tag Specifications. The FMWG supports the notion that the revised set of Coordinate Interchange standards shall ensure that each requirement is assigned to a responsible entity and not to a tool used to coordinate interchange. Many responsible entities employ tools to perform their respective functional tasks. For examples: the Balancing Authority uses tools such as AGC; the Reliability Coordinator and Transmission Operator use tools such as State Estimation and contingency analysis, etc. The tools that an Interchange Authority employs are simply a means to fulfill its obligations like its BA, RC and TOP counterparts. As such, the Interchange Authority should be held accountable for ensuring the interchange transactions, in the same way that its BA, RC and TOP counterparts are held accountable for ensure reliable operations of the bulk electric system using whatever tools they see necessary to perform their tasks. On the other hand, we do not agree that the sink BA should be the only entity required in the Coordinate Interchange standards to be responsible for the Interchange Authority functions. Such a restriction would preclude any third party from stepping forward to offer and register for this function - a scenario as described in the Functional Model's Technical Document. We believe the Coordinate Interchange standards should continue to assign the tasks and responsibilities to the Interchange Authority (as the Applicable Entity). The issue with who should register as the Interchange Authority can be addressed by the registration criteria. For transactions sinking in a Balancing Authority area, if no one steps forward to perform the Interchange Authority is the sink BA. Under this condition, the sink BA should register as the

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	default Interchange Authority for its area.
	ieves your comment are very descriptive for the reason for the SAR. The CI SARDT has attempted to frame the
	and "Industry Need" in order for the SDT to draft the standards. The goal is to make the standards less
ambiguous and more crisp and	
Manitoba Hydro	Comments regarding INT-001 and INT-004: NERC standards INT-001 and INT-004 require dynamic schedules be tagged at the hourly expected value (INT-001) and adjusted after-the-fact based upon magnitude (INT-004). Dynamic schedules used for capacity type transactions such as AGC regulation, contingency reserves or price sensitive market dispatch should be exempt from these requirements due to their intended purpose.
	Transmission service both day-ahead and real-time by releasing the unused transmission capacity not scheduled under existing transmission reservations. The unused and available transmission capacity is calculated based upon the maximum hourly capacity of the transmission reservation less its hourly scheduled interchange on interchange transaction tags. Tagging dynamic schedules at average expected values (below maximum values) artificially creates non-firm transmission capacity. This can lead to a situation where SOL and/or IROL levels are exceeded when dynamic schedules are dispatched in excess of their tagged average values and non-firm flows from implemented interchange transactions (a result of transmission capacity freed up from dynamic schedules being tagged at less than their maximum dispatch level) are simultaneously flowing.
	An example of capacity type transactions on dynamic schedules can be found in the Midwest ISO ancillary services market (expected to launch Sept 9, 2008). In this market External Asynchronous Resources will be dispatched to deliver energy and operating reserves utilizing dynamic interchange schedules tagged at the hourly maximum value. Due to the impending launch of the MISO ancillary services market in September 2008 it is imperative this dynamic scheduling issue be addressed in phase one of this project.
Response: Thank you for you	r comment. The CI SARDT has attempted to frame the Dynamic Transfer issues in order for the SDT to draft the
	pmmends that you monitor the SDT progress and standards development to ensure your concerns are addressed.
Duke energy	We agree that the Dynamic Transfer Reference Document should be left as a reference document and should not become part of the standards.
Response: Thank you. The C	I SARDT concurs with your comment. However, the SDT may create Dynamic Schedule and Pseudo-Time
reliability requirements.	
