

Standards Authorization Request Form

When completed, email this form to: sarcomm@nerc.net

NERC welcomes suggestions for improving the reliability of the Bulk-Power System through improved Reliability Standards. Please use this form to submit your proposal for a new NERC Reliability Standard or a revision to an existing standard.

| Request to propose a new or a revision to a Reliability Standard | | | | | |
|--|------------------------------|--|------------------------------|---|--|
| Proposed Standard: | | Project 2015-10 Single Points of Failure TPL-001 | | | |
| | | SPCS and SAMS rec | ommenda | tions in response to FERC Order No. 754 | |
| | | (TPL-001-4) | | | |
| Date Submitted: | | October 05, 2015 | | | |
| SAR Requester Information | | | | | |
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| Organization: | Southern Company and ISO New | | England, I | nc., respectively. | |
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| SAR Type (Check as many as applicable) | | | | | |
| New Standard | | ☐ Wit | hdrawal of existing Standard | | |
| Revision to existing Standards | | Urg | ent Action | | |

SAR Information

Industry Need (What is the industry problem this request is trying to solve?):

<u>Modifications have been identified</u>recommended to Reliability Standard TPL-001-4 based on the following:

<u>Item 1:</u> The System Protection and Control Subcommittee (SPCS) and the System Modeling and Analysis Subcommittee (SAMS) conducted a comprehensive assessment of the study of protection system single



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points of failure in response to FERC Order No. 754, including analysis of data from the NERC Section 1600 Request for Data or Information. The assessment confirms the existence of a reliability risk associated with single points of failure in protection systems that warrants further action.

As such, regarding single points of failure in protection systems, the SPCS and the SAMS make the following recommendations for modifying NERC Reliability Standard TPL-001-4 (Transmission System Planning Performance Requirements) through the NERC standards development process identified in the NERC Rules of Procedure:

- For Table 1 Steady State & Stability Performance Planning Events, Category P5:
 - Replace "relay" with "component of a Protection System," and
 - Add superscript "13" to reference footnote 13 for the replaced term under the "Category" column.
- For Table 1 Steady State & Stability Performance Extreme Events, under the Stability column, No. 2:
 - Remove the phrase "or a relay failure¹³" from items a, b, c, and d to create distinct events only for stuck breakers.
 - Append four new events for the same items a, b, c, and d in the above bulleted item to create distinct events replacing "a relay failure¹³" with "a component failure of a Protection System¹³."
- Replace footnote 13 in TPL-001-4 with, "The components from the definition of "Protection System" for the purposes of this standard include (1) protective relays that respond to electrical quantities, (2) single-station DC supply that is not monitored for both low voltage and open circuit, with alarms centrally monitored (i.e., reported within 24 hours of detecting an abnormal condition to a location where corrective action can be initiated), and (3) DC control circuitry associated with protective functions through the trip coil(s) of the circuit breakers or other interrupting devices." 1
- Modify TPL-001-4 (Part 4.5) so that extreme event assessments must include evaluation of the three-phase faults with the described component failures of a Protection System¹³ that produce the more severe system impacts. For example, add a new second sentence that reads "[t]he list shall consider each of the extreme events in Table 1 Steady State & Stability Performance Extreme Events; Stability column item number 2."

¹ See Order 754 (NERC website) Requests for Clarifications and Responses (http://www.nerc.com/pa/Stand/Order%20754%20DL/Order 754-Requests for Clarification and Responses July2013.pdf).



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<u>Item 2: In addition, on October 17, 2013 the Commission issued Order No. 786, which included two directives related to TPL-001-4. The two directives are as follows:</u>

- Paragraph 40 directs NERC to modify Reliability Standard TPL 001 4 to address the concern that the six month threshold could exclude planned maintenance outages of significant facilities from future planning assessments
- Paragraph 89 directs NERC to consider a similar spare equipment strategy for stability analysis upon the next review cycle of Reliability Standard TPL-001-4."