Midwest ISO Stakeholders Standards Collaborators	The activities in the Interchange standards should clearly identify the responsible entity. The Midwest ISO believes the Interchange Authority (IA) requirements should be retired. All of the requirements applicable to the IA (except CIP) were tagging process steps in Policy 3 that were converted to IA requirements in the V0 effort. There is not a common understanding of what the IA is. Since these are tagging process steps and tagging tools aren't users, owners, or operators, the requirements should be retired or moved to an informational document. The IA function should be retired from the functional model (FM), as it just causes confusion. The BA's

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	responsibilities for scheduling are already defined in the other INT standards. The final action would be to remove the IA as an applicable entity from the CIP standards. If NERC feels the tagging vendors should be held to the CIP standards, they should deal with them directly, and at the same time approach the IDC, SDX, GADS, CERTS and other vendors of NERC-supporting tools.
to frame the IA issue in the "F	our comment. The CI SARDT is bound by the Functional Model definition for the IA. The CI SARDT has attempted Purpose" and "Industry Need" in order for the SDT to draft the standards. The Functional Model and the IA
	cope of the SAR and standard development.
Functional Model and registra SARDT has attempted to fran	There is a real need to distinguish between Functional Entities and Registration of entities. The IA is a set of reliability tasks that must be performed because without verification by all parties to a transaction there is the potential for inappropriate generation changes caused by incorrect transaction information. The IA tasks can be (but do not have to be) carried out independently of the BA tasks. As the Interchange Subcommittee notes, there can be technological changes in the future. PJM agrees and believes that the current INT standards allow for those changes; and to implement the IS's proposed changes, would preclude a non-BA entity from being an IA. This is a clear violation of the Market Principles 2 and 3. The NERC registration process must ensure that someone is held responsible for each mandated task. NERC can not hold a third-party vendor responsible to comply, but it can hold the entity that uses that third party entity. In lieu of an independent entity/entities registering as IAs, PJM fully supports the registration of BAs as being responsible for complying with the IA tasks. Appreciates your comments. The CI SARDT concurs with the comment for the need to distinguish between the ation of entities. The CI SARDT believes your comments are very descriptive for the reason for the SAR. The CI me the IA issue in the SAR "Purpose" and "Industry Need" so the SDT can draft the standards. The goal is to make is and more crisp and clear. The CI SARDT has attempted to frame the IA issue in the "Purpose" and "Industry Need" so the SDT can draft the standards.
	o draft the standards. The NERC Compliance Group has started registering the IAs. The Functional Model and the
IA registration are outside the	e scope of the SAR and standard development.
Arizona Public Service Company (AZPS)	If it is felt that a physical entity must register and take responsibility as the IA, then it is our belief that the WECC, as the contract holder for the software used to perform all the IA functions within the Western Interconnection, would be that entity. But for clarity, it is our belief that the wording in the Functional Model and in the standards is out of step with the reality of present circumstances and that with software being robust and as practical as possible 100 percent available, there is no need for an IA in the FM or Standards.
registering the IAs. The Fund	acknowledges that WECC can register as the Western Interconnection IA. The NERC Compliance Group has started ctional Model and the IA registration are outside the scope of the SAR and standard development. The CI SARDT A issue in the SAR "Purpose" and "Industry Need" in order for the SDT to draft the standards. The goal is to make
FirstEnergy	FE has the following additional comments: 1. The SAR proposes to, "Consider requiring the Sink Balancing Authority responsibility for Interchange Authority

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	functions, using an interchange transaction tool process as defined in the latest approved version of the E-Tag Specifications." The rules applied to this tool through the E-Tag Specifications are mostly designed to facilitate the application of Transmission Transaction market rules (many of the transmission transaction market rules ultimately facilitate the energy transactions market) which for the most part support the transmission and energy markets and are not applicable to improving reliability. We suggest a revision to the SAR to point only to the parts of the specifications related to reliability and not just include the E-Tag Specifications as a whole. Also, the E-Tag tool is similar to an EMS system in that it is a tool that is used to provide and promote BES reliability. These standards should be no more invasive then the requirements on network analysis or similar systems contained in an EMS tool.