<u>Item 32</u>: Further, references to MOD-010 and MOD 012 in Requirement R1 would need to be replaced with MOD-032 due to July 2016 retirement of those standards.

<u>In addition, on October 17, 2013 the Commission issued Order No. 786, which included two directives related to TPL-001-4. The two directives are as follows:</u>

- Paragraph 40 directs NERC to modify Reliability Standard TPL-001-4 to address the concern that the six-month threshold could exclude planned maintenance outages of significant facilities from future planning assessments
- Paragraph 89 directs NERC to consider a similar spare equipment strategy for stability analysis upon the next review cycle of Reliability Standard TPL-001-4."

Purpose or Goal (How does this request propose to address the problem described above?):

The primary goal of this SAR is to:

- 1. Consider the appoint a Standard Drafting Team (SDT) to address recommendations for modifying NERC Reliability Standard TPL-001-4 (Transmission System Planning Performance Requirements) as identified in the SPCS and SAMS report titled "Order No. 754 Assessment of Protection System Single Points of Failure Based on the Section 1600 Data Request";
- 2. Address the two FERC directives from Order No. 786; and
- 3. Update the references to the MOD Reliability Standards in TPL-001.

"

Identify the Objectives of the proposed standards' requirements (What specific reliability deliverables are required to achieve the goal?):

Provide clear, unambiguous requirements and Results-based Reliability <u>Standards that will: (1) reflect condiseration consideration of standards to address</u> the recommendations for modifying NERC Reliability Standard TPL-001-4 (Transmission System Planning Performance Requirements) identified in the SPCS and SAMS report titled "Order No. 754 Assessment of Protection System Single Points of Failure Based on the Section 1600 Data Request;" (ii) address the two FERC directives from Order No. 786 citdcited above; and (iii) and update the references to the MOD Reliability Standards cited in TPL-001. "



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Brief Description (Provide a paragraph that describes the scope of this standard action.)

The SDT shall consider the recommendations for modifying NERC Reliability Standard TPL-001-4 (Transmission System Planning Performance Requirements) identified in the SPCS and SAMS report titled "Order No. 754 Assessment of Protection System Single Points of Failure Based on the Section 1600 Data Request", address the two FERC directives, update the references to the MOD Standards," and revise standards, requirements, attachments, Violation Risk Factors, Violation Severity Levels, and implementation plans as appropriate. The SDT shall consider retirements to requirements under Paragraph 81 criteria. In addition, the SDT shall work with compliance on an accompanying RSAW to address each of the standard's requirements and measures.

Detailed Description (Provide a description of the proposed project with sufficient details for the standard drafting team to execute the SAR. Also provide a justification for the development or revision of the standard, including an assessment of the reliability and market interface impacts of implementing or not implementing the standard action.)

The SDTs execution of this SAR requires the SDT to <u>consideraddress</u> the recommendations for modifying NERC Reliability Standard TPL-001-4 (Transmission System Planning Performance Requirements) identified in the SPCS and SAMS report titled "Order No. 754 Assessment of Protection System Single Points of Failure Based on the Section 1600 Data Request." <u>This The SDTs execution of this SAR would, in addition, consider retirements to requirements under Paragraph 81 criteria. The SPCS and SAMS report titled "Order No. 754 Assessment of Protection System Single Points of Failure Based on the Section 1600 Data Request" is incorporated in its entirety into this SAR₇ so as not to unnecessarily repeat or paraphrase the substance <u>of the report</u>.</u>

<u>In addition, the SDTs execution of this SAR would consider retirements to requirements under Paragraph 81 criteria.</u>