	2. Coordination with other projects and SDTs:- The SAR should indicate some type of coordination with the CIP SDT since the CIP-002 through CIP-009 places requirements on the Interchange Authority. The CIP standards will also need to point to the correct owner, operator or user of the BES for the Interchange functions NERC Project 2007-14 is in the process of revising INT-005-2, INT-006-2, and INT-008-2. The INT SDT will need to be aware of the latest versions of these standards when they revise all of the INT standards.
	3. Definitions - The SAR should also include a review of the current NERC Glossary terms related to interchange to determine if any revisions or new definitions are necessary as a result of the interchange standards development.
	4. The SAR indicates "The work in this project should be done in two phases, with the first phase focused solely on clarifying the applicability of each requirement in the existing set of standards. All other revisions should take place in a second phase." FE questions the feasibility of re-assigning the applicability of existing requirements to other NERC Functional Model responsible entities without the ability to concurrently modify requirements to better reflect the real-world interchange transaction process. This concern seems to be supported by the SARs earlier claim that:
	a) the Interchange Authority function as defined by the Functional Model does not represent technological advances since the FMWG originally defined the IA function
	b) A potential need for requirement references to the E-Tagging process that is presently in practice within industry.
	5. FE agrees with the SAR purpose indicating that "Revise the set of Coordinate Interchange standards to ensure that each requirement is assigned to an owner, operator or user of the bulk power system, and not to a tool used to coordinate interchange; " In FE's comments to the FMWG related to proposed FM Ver 4 we indicated "The

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	FMWG should give consideration to removing the IA from the FM. The IA Tasks should be re-oriented as needed to the TSP and/or BA entities. The IA does not appear to be a self evident entity to the extent that registration to the IA function will occur. The IDC should be viewed as a tool, not a Functional Model entity, used by the TSP and/or BA to accomplish the described tasks." To this end, we believe the SAR should indicate that the SDT, being comprised of subject matter experts and having reviewed and assessed comments, opinions from a variety of industry stakeholders will at the conclusion of the project provide its recommendation to the FMWG related to the on-going need of the IA functional entity classification.
	or your comments. The CI SARDT responses are:
	has attempted to frame the IA issue in the SAR "Purpose" and "Industry Need" in order for the SDT to draft the
2. The CI SARDT possibly enhance the CIP-002-1 th	goal is to make the standards less ambiguous and more crisp and clear. appreciates this comment as you brought to the CI SARDT attention that certain INT standards are bbeing reviewed and ced. If there are no tasks assigned to the Interchange Authority function, then the SDT will make conforming changes to prough CIP-009-1 standards by removing the Interchange Authority as an applicable responsible entity. This statement It to the SAR "Brief Description" and to the "Detailed Description."
3. The CI SARDT	concurs. Your comment was placed in the SAR "Industry Need."
 The Purpose sta operator or user significant entity and "Industry Ne clear. 	atement "Revise the set of Coordinate Interchange standards to ensure that each requirement is assigned to an owner, of the bulk power system, and not to a tool used to coordinate interchange;" is a global Purpose. However, the that this purpose statement refers to is the IA. The CI SARDT has attempted to frame the IA issue in the SAR "Purpose" eed" in order for the SDT to draft the standards. The goal is to make the standards less ambiguous and more crisp and
	nt of the INT standards will have numerous postings and comment opportunities. Rather than incorporate a SDT ustify their course of action, the CI SARDT recommends that you make a similar comment to future postings, to address
PPL EnergyPlus	(i) INT-001-3 Interchange Transaction Tagging Applicability :Reliability Coordinators need to be included because curtailments of dynamic schedules (covered under INT-004-2) will help reduce unscheduled flow and the RC is responsible to be sure that the data on the tag is enough to assure the right tags get curtailed (i.e. zone data, etc.). The Transmission Service Provider may also need to be included because this same logic may apply to conditional firm curtailments.R2.2: The west uses automatic time-error correction which pays inadvertent back continuously. The magnitude is usually a % of L10 and does not take manual intervention so it might be hard to tag. Should there be an exemption under R2.2 for the WECC time error correction?INT-003-2 Interchange Transaction ImplementationR1: it looks like "net" interchange was inserted then removed. Net is probably useful in this requirement.R1.1: The word RAMP may be useful to have in this section as the sending/receiving BA's must agree on RAMP details.INT-004-2 Interchange Transaction Modifications. It is interesting to note that dynamic schedule tags must be modified if the reserved capacity isn't being fully utilized or more transfer capability is needed (since +/- 10% and +/- 25 MWH covers both more and less than reserved amount). How

 (practically) will the dynamic schedule get more capacity that reserved? Does this standard need to link to the MOD-001 standard for calculating ATC? It doesn't appear that dynamic schedules deserve any higher priority than any other TSR. Should there be no allowance to exceed reserved capacity (i.e. +0%, -10%) (ii) Pre-R1: Do dynamic schedule curtailments need to be addressed in this standard? (iii) R2.3: The word "deadband" may be useful here to state an amount beyond which the tag must be modified.INT-005-2 Interchange Authority Distributes Arranged Interchange. This standard only addresses curtailments; does another standard address initiating an emergency tags (as when calling on reserves or start
(iii) R2.3: The word "deadband" may be useful here to state an amount beyond which the tag must be modified.INT-005-2 Interchange Authority Distributes Arranged Interchange. This standard only addresses
a quick-start unit, etc.).
R1.1: Distribute to all BA's on tag, not just source and sink BA's, otherwise losses supplied by intermediary BA will cause inadvertent for the intermediary BAs. INT-006-2 response to Interchange Authority. No Comments.
INT-007-1 Interchange Confirmation. No Comments.
INT-008-2 Interchange Authority Distributes Status. No Comments. INT-009-1 Implementation of Interchange. No Comments
I SARDT thanks you for your comments.
I SARDT appreciates your detailed comments. The CI SARDT has attempted to frame the SAR so the SDT can draft the ards. The SAR is at a higher level than your comments. The CI SARDT encourages you to track the progress of the SDT to a your concerns are addressed. The CI SARDT does not believe that the SAR needs to link to the MOD-001 standard. The CI SARDT concurs with your comment. "Dynamic Schedule Curtailment" was added to the "Industry Need."
I SARDT has attempted to frame the SAR in order for the SDT to draft the standards. The SAR is at a higher level than you ents. The CI SARDT encourages you to track the progress of the SDT to ensure your concerns are addressed. The CI T does not believe that the SAR needs to link to the MOD-001 standard.
(i) Due to the large volume of transaction requests which must be processed, timely communication, assessme approval and implementation of Interchange requires some type of software or automated process. SAR shoul ensure standards do not assume or require 100% availability of these systems for compliant operation should address the impact of a failure or malfunction of software or communication systems, and possibly include alternate standard requirements that would allow for reliable and compliant operation during short duration software or communication failures.
(ii) INT Standards should recognize that implementation of transactions (or failure to implement transactions) needed for immediate system reliability such as curtailments, reloads, emergency assistance and deployment contingency reserves. have a greater reliability impact than routine commercial transactions, particularly forwar transactions or market adjustments. This should be considered when establishing standard requirements and violation severity levels for non-compliance. you for your comments. The CI SARDT responses are:
ne C anda nsure es, th ne C omm <u>ARD</u>

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(i)		curs with your comment. However, the SAR is at a higher level of detail than your comment. The CI SARDT rack the progress of the standard development and submit your comments to the SDT in the future.
(ii)	"Defining the communications on reloading interchange transactions due to different operational conditions" has been added to the SAR "Purpose" section. TLR curtailments are addressed in IRO-006 and are outside the scope of this SAR and will not be addressed in this SAR.	
PacifiCorp		None at this time.
Tennessee	Valley Authority	
CAISO		
SERC OC S Group	Standards Review	
Ameren		
We Energie	es	