Reliability Functions The Standard will Apply to the Following Functions (Check each one that applies.) Conducts the regional activities related to planning and operations, and Regional Reliability coordinates activities of Responsible Entities to secure the reliability of Organization the Bulk Electric System within the region and adjacent regions. Responsible for the real-time operating reliability of its Reliability **Reliability Coordinator** Coordinator Area in coordination with its neighboring Reliability Coordinator's wide area view. Integrates resource plans ahead of time, and maintains loadinterchange-resource balance within a Balancing Authority Area and **Balancing Authority** supports Interconnection frequency in real time. Ensures communication of interchange transactions for reliability Interchange Authority evaluation purposes and coordinates implementation of valid and balanced interchange schedules between Balancing Authority Areas. \boxtimes **Planning Coordinator** Assesses the longer-term reliability of its Planning Coordinator Area. Develops a >one year plan for the resource adequacy of its specific loads Resource Planner within a Planning Coordinator area. Develops a >one year plan for the reliability of the interconnected Bulk \bowtie **Transmission Planner** Electric System within its portion of the Planning Coordinator area. Administers the transmission tariff and provides transmission services **Transmission Service** under applicable transmission service agreements (e.g., the pro forma Provider tariff). **Transmission Owner** Owns and maintains transmission facilities.



| Reliability Functions | | | | |
|-----------------------|------------------------------|---|--|--|
| | Transmission Operator | Ensures the real-time operating reliability of the transmission assets within a Transmission Operator Area. | | |
| | Distribution Provider | Delivers electrical energy to the End-use customer. | | |
| | Generator Owner | Owns and maintains generation facilities. | | |
| | Generator Operator | Operates generation unit(s) to provide real and reactive power. | | |
| | Purchasing-Selling Entity | Purchases or sells energy, capacity, and necessary reliability-related services as required. | | |
| | Market Operator | Interface point for reliability functions with commercial functions. | | |
| | Load-Serving Entity | Secures energy and transmission service (and reliability-related services) to serve the End-use Customer. | | |

| | Reliability and Market Interface Principles | | | |
|-------------|---|--|--|--|
| Appl | Applicable Reliability Principles (Check all that apply). | | | |
| \boxtimes | 1. Interconnected bulk power systems shall be planned and operated in a coordinated manner to perform reliably under normal and abnormal conditions as defined in the NERC Standards. | | | |
| \boxtimes | 2. The frequency and voltage of interconnected bulk power systems shall be controlled within defined limits through the balancing of real and reactive power supply and demand. | | | |
| | 3. Information necessary for the planning and operation of interconnected bulk power systems shall be made available to those entities responsible for planning and operating the systems reliably. | | | |
| | 4. Plans for emergency operation and system restoration of interconnected bulk power systems shall be developed, coordinated, maintained and implemented. | | | |
| | 5. Facilities for communication, monitoring and control shall be provided, used and maintained for the reliability of interconnected bulk power systems. | | | |
| | 6. Personnel responsible for planning and operating interconnected bulk power systems shall be trained, qualified, and have the responsibility and authority to implement actions. | | | |
| | 7. The security of the interconnected bulk power systems shall be assessed, monitored and maintained on a wide area basis. | | | |
| | 8. Bulk power systems shall be protected from malicious physical or cyber attacks. | | | |



Principles?

Does the proposed Standard comply with all of the following Market Interface Principles?

1. A reliability standard shall not give any market participant an unfair competitive advantage.

2. A reliability standard shall neither mandate nor prohibit any specific market structure.

3. A reliability standard shall not preclude market solutions to achieving compliance with that standard.

Pesson Principles

Enter (yes/no)

Yes

4. A reliability standard shall not require the public disclosure of commercially sensitive information. All market participants shall have equal opportunity to

access commercially non-sensitive information that is required for compliance

| Related Standards | | |
|-------------------|-------------|--|
| Standard No. | Explanation | |
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| Related SARs | | |
|--------------|-------------|--|
| SAR ID | Explanation | |
| N/A | N/A | |

with reliability standards.

Yes



| Regional Variances | | |
|--------------------|-------------|--|
| Region | Explanation | |
| ERCOT | N/A | |
| FRCC | N/A | |
| MRO | N/A | |
| NPCC | N/A | |
| RFC | N/A | |
| SERC | N/A | |
| SPP | N/A | |
| WECC | N/A | |